HOUSE No. 4070

The Commonwealth of Massachusetts

□ HOUSE, May 04, 2012

By Mr. Walsh of Lynn, for the committee on Health Care Financing, on Senate, Nos. 483, 485, 486, 487, 502, 505, 508, 523, 525, 533, 538, 541, 542, 543, 552 and 555 and House, Nos. 339, 341, 345, 628, 1220, 1221, 1222, 1225, 1236, 1237, 1240, 1498, 2081, 2084, 2085, 2093, 2098, 2100, 2781, 2784, 2785, 3354 and 3614, a Bill relative to health care quality improvement and cost reduction act of 2012 (House, No. 4070). May 7, 2012.

For the committee,

STEVEN M. WALSH.

HOUSE No. 4070

The Commonwealth of Massachusetts

In the Year Two Thousand Twelve

An Act relative to Health Care Quality Improvement and Cost Reduction Act of 2012.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

- 1 SECTION 1. Sections 16J to 16L, inclusive, of chapter 6Aof the General Laws, as appearing in
- 2 the 2010 Official Edition, are hereby repealed.
- 3 SECTION 2. The chapter 10 of the General Laws, as so appearing, is hereby amended by adding
- 4 after section 74 the following section:—
- 5 Section 75. There shall be established and set up on the books of the commonwealth a Wellness
- 6 and Prevention Trust Fund to promote wellness at the community level in partnership with
- 7 clinical providers within a certain geographic area. The fund shall consist of revenues collected
- 8 by the commonwealth: (1) any fines and penalties allocated to the fund under the General Laws;
- 9 and (2) from public and private sources as gifts, grants and donations.
- 10 All revenues credited under this section shall remain in the Wellness and Prevention Trust Fund,
- 11 not subject to appropriation, to be expended by the department of public health on wellness and
- 12 prevention activities linked to clinical care and population-based public health needs. The state
- 13 treasurer shall not deposit or otherwise transfer the revenues to the General Fund or any other
- 14 fund.

- 15 The state treasurer shall deposit the moneys in the fund in accordance with section 34 of chapter
- 16 29 in a manner that will secure the highest interest available consistent with the safety of the
- 17 fund and with the requirement that all amounts on deposit shall be available for immediate
- 18 withdrawal at all times. The fund shall be expended at the direction of the commissioner of
- 19 public health only for the purposes stated in this section and any unexpended balances in the
- 20 fund at the end of the fiscal year shall not revert to the general fund and shall be available for
- 21 expenditures in the subsequent fiscal year.
- 22 SECTION 3. Chapter 12 of the General Laws, as so appearing, is hereby amended by inserting
- 23 after section 11L the following section:—
- 24 Section 11M. As used in this section, terms shall have the meanings assigned by section 1 of
- 25 chapter 118G.
- 26 The attorney general shall:
- 27 (a) monitor trends in the health care market during the reorganization of the health care system
- 28 including, but not limited to trends in accountable care organization size and composition,
- 29 consolidation in the ACO and provider markets, payer contracting trends, impact on patient
- 30 selection of provider and ACO, and other market effects of the transition from fee-for-service
- 31 forms of payment.
- 32 (b) in consultation with the division of health care cost and quality, take appropriate action to
- 33 prevent excess consolidation or collusion of providers, ACOs, or payers and to remedy these or
- 34 other related anti-competitive dynamics in the health care market;

- 35 (c) provide assistance as needed to support efforts by the commonwealth to obtain waivers from
- 36 certain provisions of federal law including, from the federal office of the inspector general, a
- 37 waiver of the provisions of, or expansion of the "safe harbors" provided for under 42 U.S.C.
- 38 section 1320a-7b; and a waiver of the provisions of 42 U.S.C. section 1395nn(a) to (e).
- 39 SECTION 4. Section 7A of chapter 26, as so appearing, is hereby amended by inserting at the
- 40 end, the following paragraph:—
- 41 The division shall create a model wellness guide for payers, employers and consumers. The
- 42 guide shall provide the following information: 1) the importance of healthy lifestyles, disease
- 43 prevention, the benefits of care management, and health promotion; 2) financial and other
- 44 incentives for participating in wellness programs; 3) explanation of the use of technology to
- 45 provide wellness information and services; 4) the benefits of participating in tobacco cessation
- 46 programs, weight loss programs, and compliance with disease management; 5) a description of
- 47 the discounts available to employees under the Affordable Care Act; and 6) the ability for payers
- 48 to reduce premiums by offering incentives to patients with chronic diseases or high-risk of
- 49 hospitalization to better comply with prescribed drugs and follow up care.
- 50 In developing the model guide, the division shall consult with department of public health and
- 51 health care stakeholders, including but not limited to employers, including representatives of
- 52 employers 50 employees or more and representatives of employers with less than 50 employees;
- 53 providers, both for profit and not for profit; health plans and public payers; researchers;
- 54 consumers; and government.
- 55 SECTION 5. Chapter 29 of the General Laws, as so appearing, is hereby amended by inserting
- 56 after section 2BBBB the following 2 sections:—

Section 2CCCC. (a) There is hereby established and set up on the books of the commonwealth a separate fund to be known as the Health Care Workforce Trust Fund, hereinafter called the fund. 58 The fund shall be administered by the health care workforce center which may contract with any 59 appropriate entity to administer the fund or any portion therein. The purposes of the fund shall 60 include: (i) making awards to health professionals for repayment assistance for medical or 61 62 nursing school loans pursuant to section 62 of chapter 118G, provided that in administering the loan forgiveness grant program, a portion of funds therein shall be granted to applicants 63 performing terms of service in rural primary care sites that meet the criteria of a medically 64 underserved area as determined by the health care workforce center; (ii providing employment 65 training opportunities, job placement, career ladder and educational services for currently 66 employed or unemployed health workers who are seeking new positions or responsibilities 67 within the health care industry with a focus on aligning training and education with industry needs, provided that the fund shall support the distribution of grants to selected health systems, 69 70 non-profit organizations, labor unions, labor-industry partnerships and others; (iii) funding residency positions in primary care pursuant to section 64 of chapter 118G; and (iv) funding 71 rural health rotation programs, rural health clerkships, and rural health preceptorships at medical 72 73 and nursing schools to expose students to practicing in rural and small town communities. 74 (b) There shall be credited to the fund all monies payable pursuant to (i) funds that are paid to the health care workforce loan repayment program, established under section 62 of chapter 118G, as 75 a result of a breach of contract and private funds contributed from other sources; and (ii) any 76 77 revenue from appropriations or other monies authorized by the general court and specifically designated to be credited to the fund, and any gifts, grants, private contributions, investment 78

- 79 income earned on the fund's assets and all other sources. Money remaining in the fund at the end
- 80 of a fiscal year shall not revert to the General Fund.
- 81 (c) The fund shall supplement and not replace existing publically-financed health care workforce
- 82 development programs.
- 83 (d) The division of health care cost and quality shall promulgate regulations pursuant to the
- 84 distribution of monies from the fund to programs listed under subsection (a) and applicant
- 85 eligibility criteria for said funds.
- 86 (e) The health care workforce center shall annually, not later than December 31, report to the
- 87 secretary of administration and finance, the house and senate committees on ways and means,
- 88 and the joint committee on health care financing regarding the revenues and distribution of
- 89 monies from the fund in the prior fiscal year.
- 90 Section 2DDDD. There is hereby established and set up on the books of the commonwealth a
- 91 separate fund to be known as the Distressed Hospital Trust Fund, which shall be administered by
- the division of health care cost and quality. Expenditures from the Distressed Hospital Trust
- 93 Fund shall be dedicated to efforts to improve and enhance the ability of community hospitals to
- 94 serve populations in need more efficiently and effectively, including, but not limited to, the
- 95 ability to provide community-based care, clinical support and care coordination services,
- 96 improve health information technology, or other efforts to create effective coordination of care.
- 97 The division, in consultation with the Massachusetts Hospital Association, shall develop a
- 98 competitive grant process for awards to be distributed to distressed hospitals out of said fund.
- 99 The grant process shall consider the following factors, including but not be limited to (1) payer
- 100 mix, (2) financial health, (3) geographic need, and (4) population need.

- 101 SECTION 6. Chapter 32A of the General Laws, as so appearing, is hereby amended by inserting
- 102 after section 26 the following 3 sections:-
- 103 Section 27. Pursuant to section 50 of chapter 118G, the commission shall provide a toll-free
- 104 number and website that enables consumers to request and obtain from the commission in real
- 105 time the maximum estimated amount the insured will be responsible to pay for a proposed
- admission, procedure or service that is a medically necessary covered benefit, based on the
- information available to the carrier at the time the request is made, including any copayment,
- 108 deductible, coinsurance or other out of pocket amount and the actual or maximum estimated
- 109 allowed amount, for any health care benefits.
- 110 As used in this section, "allowed amount" shall mean the contractually agreed upon amount paid
- 111 by a carrier to a health care provider for health care services provided to an insured.
- 112 Section 28. The commission shall attribute every member to a primary care provider.
- 113 Section 29. Pursuant to section 50 of chapter 118G, the commission shall disclose patient-level
- data including, but not limited to, health care service utilization, medical expenses,
- demographics, and where services are being provided, to all providers in their network, provided
- that data shall be limited to patients treated by that provider, in order to aid providers in
- 117 managing the care of their own patient panel.
- 118 SECTION 7. Chapter 32B of the General Laws, as so appearing, is hereby amended by inserting
- 119 after section 20 the following 3 sections:-
- 120 Section 21. Pursuant to section 50 of 118G, every appropriate public authority which has
- 121 accepted this chapter shall provide a toll-free number and website that enables consumers to

- request and obtain from the public authority in real time the maximum estimated amount the insured will be responsible to pay for a proposed admission, procedure or service that is a medically necessary covered benefit, based on the information available to the carrier at the time the request is made, including any copayment, deductible, coinsurance or other out of pocket
- 127 Section 22. Every appropriate public authority which has accepted this chapter shall attribute

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amount for any health care benefits.

every member to a primary care provider.

- Section 23. Pursuant to section 50 of chapter 118G, every appropriate public authority which has accepted this chapter shall disclose patient-level data including, but not limited to, health care service utilization, medical expenses, demographics, and where services are being provided, to all providers in their network, provided that data shall be limited to patients treated by that provider, so as to aid providers in managing the care of their own patient panel.
- 134 SECTION 8. Sections 6D, 6E, 6F and 6G of chapter 40J of the General Laws, as so appearing,135 are hereby repealed.
- 136 SECTION 9. Section 6 of chapter 62 of the General Laws, as so appearing, is hereby amended 137 by inserting after subsection (q) the following subsection:—
- (r) (1) An employer subject to tax under this chapter which participates in a wellness program may take a credit against the excise imposed under this chapter in an amount equal to 25 percent of the costs associated with implementing the plan, with a maximum credit of \$10,000.

- 142 (2) The credit shall be allowed if the taxpayer provides the appropriate documentation.
- 143 The department of revenue, in consultation with the division of insurance, shall promulgate
- 144 regulations to determine the necessary filings from the taxpayer. These filings shall include proof
- of using a wellness program qualified under section 206A of chapter 111.
- 146 SECTION 10. Chapter 63 of the General Laws, as so appearing, is hereby amended by inserting
- 147 after section 38BB the following section:—
- 148 Section 38CC. (a) A corporation subject to tax under this chapter which participates in a wellness
- 149 program may take a credit against the excise imposed under this chapter in an amount equal to
- 150 25% of the costs associated with the implementing the plan, with a maximum of \$10,000.
- 151 (b) The credit shall be allowed if the taxpayer provides the appropriate documentation. The
- department of revenue, in consultation with the division of insurance, shall promulgate
- 153 regulations to determine the necessary filings from the taxpayer. These filings shall include proof
- 154 of using a wellness program qualified under section 206A of chapter 111.
- 155 SECTION 11. Section 1 of chapter 111, as so appearing, is hereby amended by inserting before
- 156 the definition of "Board of health", the following definition:-
- 157 "Allowed amount", the contractually agreed upon amount paid by a carrier to a health care
- 158 provider for health care services.
- 159 SECTION 12. Section 1 of chapter 111 of the General Laws, as so appearing, is hereby
- amended by striking out, in line 38, the words "one hundred and seventy-six G" and inserting in
- 161 place thereof the following words:- 176G or within an accountable care organization licensed by
- the division of health care cost and quality under chapter 118J.

- SECTION 13. Sections 25L through 25N, inclusive, of chapter 111, as so appearing, are hereby repealed.
- 165 SECTION 14. Section 25P is Chapter 111, as so appearing, is hereby repealed.
- 166 SECTION 15. Section 51H of chapter 111, as so appearing, is hereby amended by striking
- subsection (c) and inserting in place thereof the following subsection:—
- 168 (c) The department, through interagency service agreements, shall transmit data collected under
- 169 this section to the Betsy Lehman center for patient safety and medical error reduction and the
- 170 division of health care cost and quality established under chapter 118G for publication on its
- 171 consumer health information website. Any facility failing to comply with this section may: (i) be
- 172 fined up to \$1,000 per day per violation; (ii) have its license revoked or suspended by the
- department; or (iii) be fined up to \$1,000 per day per violation and have its license revoked or
- 174 suspended by the department.
- 175 SECTION 16. Chapter 111 is hereby amended by inserting after section 51H the following new
- 176 section:-
- 177 Section 51I. Separate negotiations for health care providers
- 178 (a) As used in this section, the following words shall have the following meanings: --
- 179 "Facility", any hospital, as defined in section 52 of chapter 111 of the General Laws, or clinic
- 180 conducted by a hospital, as licensed under section 51 of chapter 111, which receives a separate
- 181 on-site review survey by the Joint Commission on the Accreditation of Healthcare Organization.
- 182 (b) Public and private payers shall negotiate separate contracts for each facility, regardless of
- affiliation with a system or ownership by a system.

- 184 (c) Each facility within a larger system shall establish separate negotiating teams.
- 185 (d) Every facility must establish a firewall mechanism that prevents the separate contract
- 186 negotiating teams from sharing any information that would inhibit them from competing with
- 187 each other and with other hospitals and physician practice groups.
- 188 (e) Contracts may not be contingent on entering into a contract with another health care provider
- 189 within a system.
- 190 (f) Contracts may not make the availability of any price or term for a contract contingent on
- 191 entering into a contract with another health care facility.
- 192 (g) Separate negotiations shall apply for both inpatient and outpatient services.
- 193 (h) The Department and the Office of the Attorney General shall have the authority to enforce
- 194 the requirements of this section.
- 195 (i) If a system has entered into alternative payment methodology contracts with a carrier and
- 196 more than 50 per cent of their patients are covered under alternative payment methodology
- 197 contracts, then they shall be exempt from the requirements of this section.
- 198 (i) Health care facilities shall negotiate under the requirements of this section at the time of
- 199 renewal or expiration of their current contracts with payers.
- 200 SECTION 17. Said chapter 111 is hereby amended by inserting after section 53G the following
- 201 section:—
- 202 Section 53H. (a) There shall be a division of certification of physician organizations located
- 203 within the department.

- 204 (b) The division shall have the following powers and duties:
- 205 (1) to develop and administer a program for certification of physician organizations including,
- 206 but not limited to establishing levels of certification, designing standards for practice to increase
- 207 the transparency, and improving the functioning of the health care system;
- 208 (2) to make, adopt, amend, repeal, and enforce such rules and regulations consistent with law as
- 209 it deems necessary for the protection of the public health, safety, and welfare and for the proper
- 210 administration and enforcement of its responsibilities;
- 211 (3) to collect reasonable fees established pursuant to section 3B of chapter 7 to support the
- 212 division's operations and administration;
- 213 (4) to establish and implement procedures for the review, investigation, resolution, or referral to
- 214 the appropriate provider licensing entity of such complaints involving certified physician
- 215 organizations, including appropriate disciplinary actions available to the division in connection
- 216 with complaint resolution, which may include a fine, or suspension, revocation, or denial of a
- 217 certificate, or a combination of the foregoing, and to discipline certificate holders in accordance
- 218 with procedures established by the division that shall conform with chapter 30A and 801 CMR
- 219 1.01 et seq.;
- 220 (5) to establish, in consultation with the boards of professional licensure, a standardized
- 221 electronic system for the public reporting of provider license information; and
- 222 (6) to perform such other functions and duties as may be required to carry out this section.
- 223 (c) A physician organization shall be defined as a group of physicians contracting as a single
- 224 entity rather than in their individual capacities unless the group consists of 9 physicians or fewer.

- 225 Provided however that any licensed entity including, but not limited to hospitals and clinics that
- 226 directly employ physicians shall not be required to register as a physician organizations.
- 227 (d) No later than 30 days after an application has been filed, the division may require the
- 228 physician organization to provide additional information to complete or supplement the filing.
- 229 (e) Within 45 days of receipt of a complete application, the division shall complete its review of
- 230 the application and send written notice to the physician or physician organization, with a copy to
- 231 the division of insurance, explaining its decision to: (1) issue the certification as applied for; (2)
- 232 issue the certification as applied for but with conditions that restrict certain material changes
- 233 without prior approval; (3) issue a certification at a lower certification level than applied for; (4)
- 234 reject the application for failure to comply with the requirements of the application process, with
- 235 instructions that the application may be resubmitted within 10 days; or (5) deny the application.
- 236 (f) Any physician organization whose application has been rejected or denied, or who has been
- 237 issued a certificate with conditions or at a lower level than applied for, may request an
- 238 adjudicatory hearing pursuant to chapter 30A within 21 days of the division's decision. The
- 239 division shall notify the attorney general and the division of insurance upon receipt of such
- 240 hearing request. Said hearing shall be conducted within 30 days of the division's receipt of the
- 241 hearing request. The attorney general may intervene in a hearing under this subsection and may
- 242 require the production of additional information or testimony. The commissioner shall issue a
- 243 written decision within 30 days of the conclusion of the hearing.
- 244 (g) A physician organization aggrieved by said written decision may, within 20 days of said
- 245 decision, file a petition for review in the Suffolk superior court. Review by the supreme judicial

- 246 court on the merits shall be limited to the record of the proceedings before the commissioner and
- shall be based upon the standards set forth in paragraph (7) of section 14 of chapter 30A.
- 248 SECTION 18. Chapter 111 of the General Laws is hereby amended by inserting after section 206
- 249 the following section:-
- 250 Section 206A. The commissioner shall provide a wellness seal of approval to a wellness program
- 251 that is actuarially equivalent to the programs defined in section 206 of this chapter. The
- 252 commissioner, in consultation with the commissioner of the department of revenue, shall create
- 253 the appropriate form for showing that an employer is using an approved wellness program.
- 254 SECTION 19. Section 217 of said chapter 111, as so appearing, is hereby repealed
- 255 SECTION 20. Said chapter 111, as so appearing, is hereby amended by inserting after section
- 256 224 the following 2 sections:—
- 257 Section 225. (a) Upon request by a patient or prospective patient, a health care provider shall
- 258 disclose the charges, and if available, the allowed amount, or where it is not possible to quote a
- 259 specific amount in advance due to the health care provider's inability to predict the specific
- 260 treatment or diagnostic code, the estimated charges or estimated allowed amount for a proposed
- 261 admission, procedure or service.
- 262 (b) A health care provider referring a patient to another provider that is part of or represented by
- 263 the same provider organization as defined in section 53H shall disclose (i) that the providers are
- 264 part of or represented by the same provider organization, and upon the request by the patient, (ii)
- 265 the charges, and if available, the allowed amount, or where it is not possible to quote a specific
- amount in advance due to the health care provider's inability to predict the specific treatment or

- diagnostic code, the estimated charges or estimated allowed amount for a proposed admission,
- 268 procedure or service.
- 269 As used in this section, "allowed amount", shall mean the contractually agreed upon amount paid
- 270 by a carrier to a health care provider for health care services provided to an insured.
- 271 Section 226. (a) As used in this section, the following words shall, unless the context requires
- 272 otherwise, have the following meanings:—
- 273 "Hospital", a hospital licensed under section 51 of chapter 111, the teaching hospital of the
- 274 University of Massachusetts medical school, a licensed private or state-owned and state-operated
- 275 general acute care hospital, or an acute care unit within a state-operated facility; provided,
- 276 however, that "hospital" shall not include a licensed non-acute care hospital classified as an
- 277 inpatient rehabilitation facility, an inpatient substance abuse facility, or a long term care hospital
- 278 by the federal Centers for Medicare and Medicaid Services.
- 279 "Nurse", a registered nurse licensed under section 74 of chapter 112 or a licensed practical nurse
- 280 licensed under section 74A of said chapter 112.
- 281 "Mandatory Overtime", any hours worked by a nurse in a hospital setting to deliver patient care,
- 282 beyond the predetermined and regularly scheduled number of hours that the hospital and nurse
- 283 have agreed that the employee shall work, provided that in no case shall such predetermined and
- 284 regularly scheduled number of hours exceed 12 hours in any 24 hour period.
- 285 (b) Notwithstanding any general or special law to the contrary, a hospital shall not require a
- 286 nurse to work mandatory overtime except in the case of an emergency situation where the safety
- 287 of the patient requires its use and when there is no reasonable alternative.

- 288 (c) Pursuant to paragraph (b), whenever there is an emergency situation where the safety of a
 289 patient requires its use and when there is no reasonable alternative, the facility shall, before
 290 requiring mandatory overtime, make a good faith effort to have overtime covered on a voluntary
 291 basis. Mandatory overtime shall not be used as a practice for providing appropriate staffing for
- 292 the level of patient care required.
- 293 (d) The department of public health in consultation with the Massachusetts Nurses Association 294 and the Massachusetts Hospital Association, and other organizations, shall determine what 295 constitutes an "emergency situation." The department shall solicit feedback through public 296 hearing. The department of public health on or before February 1, 2013 shall promulgate 297 regulations or guidelines to implement the findings of this section.
- 298 (e) Beginning April 15, 2013, hospitals shall report all instances of mandatory overtime, and the 299 circumstances requiring its use, to the department of public health. Such reports shall be public documents.
- of the department of public health on or before January 1, 2014 shall promulgate regulations to establish a system to levy an administrative fine on any facility that violates this act or any regulation issued under this act. The fine shall be not less than \$100 and not greater than \$1,000 for each violation and fines collected shall be dedicated to the department of public health's statewide sexual assault nurse examiner program. Said regulations shall also establish an independent appeals process for penalized entities.
- 307 (g) A nurse shall not be allowed to exceed sixteen consecutive hours worked in a twenty-four 308 hour period. In the event a nurse works sixteen consecutive hours, said nurse must be given at 309 least eight consecutive hours of off-duty time immediately after the worked overtime.

- 310 (h) The provisions of this section are intended as a remedial measure to protect the public health
- and the quality and safety of patient care, and shall not be construed to diminish or waive any
- 312 rights of the nurse pursuant to any other law, regulation, or collective bargaining agreement. The
- 313 refusal of an nurse to accept work in excess of the limitations set forth in this section shall not be
- 314 grounds for discrimination, dismissal, discharge or any other employment decision.
- 315 (i) Nothing in this section shall be construed to limit, alter or modify the terms, conditions or
- 316 provisions of a collective bargaining agreement entered into by a hospital and a labor
- 317 organization.
- 318 SECTION 21. Section 2 of chapter 112 of the General Laws, as so appearing, is hereby amended
- 319 by inserting the following after the second sentence of the first paragraph:—The board shall
- 320 require, as a standard of eligibility for licensure, that applicants demonstrate proficiency in the
- 321 use of computerized physician order entry, e-prescribing, electronic health records and other
- forms of health information technology, as determined by the board. As used in this section,
- 323 proficiency, at a minimum shall mean that applicants demonstrate the skills to comply with the
- 324 "meaningful use" requirements, so-called, as set forth in 45 C.F.R. Part 170.
- 325 SECTION 22. Said chapter 112, as so appearing, is hereby amended by inserting after section
- 326 2C, the following section:—
- 327 Section 2D. No physician shall enter into a contract or agreement, which creates or establishes a
- 328 partnership, employment or any other form of professional relationship that prohibits a physician
- 329 from providing testimony in an administrative or judicial hearing, including cases of medical
- 330 malpractice.

- 331 SECTION 23. Section 9C of chapter 112 of the General Laws, as so appearing, is hereby
- amended by striking the definition of "physician assistant" and inserting in place thereof the
- 333 following definition:-
- 334 "Physician assistant," a person who is duly registered and licensed by the board.
- 335 SECTION 24. Section 9E of chapter 112 of the General Laws, as so appearing, is hereby
- amended by striking out, in lines 5 and 6, the words "A registered physician shall supervise no
- 337 more than 4 physician assistants at any one time.".
- 338 SECTION 25. Said section 9E, as so appearing, is hereby amended by striking out, in lines 15
- 339 through 17, the words "Any prescription of medication made by a physician assistant must
- 340 include the name of the supervising physician.".
- 341 SECTION 26. Chapter 112 of the General Laws is hereby amended by inserting after section
- 342 80H the following section:—
- 343 Section 80I. When a provision of law or rule requires a signature, certification, stamp,
- 344 verification, affidavit or endorsement by a physician, when relating to physical or mental health,
- 345 that requirement may be fulfilled by a nurse practitioner practicing under section 80B of chapter
- 346 112. Nothing in this section shall be construed to expand the scope of practice of nurse
- 347 practitioners. This section shall not be construed to preclude the development of mutually
- 348 agreed upon guidelines between the nurse practitioner and supervising physician under section
- 349 80E of chapter 112.
- 350 SECTION 27. Chapter 118E of the General Laws, as so appearing, is hereby amended by adding
- 351 the following 8 sections:—

Section 63. In connection with the governor's fiscal year 2015 budget recommendation, the secretary of administration and finance and the director of Medicaid shall submit to the 353 legislature a plan to ensure greater predictability and stability in the rates paid by Medicaid to 354 health care providers. The plan shall include the establishment of a Medicaid reserve fund or a 355 similar mechanism that will allow the office of Medicaid to establish rates paid to providers at 356 357 least 12 months prior to the time such rates take effect.

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Section 64. As of July 1, 2013, rates paid by Medicaid to acute care hospitals and to providers of primary care services shall increase by 2 percent, provided, however, that only those hospitals and providers that have demonstrated to the satisfaction of the division of health care cost and quality a significant transition to the use of alternative payment methodologies shall be eligible for the increased payment rate. The division shall establish by regulation what constitutes a significant use of alternative payment methodologies by a provider. The increase in Medicaid rates provided for in this section shall not be included in the calculation of state wide health care cost growth targets under section 46 of chapter 118G.

Section 65. During fiscal year 2013, the office of Medicaid shall develop an accountable care organization and patient-centered medical home innovation project that employs alternative 367 payment methodologies including but not limited to bundled payments, global payments, shared 368 savings and accountability for downstream spending and other innovative methods of paying for 369 370 health care services. The office of Medicaid shall take actions necessary to amend its managed care organization and primary care clinician contracts as necessary to include such contracts in the innovation project. 372

- Section 66. To the greatest extent possible, the office of Medicaid shall pay for health care using the accountable care organization, or patient-centered medical home model of delivering health care services. In making the transition to ACOs and patient-centered medical homes, the office of Medicaid shall achieve the following benchmarks:
- 377 (i) By January 1, 2013, the office of Medicaid must pay for health care based on the ACO or medical home health care delivery model for at least 25 percent of its enrollees.
- 379 (ii) By January 1, 2014, the office of Medicaid must pay for health care based on the ACO or 380 medical home health care delivery model for at least 50 percent of its enrollees.
- 381 (iii) By January 1, 2015, the office of Medicaid must pay for health care based on the ACO or medical home health care delivery model for at least 80 percent of its enrollees.
- 383 Section 67. To the extent that the office of Medicaid continues to pay acute care hospitals and 384 other providers on a fee-for-service basis, the office shall establish, in cases in which the office 385 believes it would enhance the health care quality and spending control objectives of this act, a shared savings payment program. Under such a program, if a provider is paid on a fee-for-387 service basis and the provider's total reimbursements have increased at a rate lower than the health care cost growth benchmarks established in section 46 of chapter 118G, such provider shall receive a share of the savings and the remainder of the savings shall be retained by the 389 commonwealth. If a provider is paid on a fee-for-service basis and the provider's total 390 reimbursements have increased at a rate greater than the health care cost growth benchmarks 392 established in section 46 of chapter 118G, the commonwealth shall pay a share of the excess of 393 the rate of growth in such fees above the applicable cost growth benchmark and the remainder shall be borne by the provider. 394

- 395 Section 68. MassHealth shall implement no later than July 1, 2013 the Express Lane re-
- 396 enrollment program for streamlined eligibility procedures to renew eligibility for parents with
- 397 children who are enrolled in the SNAP program.
- 398 Section 69. The office of medicaid and the commonwealth health insurance connector authority
- 399 shall, to the greatest extent possible, work to ensure that the same health care plans are offered
- 400 through MassHealth and Commonwealth Care so that persons transitioning between different
- 401 payers do not have to switch health plans. Persons deemed eligible for medical benefits pursuant
- 402 to section 9A of chapter 118E or section 2 of chapter 118H shall continue to be eligible for
- 403 assistance and remain enrolled in said programs for a period of 12 months, until the member's
- 404 annual eligibility review, if the member would otherwise be determined ineligible due to excess
- 405 countable income but otherwise remain eligible.
- 406 Section 70. The division of medical assistance shall attribute every member to a primary care
- 407 provider.
- 408 SECTION 28. Section 1 of chapter 118G, as so appearing, is hereby amended by striking out
- 409 said section in its entirety and inserting in place thereof the following:—
- 410 As used in this chapter, the following words shall, unless the context clearly requires otherwise,
- 411 have the following meanings:—
- 412 "Actual costs", all direct and indirect costs incurred by a hospital or a community health center
- 413 in providing medically necessary care and treatment to its patients, determined in accordance
- 414 with generally accepted accounting principles.

- 415 "Acute hospital", the teaching hospital of the University of Massachusetts Medical School and
- any hospital licensed under section 51 of chapter 111 and which contains a majority of medical-
- 417 surgical, pediatric, obstetric, and maternity beds, as defined by the department of public health.
- 418 "Accountable care organization" or "ACO", means an accountable care organization licensed
- 419 under chapter 118J.
- 420 "ACO Participant", a health care provider that either integrates or contracts with an ACO to
- 421 provide services to ACO patients.
- 422 "ACO Patient", an individual who chooses or is attributed to an ACO for his course of medical
- treatment, for whom such services are paid by the payer to the ACO.
- 424 "After-hours care", services provided in the office during regularly scheduled evening,
- 425 weekend or holiday office hours, in addition to basic service.
- 426 "Allowed amount," the contractually agreed upon amount paid by a payer to a health care
- 427 provider for health care services provided to an insured.
- 428 "Alternative payment contract", an agreement between a payer and an ACO or other provider in
- 429 which reimbursement available under the agreement is pursuant to an alternative payment
- 430 methodology, as defined in this chapter, for services provided by an ACO or other provider. The
- 431 contract shall include at least some performance based quality measures with associated financial
- 432 rewards or penalties, or both.
- 433 "Alternative payment methodologies or methods", methods of payment that compensate ACOs
- 434 and other providers for the provision of health care services, including but not limited to shared
- 435 savings arrangements, bundled payments for acute care episodes, bundled payments for chronic

- 436 diseases, and global payments, as defined in regulations adopted by the division. Alternative
- 437 payment methodologies shall include a risk adjustment for health status. No payment based on
- 438 the fee-for-service methodology shall be considered an alternative payment.
- 439 "Ambulatory surgical center", any distinct entity that operates exclusively for the purpose of
- 440 providing surgical services to patients not requiring hospitalization and meets the requirements
- 441 of the federal Health Care Financing Administration for participation in the Medicare program.
- 442 "Ambulatory surgical center services", services described for purposes of the Medicare program
- pursuant to 42 USC § 1395k(a)(2)(F)(I). These services include facility services only and do not
- 444 include surgical procedures.
- 445 "Bad debt", an account receivable based on services furnished to any patient which (i) is
- 446 regarded as uncollectable, following reasonable collection efforts consistent with regulations of
- 447 the division, which regulations shall allow third party payers to negotiate with hospitals to collect
- 448 the bad debt of its enrollees, (ii) is charged as a credit loss, (iii) is not the obligation of any
- 449 governmental unit or of the federal government or any agency thereof, and (iv) is not free care.
- 450 "Bundled payment for acute care episode," a single payment for the estimated cost of all the
- 451 services, either inpatient or outpatient, associated with clinically defined episode of care, which
- 452 may include, but not be limited to follow-up care or rehabilitation services.
- 453 "Bundled payment for chronic diseases," a single payment for the care of a chronic disease that
- 454 includes all physician, clinic, inpatient and outpatient services related to that condition for a
- 455 specified period of time.

- 456 "Case mix", the description and categorization of a hospital's patient population according to
- 457 criteria approved by the division including, but not limited to, primary and secondary diagnoses,
- 458 primary and secondary procedures, illness severity, patient age and source of payment.
- 459 "Charge", the uniform price for specific services within a revenue center of a hospital.
- 460 "Child", a person who is under eighteen years of age.
- 461 "Community health centers", health centers operating in conformance with the requirements of
- 462 Section 330 of United States Public Law 95-626 and shall include all community health centers
- which file cost reports as requested by the division.
- 464 "Comprehensive cancer center", the hospital of any institution so designated by the national
- cancer institute under the authority of 42 USC sections 408(a) and 408(b) organized solely for
- 466 the treatment of cancer, and offered exemption from the medicare diagnosis related group
- 467 payment system under 42 C.F.R. 405.475(f).
- 468 "Dependent", the spouse and children of any employee if such persons would qualify for
- 469 dependent status under the Internal Revenue Code or for whom a support order could be granted
- 470 under chapters 208, 209 or 209C.
- 471 "Disproportionate share hospital", any acute hospital that exhibits a payer mix where a minimum
- 472 of 63 per cent of the acute hospital's gross patient service revenue is attributable to Title XVIII
- 473 and Title XIX of the federal Social Security Act other government payors and free care.
- 474 "Division", the division of health care cost and quality established by section 2.

- 475 "DRG", a diagnosis related group, which is a patient classification scheme which provides a
- 476 means of relating the type of patients a hospital treats, such as its case mix, to the cost incurred
- 477 by the hospital.
- 478 "Eligible person", a person who qualifies for financial assistance from a governmental unit in
- 479 meeting all or part of the cost of general health supplies, care or rehabilitative services and
- 480 accommodations.
- 481 "Emergency bad debt", bad debt related to emergency services provided by an acute hospital to
- 482 an uninsured individual.
- 483 "Emergency medical condition", a medical condition, whether physical or mental, manifesting
- 484 itself by symptoms of sufficient severity, including severe pain, that the absence of prompt
- 485 medical attention could reasonably be expected by a prudent layperson who possesses an average
- 486 knowledge of health and medicine, to result in placing the health of the person or another person
- 487 in serious jeopardy, serious impairment to body function, or serious dysfunction of any body
- 488 organ or part, or, with respect to a pregnant woman, as further defined in section 1867(e)(1)(B)
- 489 of the Social Security Act, 42 U.S.C. section 1395dd(e)(1)(B).
- 490 "Emergency services", medically necessary health care services provided to an individual with
- 491 an emergency medical condition.
- 492 "Employee", a person who performs services primarily in the commonwealth for remuneration
- 493 for a commonwealth employer. A person who is self-employed shall not be deemed to be an
- 494 employee.
- 495 "Employer", an employer as defined in section 1 of chapter 151A.

- 496 "Enrollee", a person who becomes a member of an insurance program of the division either
- 497 individually or as a member of a family.
- 498 "Executive Director", the executive director of the division of health care cost and quality.
- 499 "Executive office", executive office of health and human services.
- 500 "Fee-for-service", a payment mechanism in which all reimbursable health care activity is
- 501 described and categorized into discreet and separate units of service and each provider is
- separately reimbursed for each discrete service rendered to a patient.
- 503 "Financial requirements", a hospital's requirement for revenue which shall include, but not be
- 504 limited to, reasonable operating, capital and working capital costs, the reasonable costs of
- depreciation of plant and equipment and the reasonable costs associated with changes in medical
- 506 practice and technology.
- 507 "Fiscal year", the twelve month period during which a hospital keeps its accounts and which
- 508 ends in the calendar year by which it is identified.
- 509 "Free care", the following medically necessary services provided to individuals determined to be
- 510 financially unable to pay for their care, in whole or in part, pursuant to applicable regulations of
- 511 the division: (1) services provided by acute hospitals; (2) services provided by community health
- 512 centers; and (3) patients in situations of medical hardship in which major expenditures for health
- 513 care have depleted or can reasonably be expected to deplete the financial resources of the
- 514 individual to the extent that medical services cannot be paid, as determined by regulations of the
- 515 division.

516 "General health supplies, care or rehabilitative services and accommodations", all supplies, care and services of medical, optometric, dental, surgical, podiatric, psychiatric, therapeutic, 517 diagnostic, rehabilitative, supportive or geriatric nature, including inpatient and outpatient 518 hospital care and services, and accommodations in hospitals, sanatoria, infirmaries, convalescent 519 and nursing homes, retirement homes, facilities established, licensed or approved pursuant to the 520 521 provisions of chapter 111B and providing services of a medical or health-related nature, and similar institutions including those providing treatment, training, instruction and care of children 522 523 and adults; provided, however, that rehabilitative service shall include only rehabilitative 524 services of a medical or health-related nature which are eligible for reimbursement under the provisions of Title XIX of the Social Security Act. 526 "Global payment," a fixed-dollar payment for the care that patients may receive in a specified period of time and that places providers at financial risk for both the occurrence of medical 528 conditions as well as the management of those conditions. Global payments may include both primary and specialty care. 529 "Governmental mandate", a state or federal statutory requirement, administrative rule, regulation, assessment, executive order, judicial order or other governmental requirement that 531 directly or indirectly imposes an obligation and associated compliance cost upon a provider to 532 take an action or to refrain from taking an action in order to fulfill the provider's contractual duty 533

"Governmental unit", the commonwealth, any department, agency board or commission of the commonwealth, and any political subdivision of the commonwealth.

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to a procuring governmental unit.

- 537 "Gross inpatient service revenue", the total dollar amount of a hospital's charges for inpatient
- 538 services rendered in a fiscal year.
- 539 "Gross patient service revenue", the total dollar amount of a hospital's charges for services
- 540 rendered in a fiscal year.
- 541 "Gross state product," the total annual output of the Massachusetts economy as measured by the
- 542 U.S. Department of Commerce, Bureau of Economic Analysis, Gross Domestic Product by State
- 543 series.
- 544 "Growth rate of potential gross state product", the long-run average growth rate of the
- commonwealth's economy, ignoring fluctuations due to the business cycle.
- 546 "Health benefit plan", as defined in section 1 of chapter 176J.
- 547 "Health Care Provider", a provider of medical or health services or any other person or
- 548 organization, including, but not limited to an ACO, that furnishes, bills, or is paid for health care
- 549 service delivery in the normal course of business.
- 550 "Health care services", supplies, care and services of medical, surgical, optometric, dental,
- 551 podiatric, chiropractic, psychiatric, therapeutic, diagnostic, preventative, rehabilitative,
- supportive or geriatric nature including, but not limited to, inpatient and outpatient acute hospital
- 553 care and services; services provided by a community health center or by a sanatorium, as
- 554 included in the definition of "hospital" in Title XVIII of the federal Social Security Act, and
- 555 treatment and care compatible with such services or by a health maintenance organization.
- 556 "Health insurance company", a company as defined in section 1 of chapter 175 which engages in
- 557 the business of health insurance.

- "Health insurance plan", the medicare program or an individual or group contract or other plan
- 559 providing coverage of health care services and which is issued by a health insurance company, a
- 560 hospital service corporation, a medical service corporation or a health maintenance organization.
- 561 "Health maintenance organization", a company which provides or arranges for the provision of
- 562 health care services to enrolled members in exchange primarily for a prepaid per capita or
- aggregate fixed sum as further defined in section 1 of chapter 176G.
- 564 "Health status adjusted total medical expenses", the total cost of care for the patient population
- associated with a provider group based on allowed claims for all categories of medical expenses
- and all non-claims related payments to providers, adjusted by health status, and expressed on a
- 567 per member per month basis, as calculated under section 6 and the regulations promulgated by
- 568 the commissioner.
- 569 "Hospital", any hospital licensed under section 51 of chapter 111, the teaching hospital of the
- 570 University of Massachusetts Medical School and any psychiatric facility licensed under section
- 571 19 of chapter 19.
- 572 "Hospital agreement", an agreement between a nonprofit hospital service corporation and the
- 573 hospital signatory thereto approved by the division under section 5 of chapter 176A.
- 574 "Hospital service corporation", a corporation established for the purpose of operating a nonprofit
- 575 hospital service plan as provided in chapter 176A.
- 576 "Managed health care plan", a health insurance plan which provides or arranges for, supervises
- 577 and coordinates health care services to enrolled participants, including plans administered by
- 578 health maintenance organizations and preferred provider organizations.

- 579 "Medicaid program", the medical assistance program administered by the division of medical
- 580 assistance pursuant to chapter 118E and in accordance with Title XIX of the Federal Social
- 581 Security Act or any successor statute.
- 582 "Medical assistance program", the medicaid program, the Veterans Administration health and
- 583 hospital programs and any other medical assistance program operated by a governmental unit for
- 584 persons categorically eligible for such program.
- 585 "Medically necessary services", medically necessary inpatient and outpatient services as
- 586 mandated under Title XIX of the Federal Social Security Act. Medically necessary services shall
- 587 not include: (1) non-medical services, such as social, educational and vocational services; (2)
- 588 cosmetic surgery; (3) canceled or missed appointments; (4) telephone conversations and
- 589 consultations; (5) court testimony; (6) research or the provision of experimental or unproven
- 590 procedures including, but not limited to, treatment related to sex-reassignment surgery, and pre-
- 591 surgery hormone therapy; and (7) the provision of whole blood; and provided, however, that
- 592 administrative and processing costs associated with the provision of blood and its derivatives
- 593 shall be payable.
- 594 "Medical service corporation", a corporation established for the purpose of operating a nonprofit
- 595 medical service plan as provided in chapter 176B.
- 596 "Medicare program", the medical insurance program established by Title XVIII of the Social
- 597 Security Act.
- 598 "Non-acute hospital", any hospital which is not an acute hospital.

- 599 "Non-providing employer", an employer of a state-funded employee, as defined in this section;
- 600 provided, however, that the term "non- providing employer" shall not include:—
- 601 (i) an employer who complies with chapter 151F for such employee;
- 602 (ii) an employer that is signatory to or obligated under a negotiated, bona fide collective
- bargaining agreement between such employer and bona fide employee representative which
- agreement governs the employment conditions of such person receiving free care;
- 605 (iii) an employer who participates in the Insurance Partnership Program; or
- 606 (iv) an employer that employs not more than 10. For the purposes of this definition, an employer
- shall not be considered to pay for or arrange for the purchase of health care services provided by
- acute hospitals and ambulatory surgical centers by making or arranging for any payments to the
- 609 uncompensated care pool.
- 610 "Patient", any natural person receiving health care services from a hospital.
- 611 "Patient-centered medical home", a model of health care delivery designed to provide a patient
- with a single point of coordination for all their health care, including primary, specialty, post-
- 613 acute and chronic care, which is (a) patient-centered; (b) comprehensive, integrated and
- 614 continuous; and (c) delivered by a team of health care professionals to manage a patient's care,
- 615 reduce fragmentation, and improve patient outcomes.
- 616 "Payer", any entity, other than an individual, that pays providers for the provision of health care
- 617 services. It shall include both governmental and private entities, but excludes ERISA plans.
- 618 "Payments from non-providing employers", all amounts paid to the Uncompensated Care Trust
- 619 Fund or the General Fund or any successor fund by non-providing employers.

- 620 "Pediatric hospital", an acute care hospital which limits services primarily to children and which
- 621 qualifies as exempt from the Medicare Prospective Payment system regulations.
- 622 "Pediatric specialty unit", a pediatric unit of an acute care hospital in which the ratio of licensed
- 623 pediatric beds to total licensed hospital beds as of July 1, 1994, exceeded 0.20. In calculating that
- 624 ratio, licensed pediatric beds shall include the total of all pediatric service beds, and the total of
- 625 all licensed hospital beds shall include the total of all licensed acute care hospital beds, consistent
- 626 with Medicare's acute care hospital reimbursement methodology as put forth in the Provider
- 627 Reimbursement Manual Part 1, Section 2405.3G.
- 628 "Per capita total medical expense", the total cost of care provided in Massachusetts to
- 629 Massachusetts residents, expressed on a per member per year basis, as calculated under section
- 630 46 and the regulations promulgated by the division. This measure excludes expenses paid for
- 631 entirely without insurance or through a supplemental insurance policy that is not the primary
- 632 policy for purposes of minimum creditable coverage requirements as defined by the
- 633 commonwealth connector authority.
- 634 "Performance incentive payment" or "pay-for-performance", an amount paid to an provider by a
- 635 payer for achieving certain quality measures as defined in this chapter. Performance incentive
- 636 payments shall comply with this chapter, regulations of the division, and the contract between a
- 637 provider and a payer.
- 638 "Performance penalty", an amount paid by an provider to a payer or a reduction in the payments
- 639 made by a payer to a provider for failing to achieve certain quality measures as herein defined.
- 640 Performance penalty provisions and their implementation shall comply with this chapter, any
- 641 regulations of the division, and the contract between a provider and a payer.

- 642 "Potential gross state product", the gross state product
- 643 "Physician", a medical doctor licensed to practice medicine in the commonwealth.
- 644 "Primary Care Physician", a physician who has a primary specialty designation of internal
- medicine, general practice, family practice, pediatric practice or geriatric practice.
- 646 "Primary care provider", a health care professional qualified to provide general medical care for
- 647 common health care problems, supervises, coordinates, prescribes, or otherwise provides or
- 648 proposes health care services, initiates referrals for specialist care, and maintains continuity of
- 649 care within the scope of practice.
- 650 "Private health care payer", a carrier authorized to transact accident and health insurance under
- chapter 175, a nonprofit hospital service corporation licensed under chapter 176A, a nonprofit
- 652 medical service corporation licensed under chapter 176B, a dental service corporation organized
- 653 under chapter 176E, an optometric service corporation organized under chapter 176F, a self-
- 654 insured plan, to the extent allowable under federal law governing health care provided by
- employers to employees, or a health maintenance organization licensed under chapter 176G.
- 656 "Provider" or "health care provider", a provider of medical or health services and any other
- 657 person or organization, including an ACO, that furnishes, bills, or is paid for health care service
- 658 delivery in the normal course of business.
- 659 "Provider organizations", shall mean a provider organization certified under section 53H of
- 660 chapter 111.
- 661 "Public health care payer", the Medicaid program established in chapter 118E; any carrier or
- other entity that contracts with the office of Medicaid or the commonwealth health insurance

connector to pay for or arrange the purchase of health care services on behalf of individuals enrolled in health coverage programs under Titles XIX or XXI, or under the commonwealth care 664 665 health insurance program, including prepaid health plans subject to the provisions of section 28 of chapter 47 of the acts of 1997; the group insurance commission established under chapter 666 32A; and any city or town with a population of more than 60,000 that has adopted chapter 32B. 667 "Publicly aided patient", a person who receives hospital care and services for which a 668 669 governmental unit is liable, in whole or in part, under a statutory program of public assistance. "Public payer-dependent non-acute hospital", any non-acute hospital that (1) was certified by the Secretary of the United States Department of Health and Human Services as participating in the federal medicare program pursuant to clause (iv) of 42 USC section 1395ww (d)(1)(B) on 672 673 January 1, 1996; (2) is not owned by the commonwealth; and (3) exhibits a payor mix in which a minimum of 15 per cent of such hospital's gross patient service revenue, as reported on the RSC-674 403 for hospital fiscal year 1994, was attributable to Title XIX of the federal Social Security Act. Such term does not include a hospital that was reimbursed for services provided to individuals 676 entitled to medical assistance under chapter 118E for fiscal year 1996 pursuant to a contract 677 between the hospital and the division of medical assistance. 678 "Purchaser", a natural person responsible for payment for health care services rendered by a 679 hospital. 680 "Quality measures", the standard quality measure set as defined by the division in section 68. 681 682 "Relative prices", the contractually negotiated amounts paid to providers by each private and

public carrier for health care services, including non-claims related payments and expressed in

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- the aggregate relative to the payer's network-wide average amount paid to providers, as
- 685 calculated under section 6 of chapter 118G and regulations promulgated by the commissioner.
- 686 "Revenue center", a functioning unit of a hospital which provides distinctive services to a patient
- 687 for a charge.
- 688 "Resident", a person living in the commonwealth, as defined by the division by regulation;
- 689 provided, however, that such regulation shall not define a resident as a person who moved into
- 690 the commonwealth for the sole purpose of securing health insurance under this chapter.
- 691 Confinement of a person in a nursing home, hospital or other medical institution shall not in and
- 692 of itself, suffice to qualify such person as a resident.
- 693 "Secretary", the secretary of health and human services.
- 694 "Self-employed", a person who, at common law, is not considered to be an employee and whose
- 695 primary source of income is derived from the pursuit of a bona fide business.
- 696 "Self-insurance health plan", a plan which provides health benefits to the employees of a
- 697 business, which is not a health insurance plan, and in which the business is liable for the actual
- 698 costs of the health care services provided by the plan and administrative costs.
- 699 "Self-insured group", A self-insured or self-funded employer group health plan.
- 700 "Small business", a business in which the total number of full-time employees, when averaged
- 701 on an annual basis, does not exceed fifty, including only of the self-employed.
- 702 "Social service program", a social, mental health, mental retardation, habilitative, rehabilitative,
- 703 substance abuse, residential care, adult or adolescent day care, vocational, employment and
- 704 training, or elder service program or accommodations, purchased by a governmental unit or

political subdivision of the executive office of health and human services, but excluding any program, service or accommodation that: (a) is reimbursable under a Medicaid waiver granted under section 1115 of Title XI of the Social Security Act; or (b) is funded exclusively by a federal grant.

9 "Social service program providers", providers of social service programs in the commonwealth.

"Sole community provider", any acute hospital which qualifies as a sole community provider
under medicare regulations or under regulations promulgated by the division, which regulations
shall consider factors including, but not limited to, such as isolated location, weather conditions,
travel conditions, percentage of Medicare, Medicaid and free care provided and the absence of
other reasonably accessible hospitals in the area. Such hospitals shall include those which are
located more than twenty-five miles from other such hospitals in the commonwealth and which
provide services for at least sixty percent of their primary service area.

"Specialty hospital", an acute hospital which qualifies for an exemption from the medicare prospective payment system regulations or any acute hospital which limits its admissions to patients under active diagnosis and treatment of eyes, ears, nose and throat or to children or patients under obstetrical care.

"State-funded employee", any employed person, or dependent of such person, who receives, on more than 3 occasions during any hospital fiscal year, health services paid for as free care; or any employed persons, or dependents of such persons, of a company that has 5 or more occurrences of health services paid for as free care by all employees in aggregate during any fiscal year. An occurrence shall include all healthcare related services incurred during a single visit to a health care professional.

- "State institution", any hospital, sanatorium, infirmary, clinic and other such facility owned,
- 728 operated or administered by the commonwealth, which furnishes general health supplies, care or
- 729 rehabilitative services and accommodations.
- 730 "Third party administrator", an entity that administers payments for health care services on
- 731 behalf of a client in exchange for an administrative fee.
- 732 "Third party payer", an entity including, but not limited to, Title XVIII and Title XIX programs,
- 733 other governmental payers, insurance companies, health maintenance organizations and
- 734 nonprofit hospital service corporations. Third party payer shall not include a purchaser
- 735 responsible for payment for health care services rendered by a hospital, either to the purchaser or
- 736 to the hospital.
- "Title XIX," Title XIX of the Social Security Act, 42 USC 1396 et seq., or any successor statute
- enacted into federal law for the same purposes as Title XIX.
- 739 "Uninsured patient", a patient who is not covered by a health insurance plan, a self-insurance
- 740 health plan, or a medical assistance program.
- 741 SECTION 29. Section 2 of chapter 118G as so appearing is hereby amended by striking out said
- 742 section in its entirety and inserting in place thereof the following:—
- 743 Section 2. (a) There shall be a body politic and corporate and a public instrumentality to be
- 744 known as the division of health care cost and quality, which shall be an independent public entity
- 745 not subject to the supervision and control of any other executive office, department, commission,
- 746 board, bureau, agency or political subdivision of the commonwealth except as specifically

provided in any general or special law. The exercise by the division of the powers conferred by this chapter shall be considered to be the performance of an essential public function. 748

749 (b) There shall be a board, with duties and powers established by this chapter, that shall govern the division. The board shall consist of 9 members: the secretary of administration and finance, 751 ex officio; the secretary of health and human services, ex officio; the secretary of housing and economic development, ex officio; 2 members appointed by the governor, 1 of whom shall be a health care economist and 1 of whom shall be a primary care provider licensed to practice in the 754 commonwealth; 2 members appointed by the attorney general, 1 of whom shall be a practicing nurse licensed to practice in the commonwealth and 1 of whom shall be shall be an expert in a 755 756 health care consumer advocacy and privacy protection; 2 members appointed by the state 757 auditor, 1 of whom shall be an expert in health care administration and finance and 1 of whom 758 shall be an expert in hospital administration and finance. The governor shall designate the 759 chairperson of the board. All appointments shall serve a term of 3 years, but a person appointed to fill a vacancy shall serve only for the unexpired term. An appointed member of the board shall be eligible for reappointment. The board shall annually elect 1 of its members to serve as vicechairperson. Each member of the board serving ex officio may appoint a designee under section 762 6A of chapter 30.

764 (c) Five members of the board shall constitute a quorum, and the affirmative vote of 5 members of the board shall be necessary and sufficient for any action taken by the board. No vacancy in 766 the membership of the board shall impair the right of a quorum to exercise all the rights and duties of the division. Members shall serve without pay, but shall be reimbursed for actual 767 expenses necessarily incurred in the performance of their duties.

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- (d) Any action of the division may take effect immediately and need not be published or posted unless otherwise provided by law. Meetings of the division shall be subject to sections 18 through 25, inclusive, of chapter 30A; but, said sections shall not apply to any meeting of members of the division serving ex officio in the exercise of their duties as officers of the commonwealth if no matters relating to the official business of the division are discussed and decided at the meeting. The division shall be subject to all other provisions of said chapter 30A, and records pertaining to the administration of the division shall be subject to section 42 of chapter 30 and section 10 of chapter 66. All moneys of the division shall be considered to be public funds for purposes of chapter 12A. Except as otherwise provided in this section, the operations of the division shall be subject to chapter 268A and chapter 268B.
- 779 (e) The chairperson shall nominate an executive director. Such nomination shall be subject to confirmation by the board. Upon confirmation, such person shall be appointed as executive 781 director. The executive director shall supervise the administrative affairs and general management and operations of the division and also serve as secretary of the division, ex officio. 782 The executive director shall receive a salary commensurate with the duties of the office. The 783 784 executive director may appoint other officers and employees of the division necessary to the functioning of the division. Sections 9A, 45, 46, and 46C of chapter 30, chapter 31 and chapter 150E shall not apply to the executive director or any other employees of the division. The 786 787 executive director shall, with the approval of the board:
- 788 (i) plan, direct, coordinate and execute administrative functions in conformity with the policies 789 and directives of the board;
- 790 (ii) employ professional and clerical staff as necessary;

- 791 (iii) report to the board on all operations under their control and supervision;
- 792 (iv) prepare an annual budget and manage the administrative expenses of the division; and
- 793 (v) undertake any other activities necessary to implement the powers and duties set forth in this
- 794 chapter.
- 795 (f) The members of the board shall be deemed to be directors for purposes of the fourth
- 796 paragraph of section 3. Chapter 268A shall apply to all board members except that the division
- 797 may purchase from, sell to, borrow from, contract with or otherwise deal with any organization
- 798 in which any board member is in anyway interested or involved; provided, however, that such
- 799 interest or involvement shall be disclosed in advance to the board and recorded in the minutes of
- 800 the proceedings of the board; and provided further, that no member shall be deemed to have
- 801 violated section 4 of said chapter 268A because of his receipt of his usual and regular
- 802 compensation from his employer during the time in which the member participates in the
- 803 activities of the board.
- 804 (g) The executive director shall appoint and may remove such agents and subordinate officers as
- 805 the executive director may deem necessary and may establish such subdivisions within the
- 806 division as he deems appropriate to fulfill the following duties: (i) to collect, analyze and
- 807 disseminate health care data to assist in the formulation of health care policy and in the provision
- 808 and purchase of health care services; (ii) to work with other state agencies including, but not
- 809 limited to, the department of public health and the department of mental health, the division of
- 810 medical assistance and the division of insurance to collect and publish data concerning the cost
- 811 of health insurance in the commonwealth and the health status of individuals; (iii) to hold annual
- 812 hearings concerning health care provider and payer costs and cost trends, and to provide an

- analysis of health care spending trends with recommendations for strategies to promote an
- 814 efficient health delivery system; (iv) to administer the health safety net office and trust fund
- 815 established under sections 35 and 36; and (v) implement the reform of the health care delivery
- and payment system in the commonwealth.
- 817 The division shall adopt and amend rules and regulations, in accordance with chapter 30A, for
- 818 the administration of its duties and powers and to effectuate the provisions and purposes of this
- 819 chapter. Such regulations shall be adopted, after notice and hearing, only upon consultation with
- 820 representatives of nonprofit hospital service corporations established under chapter 176A,
- 821 elected representatives of health systems agencies designated pursuant to Title XV of the federal
- 822 public health service act, representatives of companies authorized to sell accident and health
- insurance under chapter 175 and the Massachusetts Hospital Association.
- 824 HHS)
- 825 SECTION 30. Section 2A of chapter 118G of the General Laws, as so appearing, is hereby
- 826 amended in lines 1 and 2 be striking out the first sentence and inserting in place thereof the
- 827 following:—
- 828 The secretary, in consultation with the division, shall establish rates of payment for health care
- 829 services.
- 830 SECTION 31. Section 3 of chapter 118G as so appearing is hereby amended by striking out said
- 831 section in its entirety and inserting in place thereof the following:—
- 832 Section 3. For the purposes set forth in this chapter, the board is authorized and empowered as
- 833 follows:

- 834 (a) to develop a plan of operation for the division. The plan of operation shall include, but not be
- 835 limited to:
- 836 (1) implementation of procedures for operations of the division; and
- 837 (2) implementation of procedures for communications with the executive director.
- 838 (b) to acquire, own, hold, dispose of, and encumber personal property and to lease real property
- 839 in the exercise of its powers and the performance of its duties.
- 840 (c) to seek and receive any grant funding from the federal government, departments or agencies
- 841 of the commonwealth, and private foundations.
- 842 (d) to enter into and execute instruments in connection with agreements or transactions with any
- 843 federal, state or municipal agency or other public institution or with any private individual,
- 844 partnership, firm, corporation, association or other entity, including contracts with professional
- 845 service firms as may be necessary in its judgment, and to fix their compensation.
- 846 (e) to adopt by-laws for the regulation of its affairs and the conduct of its business.
- 847 (f) to adopt an official seal and alter the same.
- 848 (g) to maintain an office at such place or places in the commonwealth as it may designate.
- 849 (h) to sue and be sued in its own name, plead and be impleaded.
- 850 (i) to establish lines of credit, and establish one or more cash and investment accounts to receive
- 851 payments for services rendered, appropriations from the commonwealth and for all other
- 852 business activity granted by this chapter except to the extent otherwise limited by any applicable
- 853 provision of the Employee Retirement Income Security Act of 1974.

- 854 (j) to approve the use of its trademarks, brand names, seals, logos and similar instruments by 855 participating carriers, employers or organizations.
- 856 (k) to acquire, own, hold, dispose of, and encumber personal property and to lease real property
- 857 in the exercise of its powers and the performance of its duties.
- 858 (l) to maintain a prudent level of reserve funds to protect the solvency of any trust funds under
- 859 the operation and control of the division.
- 860 (m) to enter into interdepartmental agreements with the executive office of health and human
- services, the division of insurance, the department of public health, and any other state agencies
- 862 the board deems necessary to implement the provisions of this chapter. The division of insurance
- shall provide any needed information, support, personnel and other assistance to the division in
- 864 connection with the implementation of the provisions of this chapter but shall not be subject to
- 865 the control of the division in connection therewith.
- 866 SECTION 32. Chapter 118G as so appearing is hereby amended by inserting after section 3 the
- 867 following 2 sections:—
- 868 Section 3A. (a) The division shall work with other state agencies including, but not limited to,
- 869 the department of public health and the department of mental health, the division of medical
- 870 assistance and the division of insurance to collect and publish data concerning the cost of health
- 871 insurance in the commonwealth and the health status of individuals; hold annual hearings
- 872 concerning health care provider and payer costs and cost trends, and to provide an analysis of
- 873 health care spending trends with recommendations for strategies to promote an efficient health
- delivery system. The division shall make available actual costs of health care services, as

supplied by each provider, to the general public in the manner specified in section 59 of this chapter.

(b) The division shall have the power to design and to revise, consistent with this chapter, a basic schedule of health care services that enrollees in any health insurance program implemented by the division shall be eligible to receive. Such covered services shall include those which typically 879 are included in employer-sponsored health benefit plans in the commonwealth. The division may 880 promulgate schedules of covered health care services which differ from the basic schedule and 881 which apply to specific classes of enrollees. The division may promulgate a schedule of premium contributions, co-payments, co-insurance, and deductibles for said programs, including reduced 883 884 premiums based on a sliding fee, and other fees and revise them from time to time, subject to the 885 approval of the division of insurance; and provided, however, that such schedule shall provide 886 for such enrollees to pay one hundred per cent of such premium contributions if their income substantially exceeds the non-farm poverty guidelines of the United States office of management 887 888 and budget.

(c) The division shall adopt and amend rules and regulations, in accordance with chapter 30A, for the administration of its duties and powers and to effectuate the provisions and purposes of this section. Such regulations shall be adopted, after notice and hearing, only upon consultation with representatives of nonprofit hospital service corporations established under chapter 176A, elected representatives of health systems agencies designated pursuant to Title XV of the federal public health service act, representatives of companies authorized to sell accident and health insurance under chapter 175 and the Massachusetts Hospital Association.

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Section 3B. The division shall implement the reform of the health care delivery and payment system in the commonwealth in accordance with this chapter. The board shall (i) oversee and regulate the establishment of ACOs;(ii) oversee the development of patient-centered medical homes; (iii) require the adoption of alternative payment methods and health care delivery systems by providers; and (iv) ensure the consistent and effective use by providers of quality measures to promote patient-centered, timely, high-quality and safe care for individuals in the commonwealth.

903 SECTION 33. Section 4 of chapter 118G, as so appearing, is hereby amended by striking out in 904 line 1 the word "commissioner" and inserting in place thereof the following:—executive director 905 SECTION 34. Section 5 of chapter 118G of the General Laws, as so appearing, is hereby 906 repealed.

907 SECTION 35. Section 6 of chapter 118G, as so appearing, is hereby amended by striking the 908 first sentence and inserting in place thereof the following sentence:—

The division may promulgate such regulations as necessary to ensure the uniform reporting of revenues, charges, costs, and utilization of health care services and other such data as the division may require of institutional providers and their parent organizations and any other affiliated entities; non-institutional providers including, but not limited to, physician group entities; and ACOs.

914 SECTION 36. Section 6 of chapter 118G of the General Laws, as so appearing, is hereby
915 amended by inserting, in lines 52 and 76, after the words "provider group," the following
916 words:—, accountable care organization, as defined in chapter 118J, physician organization, as
917 defined in section 53H of chapter 111,

- 918 SECTION 37. Section 6 of chapter 118G of the General Laws, as so appearing, is hereby further
- 919 amended by inserting, in lines 54 and 77, after the word "hospital", the following words:—
- 920 , accountable care organization, as defined in chapter 118J, physician organization, as defined in
- 921 section 53H of chapter 111,
- 922 SECTION 38. Section 6 ½ of chapter 118G of the General Laws, as so appearing, is hereby
- 923 amended by inserting, in line 62, after the word "technology" the following words:—and the
- 924 impact of price transparency on prices
- 925 SECTION 39. Said section 6½ as so appearing, is hereby further amended by inserting, in line
- 926 69, after the word "practices" the following words:— the impact of price transparency on prices,
- 927 SECTION 40. Said section 6½, as so appearing, is hereby further amended by adding at the end
- 928 thereof the following:—
- 929 As used in this section, "provider," shall mean any person, corporation partnership,
- 930 governmental unit, state institution, accountable care organization, physician organization, or any
- 931 other entity qualified under the laws of the commonwealth to perform or provide health care
- 932 services.
- 933 SECTION 41. Said section 6½, as so appearing, is hereby further amended by striking out, in
- 934 lines 50 and 51, the words "and (x) any witness identified by the attorney general" and inserting
- 935 in place thereof the following:—
- 936 (x) accountable care organizations from separate regions of the state; (xi) physician organizations
- 937 from at least 3 separate regions of the state; and (xii) any witness identified by the attorney
- 938 general

SECTION 42. Chapter 118G of the General Laws, as so appearing, is hereby amended by striking section 6A, as so appearing, and inserting in place thereof the following section:-940 941 Section 6A. (a) In fulfillment of its duties pursuant to clause (a) of the second paragraph of section 2, the division shall collect and analyze such data as it deems necessary in order to better 943 protect the public's interest in monitoring the financial conditions of acute hospitals. Such information shall be analyzed on an industry-wide and hospital-specific basis and shall include, 944 but not be limited to: (1) gross and net patient service revenues; (2) sources of hospital revenue, including revenue excluded from consideration in the establishment of hospital rates and charges pursuant to section 12; (3) private sector charges; (4) trends in inpatient and outpatient case mix, 947 948 payor mix, hospital volume and length of stay; (5) total payroll as a percent of operating 949 expenses, as well as the salary and benefits of the top 10 highest compensated employees, 950 identified by position description and specialty; and (6) other relevant measures of financial 951 health or distress. 952 (b) The division shall publish annual reports and establish a continuing program of investigation and study of financial trends in the acute hospital industry, including an analysis of systemic 953 954 instabilities or inefficiencies that contribute to financial distress in the acute hospital industry. 955 Such reports shall include an identification and examination of hospitals that the division 956 considers to be in financial distress, including any hospitals at risk of closing or discontinuing 957 essential health services, as defined by the department of public health pursuant to section 51G 958 of chapter 111, as a result of financial distress.

- 959 (c) The division may modify uniform reporting requirements established pursuant to section 6 960 and may require hospitals to report required information quarterly to effectuate the purposes of
- 962 SECTION 43. Section 7 of chapter 118G of the General Laws, as so appearing, is hereby
- amended by inserting, in line 1, after the words "executive office", the following:—", in
- 964 consultation with the division,"

this section.

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- 965 SECTION 44. Section 11 of chapter 118G of the General Laws, as so appearing, is hereby
- 966 amended by adding the following subsection:—
- 967 (d) Notwithstanding any general or special law to the contrary, the executive office of health and
- 968 human services shall require Medicaid, any carrier or other entity which contracts with the office
- 969 of Medicaid to pay for or arrange for the purchase of health care services, the commonwealth
- 970 care health insurance program established under chapter 118H, any carrier or other entity which
- 971 contracts with the commonwealth care health insurance program to pay for or arrange for the
- 972 purchase of health care services, the group insurance commission established under chapter 32A,
- 973 and any other state sponsored or state managed plan providing health care benefits to reimburse
- 974 any licensed hospital facility operating in the commonwealth that has been designated as a
- 975 critical access hospital pursuant to U.S.C. 1395i-4, in an amount equal to at least 101 percent of
- 976 allowable costs under each such program, as determined by utilizing the Medicare cost-based
- 977 reimbursement methodology, for both inpatient and outpatient services provided to eligible
- 978 patients of such facility.
- 979 SECTION 45. Section 18B of chapter 118G of the General Laws, as so appearing, is hereby
- 980 repealed.

981 SECTION 46. Chapter 118G of the General Laws is hereby amended by striking out the section 982 40 in its entirety and inserting in place thereof the following section:-

983 Section 40. (a) Acute hospitals and ambulatory surgical centers shall be assessed a one-time surcharge to be paid to the division for the distressed hospital fund, created under section 985 2DDDD of chapter 29 to be paid by July 1, 2013. The surcharge amount shall equal the product 986 of (i) the surcharge percentage and (ii) the assessment. The division shall calculate the surcharge 987 percentage by dividing the acute hospital's patient service revenue by the total patient service revenues of acute hospitals paying an assessment under this section. The assessment shall equal the product of (i) the total medical spend in calendar year 2011 and (ii) 0.1 per cent. The division 989 990 shall determine the surcharge percentage for the one-time assessment by December 31, 2012. In 991 the determination of the surcharge percentage, the division shall use the best data available as determined by the division and may consider the effect on projected surcharge payments of any 993 modified or waived enforcement pursuant to subsection (g). The division shall incorporate all 994 adjustments, including, but not limited to, updates or corrections or final settlement amounts, by prospective adjustment rather than by retrospective payments or assessments. The division may 995 996 waive the assessment for an acute hospital or ambulatory surgical center, it if finds the hospital 997 or ambulatory surgical center is unable to pay the assessment; provided that if an acute hospital 998 or ambulatory surgical is a part of a system, then the system as a whole shall be financially 999 reviewed. The division shall make a determination for waiver based on the following factors: (A) total revenues, (B) total reserves, (C) total profits, margins or surplus, (D) administrative expense 1000 1001 ratio, and (E) the compensation of executive managers and board members. Provided however, any hospital system with less than \$1,000,000,000 in total net assets and more than 50% of 1002 1003 revenues from public payers shall be exempt from this section.

1004 (b) Surcharge payors shall be assessed a one-time surcharge to be paid to the division for the distressed hospital fund, created under section 2DDDD of chapter 29 by July 1, 2013. The 1005 1006 surcharge amount shall equal the product of (i) the surcharge percentage and (ii) the assessment. The division shall calculate the surcharge percentage by dividing the surcharge payor's payments 1007 1008 for acute hospital services by the payment for acute hospital services by all surcharge payors. 1009 The assessment shall equal the product of (i) the total medical spend in calendar year 2011 and (ii) 0.2 per cent. The division shall determine the surcharge percentage for the one-time 1010 assessment by December 31, 2012. In the determination of the surcharge percentage, the division 1011 1012 shall use the best data available as determined by the division and may consider the effect on projected surcharge payments of any modified or waived enforcement pursuant to subsection (g). 1014 The division shall incorporate all adjustments, including, but not limited to, updates or corrections or final settlement amounts, by prospective adjustment rather than by retrospective payments or assessments. The division may waive the assessment for a payor, if it finds the 1016 payor would not be able to make payment. The division shall take into account the following factors when determining if a payor is able to pay: (A) total revenues, (B) total premium receipts, 1018 (C) total reserves, (D) total profits, margins or surplus, (E) medical loss ratio and administrative 1019 1020 expense ratio, and (F) the compensation of the executive managers and board members. 1021 (c) The division shall specify by regulation appropriate mechanisms that provide for 1022 determination and payment of an acute hospital, an ambulatory surgical center, or a surcharge payor's liability, including requirements for data to be submitted by acute hospitals, ambulatory 1023 1024 surgical centers, and surcharge payors. 1025 (d) A hospital's liability to the fund shall in the case of a transfer of ownership be assumed by

1026 the successor in interest to the hospital.

- 1027 (e) An ambulatory surgical center's liability to the fund shall in the case of a transfer of ownership be assumed by the successor in interest to the ambulatory surgical center.
- 1029 (f) A surcharge payor's liability to the fund shall in the case of a transfer of ownership be
 1030 assumed by the successor in interest to the surcharge payor.
- (g) The division shall establish by regulation an appropriate mechanism for enforcing an acute 1031 hospital or surcharge payor's liability to the fund if an acute hospital or surcharge payor does not make a scheduled payment to the fund; provided, however, that the division may, for the purpose 1033 1034 of administrative simplicity, establish threshold liability amounts below which enforcement may be modified or waived. Such enforcement mechanism may include assessment of interest on the 1036 unpaid liability at a rate not to exceed an annual percentage rate of 18 per cent and late fees or 1037 penalties at a rate not to exceed 5 per cent per month. Such enforcement mechanism may also include notification to the office of Medicaid requiring an offset of payments on the claims of the 1038 acute hospital or surcharge payor, any entity under common ownership or any successor in interest to the acute hospital or surcharge payor, from the office of Medicaid in the amount of 1040 payment owed to the fund including any interest and penalties, and to transfer the withheld funds 1041 into said fund. If the office of Medicaid offsets claims payments as ordered by the division, the office of Medicaid shall be considered not to be in breach of contract or any other obligation for 1043 1044 payment of non-contracted services, and an acute hospital or surcharge payor whose payment is offset under an order of the division shall serve all Title XIX recipients under the contract then in effect with the executive office of health and human services. In no event shall the division direct the office of Medicaid to offset claims unless the acute hospital or surcharge payor has 1047 maintained an outstanding liability to the fund for a period longer than 45 days and has received

- proper notice that the division intends to initiate enforcement actions under regulations promulgated by the division.
- 1051 (h) If an acute hospital or surcharge payor fails to file any data, statistics or schedules or other
 1052 information required under this chapter or by any regulation promulgated by the division, the
 1053 division shall provide written notice to the acute hospital or surcharge payor. If an acute hospital
 1054 or surcharge payor fails to provide required information within 14 days after the receipt of
 1055 written notice, or falsifies the same, he shall be subject to a civil penalty of not more than \$5,000
 1056 for each day on which the violation occurs or continues, which penalty may be assessed in an
 1057 action brought on behalf of the commonwealth in any court of competent jurisdiction. The
 1058 attorney general shall bring any appropriate action, including injunctive relief, necessary for the
 1059 enforcement of this chapter.
- 1060 (i) Acute hospitals shall not seek an increase in rates to pay for this assessment.
- 1061 (j) Ambulatory surgical centers shall not seek an increase in rates to pay for this assessment
- 1062 (k) Surcharge payors shall not seek an increase in premiums to pay for this assessment.
- 1063 SECTION 47. Chapter 118G as so appearing is hereby further amended by inserting after
- 1064 section 41 the following 29 sections:—
- 1065 Section 42. The division shall:
- 1066 (a) Take actions necessary to ensure the reform of the health care delivery and payment system 1067 by state and private entities in the commonwealth.
- 1068 (b) Take actions necessary to promote the establishment of ACOs in accordance with the 1069 requirements of chapter 118J and to ensure consistency and efficacy in the establishment and use

- of quality measures throughout the commonwealth to promote patient-centered, timely, safe high quality care for individuals in the commonwealth. The division shall take all necessary actions to (i) promote ACOs throughout the commonwealth, (ii) support the transition to alternative payment methods by all payers, and (iii) protect quality, access and patient choice of primary care provider and accountable care organization for the residents of the commonwealth.
- 1075 (c) Adopt regulations and issue administrative bulletins and various other forms of official1076 guidance concerning:
- 1077 (1) the establishment of ACOs throughout the commonwealth;
- 1078 (2) the establishment of the standard quality measure set to be used in the evaluation of the 1079 performance of all providers;
- 1080 (3) requirements and benchmarks for expanding the use of alternative payment methodologies
 1081 and reducing the use of fee-for-service methodologies by payers and providers for the purpose of
 1082 adopting alternative payment methods across the health care industry by the dates established
 1083 under section 43 and for the purposes of lowering annual increases in total medical expenditures.
- (4) standards for alternative payment methodologies to be utilized in contracts between payers 1084 1085 and ACOs and other providers. Such standards shall include, but not be limited to the 1086 requirement that payment levels to providers under alternative payment methodologies shall be dependent, in part, on the achievement of quality performance and shall include risk adjustment 1087 1088 for health status. All payers shall develop and employ alternative payment methodologies consistent with the requirements of this chapter. All contracts between payers and ACOs that 1089 1090 contain a provision for shared savings between the provider and the payer may contain a 1091 mechanism to return a percentage of the savings to the ACO participants; and

- 1092 (5) requirements for disclosure to the division of provider costs, and of payments made by payers
- 1093 to ACOs and other providers.
- 1094 (d) Monitor compliance by ACOs, providers, and payers with requirements established pursuant
- 1095 to this chapter and any implementing regulations promulgated by the division; achievement of
- 1096 benchmarks toward use of global and alternative payment methods by payers; cost growth trends
- in the health care sector of the commonwealth's economy; and cost growth trends under global
- and alternative payment methods used by payers in the commonwealth;
- 1099 (e) Hold hearings to determine appropriate cost growth and other benchmarks for the transition
- 1100 to the use of alternative payment methods, and payment limits for health care services;
- 1101 (f) Waive any of its requirements to permit and support innovative demonstrations or pilot
- 1102 programs; provided that such waivers may only be renewed if material savings or improvements
- 1103 in the delivery and quality of care can be documented, to the satisfaction of the division.
- 1104 (g) Allow independent physician associations, physician-hospital organizations, and various
- 1105 forms of integrated health care organizations and entities to qualify as an ACO if they meet the
- 1106 criteria as set forth in chapter 118J. The division shall encourage and assist providers with
- 1107 voluntary adoption of the ACO model of health care service delivery as much as practicable
- 1108 relative to funding and resources available to the division under this chapter.
- 1109 (h) Provide by regulation for the certification or licensing of ACOs that meet the requirements of
- 1110 chapter 118J, and by January 1, 2013 establish by regulation minimum requirements for the
- 1111 formation of ACOs consistent with the parameters and requirements set forth in chapter 118J

- 1112 (i) Monitor the formation of ACOs in the commonwealth, and establish any benchmarks deemed 1113 necessary or appropriate to facilitate the transition of health care providers and facilities into
- 1114 integrated care delivery systems;
- 1115 (j) Establish safeguards against underutilization of services and protections against and penalties
- 1116 for inappropriate denials of services or treatment in connection with utilization of any alternative
- 1117 payment method or transition to a global payment system;
- 1118 (k) Establish safeguards against and penalties for inappropriate selection of low cost patients and
- 1119 avoidance of high cost patients by any provider accepting a risk based contract, including but not
- limited to requiring that ACOs accept as ACO patients all individuals regardless of payer source
- 1121 or clinical profile;
- 1122 (I) Establish parameters to measure and ensure access by disabled and other individuals with
- 1123 chronic or complex medical conditions to appropriate specialty care;
- 1124 (m) Establish reporting and disclosure requirements for ACOs and ACO participants in
- 1125 accordance with the requirements of chapter 118J.
- 1126 (n) Consistent with quality measurements and standards established by nationally recognized
- 1127 professional organizations, establish parameters for clinical outcomes beyond the control of the
- 1128 clinician for which ACOs and ACO participants shall not be financially responsible;
- 1129 (o) Monitor ACO delivery systems paid under alternative payment methods to ensure that ACOs
- possess either internally or through contract arrangements the competencies necessary to operate
- 1131 as an effective ACO;

- (p) Evaluate and provide guidance through regulations relative to consumer protections and any deficiencies of patient choice of provider that may arise in the transition from a fee-for-service system. The division shall monitor the movement of patients from and between ACOs, and shall establish parameters for out-of-ACO arrangements, as well as for patient provider choice and other consumer protections;
- 1137 (q) Establish by regulation requirements for ACOs to address consumer grievances.
- 1138 (r) Review and evaluate provider and payer complaints, and establish by regulation requirements 1139 for ACOs to address provider grievances;
- 1140 (s) Oversee compliance by ACOs, providers, and payers with requirements established pursuant 1141 to this chapter and any implementing regulations promulgated by the division; barriers to entry 1142 by providers; excess consolidation of ACOs or other integrated services provider groups; and the 1143 trends in patient choice of providers and ACOs;
- 1144 (t) Ensure that all data collection, analysis, and other submission requirements established under 1145 this chapter are implemented in a manner which promotes administrative simplification, avoids 1146 duplication, and does not impose an undue burden on any entity or individual;
- 1147 (u) Provide guidance to ACOs and providers seeking to form an ACO, upon request or on its
 1148 own initiative, on the potential implications of 42 U.S.C. section 1320a -7b and implementing
 1149 regulations, and 42 U.S.C. section 1395nn(a) to (e) and implementing regulations in connection
 1150 with such arrangements;
- 1151 (v) If any ACO, payer or provider fails to comply with any requirement of this chapter or chapter 1152 118J, including failure to meet medical cost growth targets as provided in section 46, to

- implement alternative payment methods by the dates established in section 43, to implement required health information technology by the dates established in chapter 118I, or to submit required reports or data as required in section 50, the division shall impose a penalties as provided in this chapter.
- (w) Implement a state-wide inter-operable patient health information exchange no later than
 January 1, 2017. The health information exchange shall include appropriate privacy and security
 safeguards.
- 1160 (x) Determine and specify in regulation the amount of revenue at risk under shared financial 1161 responsibility arrangements, the standards for quality assessments and shared savings or shared 1162 responsibility thresholds.
- This section shall be construed in a manner consistent with any applicable federal laws or regulations governing ACOs, except as otherwise explicitly provided in this chapter or in the regulations adopted under it.
- Section 43. (a) Commencing no later than January 1, 2014, the group insurance commission, the commonwealth health insurance connector authority, and any other state funded insurance program shall, to the maximum extent feasible, implement alternative payment methodologies.
- 1169 (b) The executive office of health and human services shall seek a federal waiver of statutory
 1170 provisions necessary to permit Medicare to participate in such alternative payment
 1171 methodologies and use integrated care organizations and ACOs. Upon obtaining federal
 1172 approval for Medicare participation, such participation shall be commenced and continued and
 1173 the executive office shall seek extensions or additional approvals, as necessary.

- 1174 (c) Commencing no later than January 1, 2015, private health plans shall, to the maximum extent
 1175 feasible, implement alternative payment methodologies. Private health plans may seek a waiver
 1176 from the division in order to use a different innovative system, provided, however, that the health
 1177 plan seeking the waiver must demonstrate to the satisfaction of the division that any such system
 1178 will provide the same level of incentives, risk sharing and cost-savings as the alternative
 1179 payment methodologies defined in regulations of the division.
- 1180 (d) Any provider with 15,000 or more patients must establish that a sufficient portion of such 1181 provider's revenue is derived from contracts with risk-sharing provisions, as defined in 1182 regulations of the division.
- 1183 (e) Any alternative payment methodology shall include a risk adjustment based on health status.

 1184 The division shall create standards for the calculation of risk adjustments and update those

 1185 standards on an annual basis. In establishing risk adjustment standards, the division may take

 1186 into account functional status, socioeconomic, or cultural factors.
- Section 44. Providers and payers who have not implemented compliant alternative payment methodologies by the date required in section 43, and who have not obtained a waiver under the provisions of subsection (c) of section 43, shall be subject to a penalty of \$1 per member per month for the period of time during which such provider or payer is not in compliance. The division shall assess and collect the penalties as provided in this section.
- Section 45. (a) By January 1, 2013, the division, in consultation with the office of Medicaid, shall develop and implement standards of certification for patient-centered medical homes. In developing these standards, the division shall consider existing standards by the National Committee for Quality Assurance or other independent accrediting and medical home

- organizations. The standards developed by the division shall include, but not limited to, the following criteria:
- 1198 (1) Emphasize, enhance, and encourage the use of primary care including prevention and 1199 wellness;
- 1200 (2) Focus on delivering high-quality, efficient, and effective health care services;
- 1201 (3) Enhance access to routine care, urgent care, and clinical advice though means such as 1202 implementing shared appointments, open scheduling, and after-hours care.
- 1203 (4) Encourage patient-centered care, including active participation by the patient and family or 1204 legal guardian in decision making and care plan development;
- 1205 (5) Provide patients with a consistent, ongoing contact with a provider or team of providers to 1206 ensure continuous and appropriate care for the patient's condition;
- 1207 (6) Emphasize a multi-disciplinary team-based approach to care;
- 1208 (7) Ensure care coordination across settings, including referral and transition management;
- 1209 (8) Ensure that patient-centered medical homes develop and maintain appropriate comprehensive 1210 care plans for their patients with complex or chronic conditions, including an assessment of
- 1211 health risks and chronic conditions:
- 1212 (9) Enable and encourage utilization of a range of qualified health care professionals, including
- 1213 dedicated care coordinators, which may include, but not be limited to nurse practitioners,
- 1214 physician assistants and social workers, in a manner that enables providers to practice to the
- 1215 fullest extent of their license;

- 1216 (10) Ensure the use of health information technology and systematic follow-up, including the use
- 1217 of patient registries; and
- 1218 (11) Encourage the use of scientifically based health care, shared decision-making aids that
- 1219 provide patients with information about treatment options and their associated benefits, risks,
- 1220 costs, and comparative outcomes, and other clinical decision support tools, including but not
- 1221 limited to decision aids on long-term care and supports and palliative care.
- 1222 In developing these standards, the division may consult with national and local organizations
- 1223 working on medical home models, relevant state agencies, health plans, physicians, nurse
- 1224 practitioners, behavioral health providers, hospitals, social workers, other health care providers
- 1225 and consumers.
- 1226 (b) A primary care provider may be certified as a patient-centered medical home. In order to be
- 1227 certified as a patient-centered medical home, a primary care provider must meet the standards set
- 1228 by the division in accordance with this section.
- 1229 (c) A behavioral health provider may be certified as a patient-centered medical home, provided
- 1230 that the behavioral health provider addresses the majority of the needs of patients with significant
- behavioral health diagnoses requiring the provider's expertise. Such a provider may serve as a
- 1232 medical home for individuals with significant behavioral health diagnoses. In order to be
- 1233 certified as a patient-centered medical home, a behavioral health provider must meet the
- 1234 standards set by the division in accordance with this section.
- 1235 (d) A specialty care provider may be certified as a patient-centered medical home, provided that
- the specialty care provider addresses the majority of the needs of patients with chronic conditions
- 1237 requiring the specialist's expertise. Such a provider may serve as a medical home for individuals

- with chronic conditions requiring the specialist's expertise. In order to be certified as a patientcentered medical home, a specialty care provider must meet the standards set by the division in accordance with this section.
- 1241 (e) Certification as a patient-centered medical home is voluntary. Primary care providers,
 1242 behavioral health providers, and specialty care providers shall annually renew their certification
 1243 as a patient centered medical home.
- 1244 (f) A primary care provider or specialty-care provider certified as a patient-centered medical
 1245 home shall have the ability to assess and provide or arrange for, and coordinate care with mental
 1246 health and substance abuse services, to an extent determined by the division. A behavioral health
 1247 provider or specialty care provider certified as a patient-centered medical home shall have the
 1248 ability to assess and provide or arrange for, and coordinate care with primary care services, to an
 1249 extent determined by the division.
- 1250 (g) Primary care providers, behavioral health providers, or specialty care providers certified as
 1251 patient-centered medical homes shall offer their medical home services to all their patients,
 1252 including those with chronic medical or behavioral health conditions, who are interested in
 1253 participation.
- 1254 (h) By July 1, 2013, the division, in consultation with the office of Medicaid, shall establish a
 1255 patient-centered medical home training cooperative to provide an opportunity for patient1256 centered medical homes to learn the core competencies of the patient-centered medical home
 1257 model, and exchange information related to quality improvement and best practices.
- 1258 (i) Patient-centered medical homes shall participate in the patient-centered medical home 1259 learning training cooperative established under subsection (h).

- 1260 (j) For continued certification under this section, patient-centered medical homes shall meet
 1261 quality standards as under the standard quality measure set, as established by section 68 of
 1262 chapter 118G. The division shall collect data from patient-centered medical homes necessary for
 1263 monitoring compliance with certifications standards and for evaluating the impact of patient1264 centered medical homes on health care quality, cost, and outcomes. The division may contract
 1265 with a private entity to perform an evaluation of the effectiveness of patient-centered medical
 1266 homes.
- 1267 (k) In providing after-hours care, a medical home may enter into a cooperative agreement with 1268 another medical home, primary care practice, limited service clinic, as defined by department of 1269 public health, or urgent care center to provide after-hours care for their patients.
- (1) The division shall develop a standard payment system for patient-centered medical homes certified under this section. In developing the standard payment system, the division shall consider, but not be limited to, per-patient payments, payment levels based on care-complexity, and payments for care coordination, clinical management, quality performance, and shared savings. Development of the standard patient-centered medical home payment system shall be completed by January 1, 2013.
- 1276 (m) Payers shall make payments to patient-centered medical homes pursuant to the standard
 1277 patient-centered medical home payment system established under subsection (l) for network
 1278 providers certified as patient-centered medical homes under this section, or an equivalent as
 1279 approved by the authority. Medical home payments shall be in addition to any other payments,
 1280 such as fee-for-service, global, and bundled payments. Subject to the other provisions of this

- legislation, final patient-centered medical home payment amounts shall be determined through contracts between payors and providers.
- 1283 (n) The division shall develop and distribute a directory of key, existing referral systems and
 1284 resources that can assist patients in obtaining housing, food, transportation, child care, elder
 1285 services, long-term care services, peer services, and other community-based services. This
 1286 directory shall be made available to patient-centered medical homes in order to connect patients
 1287 to services in their community.
- 1288 (n) Nothing in this section shall preclude the continuation of existing patient-centered medical 1289 home or medical home programs currently operating or under development.
- Section 46. (a) The division shall determine and establish the per capita total medical expense, as defined in section 1, for calendar year 2011, of all providers in the commonwealth for health care services provided to residents of the commonwealth. The per capita total medical expense as determined for calendar year 2011 shall be known as the "state base amount."
- 1294 (b) The following cost growth targets for per capita total medical expense in the commonwealth1295 are hereby established:
- 1296 (i) For calendar year 2015, the target for the per capita total medical expense shall be an 1297 amount equal to the state base amount established in accordance with the provisions of 1298 subsection (a) plus an amount equal to the projected percentage increase in per capita potential 1299 gross state product between calendar year 2011 and calendar year 2015 multiplied by the state 1300 base amount. The percentage increase in per capita potential gross state product between 1301 calendar year 2011 and 2015 shall be calculated based on the formula provided in (b) (ii).

- 1302 (ii) As part of the governor's annual budget submission, the secretary for administration and
 1303 finance shall publish the projected percentage increase in per capita potential gross state product
 1304 for the calendar year beginning on January 1 following the budget submission. For the purposes
 1305 of clause (i), the projected percentage increase in per capita potential gross state product for
 1306 calendar years 2012 and 2013 is 3.6%, and the projected percentage increase in per capita
 1307 potential gross state product for 2014 and 2015 shall be included in the governor's budget
 1308 submissions for fiscal years 2014 and 2015, respectively.
- 1309 (iii) For calendar years 2016 through 2026, the target for per capita total medical expense
 1310 shall be an amount equal to the per capita total medical expense target established for the
 1311 previous calendar year plus an amount equal to the projected percentage rate of increase in per
 1312 capita potential gross state product for the current calendar year minus 0.5 per cent multiplied by
 1313 the target for the previous calendar year. The target amount is therefore the result of the
 1314 cumulative growth of the state base amount, based on the formula provided in clause (ii) and this
 1315 clause (iii).
- 1316 (iv) For calendar years 2027 and subsequent years, the target for the per capita total medical expense shall be an amount equal to the per capita total medical expense target established for the previous calendar year plus an amount equal to the projected percentage rate increase in per capita potential gross state product for the current calendar year plus 1 per cent multiplied by the target for the previous calendar year. The target amount is therefore the result of the cumulative growth of the state base amount, based on the formula provided in clause (ii), clause (iii), and this clause (iv).

- 1323 (c) In addition to calculating the statewide per capita total medical expense target, the division 1324 shall also determine and report annually the per capita risk adjusted total medical expenses for 1325 residents divided into 3 geographic regions, as determined by the division.
- 1326 (d) The division shall also determine and report annually the per capita risk adjusted total
 1327 medical expenses for each payer in the commonwealth for services delivered to residents in
 1328 Massachusetts based on each such payer's combined fully-insured business and administrative
 1329 services business.
- 1330 (e) The division shall also determine and report annually the per capita risk adjusted total
 1331 medical expense for each type of payer contract including contracts with accountable care
 1332 organizations and other contracts as the division deems appropriate.
- 1333 (f) The division shall also determine and report annually the per capita risk adjusted total medical 1334 expense across all payers in the commonwealth for each of the following types of services for 1335 services delivered to residents of Massachusetts in Massachusetts:—
- 1336 (i) Primary care related services.
- 1337 (ii) preventable emergency department and hospital use, specialist services, imaging and1338 laboratory testing.
- (iii) Services provided by high cost providers such as teaching hospitals.
- 1340 (iv) Behavioral health services.
- 1341 (v) Services associated with poor quality including but not limited to hospital readmissions and hospital acquired infections.

1343 (g) For the purposes of this section, the board shall determine the appropriate methodology for 1344 performing risk-adjustment.

Section 47. (a) Within 180 days of the end of each calendar year, the division shall conduct a review of the growth in state per capita total medical expense and determine whether such growth is within or exceeds the target growth for such calendar year. Whether or not the target has been exceeded, the division shall review and analyze the per capita total medical expense data for the 3 regions as provided in subsection (b) of section 46, the per capita total medical expense data for payers as provided in subsection (c) of said section, the per capita total medical expense data for each type of payer contract as provided in subsection (d) of said section and the per capita total medical expense data for each of the types of services specified in subsection (e) of said section.

- 1354 (b) If the per capita total medical expense in the commonwealth, as determined under section 46, exceeds the target established for such calendar year, the division shall make a determination as to the cause or causes of the excess increase. If the division determines that the increase is caused in whole or in part by circumstances beyond the control of providers or payers, the division may elect to take no action with respect to any provider or payer.
- 1359 (c) If the per capita total medical expense of all providers in the commonwealth, as determined under section 46, exceeds the target established for a calendar year, the division may undertake actions, including but not limited to the following:
- 1362 (i) The division may make changes to alternative payment methodologies as authorized 1363 in this chapter in order to further enhance the ability of the state to meet spending targets;

(ii) The division may require payers and providers to implement a corrective action plan. The
correction action plan shall be described in a document outlining the steps that the payer or
provider intends to take to reach compliance with spending targets within the next 18 months. If
the division requires a corrective action plan, the plan shall be submitted to the division within 3
months of notice to the payer or provider. The division shall review and approve or disapprove
the plan within 3 months of submission. The division may require the payer or provider to
submit revisions to the corrective action plan. The payer or provider shall commence
implementation of the corrective action plan promptly upon receiving notice of approval of the
plan.

- 1373 (iii) The division may require payers and providers to reopen contracts that, in the 1374 division's opinion, are contributing to excessive spending growth;
- 1375 (iv) The division may submit a recommendation for proposed legislation to the joint committee 1376 on health care financing if the division believes that further legislative authority is needed to 1377 achieve the health care quality and spending sustainability objectives of this act.
- 1378 (d) The division shall annually review the per capita risk adjusted total medical expenses for
 1379 payer and payer contracts as determined under section 46, if the division determines that the rate
 1380 of increase in per capita risk adjusted total medical expense for a payer or payer contract has
 1381 exceeded the cost growth target for the year or is otherwise deemed to be excessive under the
 1382 circumstances and that this increase is likely to threaten the ability of the commonwealth to meet
 1383 its spending targets in the current year or a future year, the division may take any of the steps
 1384 specified in subpart (c). In addition, as appropriate, the division may refer the payer to the
 1385 division of insurance or attorney general for further review and appropriate action. A payer or

payer contract may be subject to action or penalty under this section regardless of whether the statewide per capita total medical expense growth target for that year has been exceeded by other contracts.

- 1389 (e) In deciding whether to take action under subparts (c) and (d), the division shall consider 1390 whether such action will enhance the ability of the commonwealth to achieve the health care 1391 quality and spending sustainability objectives of this act.
- 1392 (f) If the division determines that per capita total medical expense targets or penalties should be
 1393 modified, the division shall submit a recommendation for proposed legislation to the joint
 1394 committee on health care financing.

Section 48. (a) Every provider shall be subject to market impact review by the division. The 1395 division shall establish by regulation rules for conducting market impact reviews. Such rules 1397 shall define primary service areas and dispersed service areas based on the geographic capacity 1398 of major service categories. The division may conduct a market impact review for provider when the division determines that market impact review is in the public interest. The division 1399 1400 shall conduct a market impact review for any provider whose market concentration in primary or 1401 dispersed service areas exceeds the antitrust safety zone as set forth in Federal Trade Commission and Department of Justice Antitrust Division in the final policy statement of 1402 antitrust enforcement policy regarding accountable care organizations participating in the Medicare shared savings program, 76 FR 67026 et seq. [verify citation]. The division shall 1404 initiate a market impact review by sending such provider a notice of a market impact review 1406 which shall detail the particular factors that it seeks to examine through the review. The division shall specify by regulation the procedure for conducting the market impact review. 1407

1408 (b) A market impact review may examine factors including, but not limited to: (1) the provider's 1409 size and market share by major service category within its primary service areas and dispersed service areas, (2) provider price, including its relative prices filed with the division of insurance 1410 pursuant to chapter 176S, (3) provider quality, including patient experience, (4) the availability 1411 1412 and accessibility of services similar to those provided, or proposed to be provided, through the 1413 organization within its primary service areas and dispersed service areas, (5) the provider's impact on competing options for the delivery of health care services within its primary service 1414 areas and dispersed service areas, (6) the methods used by the organization to attract patient 1415 1416 volume and to recruit or acquire health care professionals or facilities, (7) the role of the providerin serving at-risk, underserved, and government payer patient populations within its primary service areas and dispersed service areas, (8) the role of the provider organization in 1418 1419 providing low margin or negative margin services within its primary service areas and dispersed service areas, (9) the financial solvency of the provider, (10) consumer concerns, including but 1420 not limited to complaints or other allegations that the provider has engaged in any unfair method 1421 of competition or any unfair or deceptive act or practice, and (11) any other factors that the 1422 division determines to be in the public interest. 1423

1424 (c) The department of public health shall submit information to the division regarding any 1425 proposed projects, mergers or acquisitions that will result in a substantial capital expenditure or 1426 substantial change in services under determination of need with respect to a provider.

1427 (d) If after completing a market impact review, the division determines that a substantial capital
1428 expenditure or substantial change in services has resulted or would result in any unfair method of
1429 competition, any unfair or deceptive act or practice, as defined in chapter 93A, or determines that
1430 a proposed project, merger or acquisition will result in a material change under determination of

- 1431 need that would result in any unfair method of competition, any unfair or deceptive act or
- 1432 practice, the division shall refer its findings, together with any supporting documents, data or
- 1433 information to the attorney general for further review and action.
- 1434 Section 49. (a) The division shall promote transparency of prices and quality in the health care
- 1435 system to enable payers, providers, employers, and consumers to make informed decisions,
- 1436 facilitate the coordination of care, and monitor the commonwealth's progress in reducing overall
- 1437 health care costs. For this purpose, the division shall:—
- 1438 (i) Establish and monitor goals and benchmarks for reducing health care costs, improving
- 1439 the quality of the health care system and increasing access to care in the commonwealth;
- 1440 (ii) Oversee the collection of data from health care providers, payers and consumers on the
- 1441 cost, quantity, and quality of health care delivered in the commonwealth;
- 1442 (iii) Specify what data shall be reported and the frequency and manner of reporting;
- 1443 (iv) Analyze such data to identify health care cost trends and the impact of the transition from
- 1444 fee-for-service to alternative payment methodologies;
- 1445 (v) Report to consumers comparative health care price and quality information through the
- 1446 consumer health education website established under 59;
- 1447 (vi) Commission an annual independent survey of patient and caregiver experience and
- 1448 satisfaction with the health care system, taking into account care provided by primary care
- 1449 providers, hospitals, accountable care organizations and other care networks. The survey shall
- 1450 also assess patients' perceptions on their access to services, including, but not limited to, mental
- 1451 health and primary care; patients' perceptions of the impact of health insurance premiums and

- out-of-pocket expenditures on access to care and affording other necessities; the experience of vulnerable populations such as the homeless, those with disabilities, women, the elderly and children; and differences in experience by racial, ethnic and socioeconomic background; and (vii) Publish reports on the cost, quantity, and quality of health care delivered in the commonwealth. Such reports shall include, but are not limited to,
- 1457 A. an initial report that establishes a baseline of the current health care delivery system in 1458 the commonwealth in terms of cost, quality and utilization and market power;
- B. an annual report on the implementation of payment reform which shall include, but not be limited to: the achievement of benchmarks for the reduction of health care costs, improvement in quality and increased access to care, analyzed by region of the state and resident demographics; the number, proportion and type of providers affiliating with an accountable care organization; and performance of accountable care organizations.
- the proportion of health care expenditures reimbursed under fee-for-service and alternative payment methodologies; the proportion of patients receiving care inside of an accountable care organization; the barriers of entry, if any, for an accountable care organization; the status of patient choice of provider and accountable care organization; and trends in total medical spending including, but not limited to, cost growth trends for fee-for-service rates and alternative payment methodologies; cost growth trends for care provided within accountable care organizations and care provided outside of accountable care organizations; and cost growth trends by provider sector, including, but not limited to, hospitals, hospital systems, non-acute providers, prescription drugs, and durable medical equipment; and

- 1473 D. an annual evaluation of the patient-centered medical home model, as established under
- 1474 section 45, which shall include, but not be limited to: the number of patients in the
- 1475 commonwealth in patient-centered medical homes and the number and characteristics of
- 1476 enrollees with complex or chronic conditions, indentified by income, race, ethnicity and
- language; the number and geographic distribution of patient-centered medical home providers;
- 1478 the performance and quality of patient-centered medical homes; measures of preventive care;
- 1479 patient-centered medical home payment arrangements, and costs related to implementation and
- 1480 patient-centered medical home payment fees; the estimated impact of patient-centered medical
- 1481 homes on health disparities; and estimated savings from implementation of the patient-centered
- medical home model on the health care system.
- 1483 (c) The division shall ensure that all data collection, analysis, and other submission requirements
- 1484 established under this section are implemented in a manner that promotes administrative
- 1485 simplification and avoids duplication.
- 1486 (d) The division shall ensure compliance with all state and federal privacy requirements,
- 1487 including those imposed by the Health Insurance Portability and Accountability Act of 1996,
- 1488 P.L. 104-191, the American Recovery and Reinvestment Act of 2009, P.L. 111-5, 42 C.F.R. §§
- 1489 2.11 et seq., and 45 C.F.R. §§ 160, 162 and 164.
- 1490 (e) The division shall promulgate regulations necessary for the implementation of the
- 1491 requirements of this section.
- 1492 Section 50. (a) To facilitate the sharing of health care data between payers, providers,
- 1493 employers, and consumers, the division shall:—

- Establish procedures for payers to report to members their out-of-pocket costs, including, but not limited to, requiring payers to provide a toll-free number and website that enables consumers to request and obtain from a payer in real time the maximum estimated amount the insured will be responsible to pay for a proposed admission, procedure or service that is a medically necessary covered benefit, based on the information available to the carrier at the time the request is made, including any copayment, deductible, coinsurance or other out of pocket amount, for any health care benefits;
- 1501 (ii) Establish procedures for the authority to disclose to providers, on a timely basis, the
 1502 contracted prices of individual health care services so as to aid in patient referrals and the
 1503 management of alternative payment methodologies. Contracted prices shall be listed by provider
 1504 and payer;
- 1505 (iii) Establish procedures for payers to disclose patient-level data including, but not limited to,
 1506 health care service utilization, medical expenses, demographics, and where services are being
 1507 provided, to all providers in their network, provided that data shall be limited to patients treated
 1508 by that provider, so as to aid providers in managing the care of their own patient panel;
- 1509 (iv) Establish procedures for third-party administrators to disclose to self-insured group 1510 clients the prices and quality of services of in-network providers; and
- 1511 (v) Establish procedures for health care providers, upon the request of a patient or
 1512 prospective patient, to disclose the charges, and if available, the allowed amount, or where it is
 1513 not possible to quote a specific amount in advance due to the health care provider's inability to
 1514 predict the specific treatment or diagnostic code, the estimated charges or estimated allowed
 1515 amount for a proposed admission, procedure or service.

- 1516 (b) The division shall ensure that all data collection, analysis, and other submission requirements1517 established under this section are implemented in a manner that promotes administrative1518 simplification and avoids duplication.
- 1519 (c) The division shall ensure the timely reporting of information required under this section. The
 1520 division may assess penalties against any reporting entity that fails to meet a reporting deadline,
 1521 said funds shall be deposited into the wellness and prevention trust fund, as established in section
 1522 75 of chapter 10.
- Section 51. (a) A payer or any entity acting for a payer under contract, when requiring prior authorization for a health care service or benefit, shall use and accept only the prior authorization forms designated for the specific types of services and benefits developed pursuant to subsection (c).
- 1527 (b) If a payer or any entity acting for a payer under contract fails to use or accept the required
 1528 prior authorization form, or fails to respond within 2 business days after receiving a completed
 1529 prior authorization request from a provider, pursuant to the submission of the prior authorization
 1530 form developed as described in subsection (c), the prior authorization request shall be deemed to
 1531 have been granted.
- 1532 (c) The division shall develop and implement uniform prior authorization forms for different
 1533 health care services and benefits by July 1, 2013. The forms shall cover such health care
 1534 services and benefits including but not limited to provider office visits, prescription drug
 1535 benefits, imaging and other diagnostic testing, laboratory testing and any other health care
 1536 services. The division shall develop forms for different kinds of services as it deems necessary
 1537 or appropriate provided that all payers and any entities acting for a payer under contract must use

- 1538 the uniform form designated by the division for the specific type of service. Six months after the
- 1539 full set of forms is developed, every provider shall use the appropriate uniform prior
- 1540 authorization form to request prior authorization for coverage of the health care service or benefit
- and every payer or any entity acting for a payer under contract shall accept the form as sufficient
- 1542 to request prior authorization for the health care service or benefit.
- 1543 (d) The prior authorization forms developed pursuant to subdivision (c) shall meet the following
- 1544 criteria:
- 1545 (1) The forms shall not exceed two pages;
- 1546 (2) The forms shall be made electronically available;
- 1547 (3) The payer must be able to electronically accept the completed forms;
- 1548 (4) The division, in developing the forms, shall seek input from interested stakeholders;
- 1549 (5) The division shall ensure that the forms are consistent with existing prior authorization forms
- 1550 established by the federal Centers for Medicare and Medicaid Services; and
- 1551 (6) The division, in developing the forms, shall consider other national standards pertaining to
- 1552 electronic prior authorization.
- 1553 Section 52. The division shall establish standardized processes and procedures applicable to all
- 1554 health care providers and payers for the determination of a patient's health benefit plan eligibility
- at or prior to the time of service by July 1, 2013. As part of such processes and procedures, the
- 1556 division shall (i) require payers to implement automated approval systems such as decision
- 1557 support software in place of telephone approvals for specific types of services specified by the

1558 division and (ii) require establishment of an electronic data exchange to allow providers to

1559 determine eligibility at or prior to the point of care.

section no later than July 1, 2013.

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Section 53. The division shall develop a summary of payments form to be used by all health care payers in the commonwealth that is provided to health care consumers with respect to provider claims submitted to a payer and written in an easily readable and understandable format showing the consumer's responsibility, if any, for payment of any portion of a health care provider claim by July 1, 2013. The summary of payments form shall include the following information: (i) provider charges; (ii) contracted rate or allowed amount; (iii) the payment made by the payer; (iv) the co-pay paid by the consumer; (v) the amount subject to a deductible; and (vi) any other amount not covered by the payer for which the consumer is responsible, including co-insurance. The division shall promulgate regulations to implement the requirements of this

1570 Section 54. The division shall coordinate among state agencies the streamlining and
1571 simplification of state health care data reporting requirements and make recommendations to the
1572 joint committee on health care financing for any necessary legislation to further such
1573 simplification.

Section 55. (a) The division shall require accountable care organizations to provide financial data on an annual basis before April 1. The division may require information related to its 1) annual receipts, 2) annual costs, 3) realized capital gains and losses, 4) accumulated surplus, 5) accumulated reserves, 6) administrative expenses, 7) marketing expenses, 8) charitable expenses, and 9) any other information deemed necessary by the division.

1579 (b) An accountable care organization who fails to submit such statement before April 1 shall be assessed a late penalty not to exceed \$100 per day. Amounts pursuant to this section shall be 1580 deposited to the Wellness and Prevention Trust Fund established under section 75 of chapter 10 1581 of the General Laws. The division shall make public all of the information collected under this 1582 section. The division shall, from time to time, require accountable care organizations to submit 1583 1584 the underlying data used in their calculations for audit.

The division may adopt rules to carry out this subsection and criteria for the standardized reporting and uniform allocation methodologies among accountable care organizations. The division shall, before adopting regulations under this subsection, consult with other agencies of 1587 1588 the commonwealth and the federal government and affected carriers to ensure that the reporting 1589 requirements imposed under the regulations are not duplicative.

1590 Section 56. (a) The division shall calculate a statewide median contracted price for each health care service provided by hospitals, physician groups, other health care providers licensed under chapter 112 of the General Laws, and free standing surgical centers. The division shall establish 1592 a uniform methodology to collect all necessary information to calculate such prices. The statewide median contracted price shall be calculated on an annual basis. 1594

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1595 (b) The division shall also calculate a provider-specific average contracted price relative to the statewide median contracted price for a comparable set of services, based on a weighting formula to be determined by the division. The division shall also calculate a provider-specific measure of 1597 the total units of service provided, based on a weighting formula to be determined by the 1599 division.

- 1600 (c) Any hospital, physician group, other health care provider licensed under chapter 112 of the
- 1601 General Laws, and free standing surgical center shall be assessed a surcharge if their contracted
- average price exceeds 120 percent of the comparable statewide median contracted price.
- 1603 (d) The surcharge amount shall be equal to the product of (i) the surplus amount and (ii) 10 per
- 1604 cent. The surplus amount shall be equal to the units of comparable services provided multiplied
- 1605 by the difference between the provider-specific average contracted price and the statewide
- 1606 median contracted price for the comparable set of services. The division shall exempt units of
- 1607 service from the surcharge if (1) said service has limited or exclusive availability in the
- 1608 commonwealth, as determined by the division or (2) the division determines that the quality of
- 1609 the service is reasonably related to the price.
- 1610 (e) The assessment shall be paid to the division on a quarterly basis. The funds from the
- 1611 assessment shall be placed in the distressed hospital trust fund, as established under section
- 1612 2DDDD of chapter 29.
- 1613 (f) Providers are prohibited from passing along the costs of this surcharge to consumers.
- 1614 (f) Failure to report or pay the division in a timely fashion shall result in an interest charge at an
- annual rate equal to the weekly average 1-year constant maturity Treasury yield plus 4 per cent,
- 1616 as published by the Board of Governors of the Federal Reserve System for the calendar week
- 1617 preceding the date of non-compliance.
- 1618 (g) The division shall promulgate all necessary regulations to implement this section.
- 1619 Section 57. (a) Third party administrators of self-funded plans shall implement alternative
- 1620 payment methods in accordance with this chapter and all other laws. With the input of expert

advice, the division shall evaluate and take measures to address ERISA restrictions and recommend potential incentives for employers who participate in self-funded plans to participate 1622 1623 in alternative payment methods.

Section 58. (a) The division shall disseminate the data it collects under this section to consumers, health care providers and payers through: (i) a publicly-accessible consumer health information 1625 website; (ii) reports on performance provided to health care providers; and (iii) any other 1627 analysis and reporting the council deems appropriate.

1628 When collecting data, the division shall, to the extent possible, utilize existing public and private data sources and agency processes for data collection, analysis and technical assistance. The 1630 division may enter into an interagency service agreement with other state agencies for data 1631 collection analysis and technical assistance.

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The division may, subject to chapter 30B, contract with an independent health care organization for data collection, analysis or technical assistance related to its duties; provided, however, that the organization has a history of demonstrating the skill and expertise necessary to: (i) collect, analyze and aggregate data related to quality and cost across the health care system; (ii) identify quality improvement areas through data analysis; (iii) work with Medicare, MassHealth, and other insurers' data; (iv) collaborate in the design and implementation of quality improvement and clinical performance measures; (v) establish and maintain security measures necessary to maintain confidentiality and preserve the integrity of the data; and (vii) identify and, when necessary, develop appropriate measures of quality and cost for public reporting of quality and cost information. 1641

Payers and health care providers shall submit data to the division or an independent health care organization with which the division has contracted, as required by the division's regulations.

The division, through its rules and regulations, may determine what type of data may reasonably be required and the format in which it shall be provided.

The division may request that third-party administrators submit data to the division or to an independent health care organization with which the council has contracted. The division, through its rules and regulations, may determine the format in which the data shall be provided. The division shall publicly post a list of third-party administrators that refuse to submit requested data.

1651 If any payer or health care provider fails to submit required data to the council on a timely basis, 1652 the council shall provide written notice to the payer or health care provider. A payer or health 1653 care provider that fails, without just cause, to provide the required information within 2 weeks 1654 following receipt of the written notice may be required to pay a penalty of \$1,000 for each week 1655 of delay; provided, however, that the maximum annual penalty under this section shall be 1656 \$50,000.

1657 (b) The division, through its rules and regulations, shall provide access to data it collects
1658 pursuant to this section. Access to data shall include, but not be limited to, disclosing to
1659 providers, on a timely basis, the contracted prices of individual health care services so as to aid
1660 in patient referrals and the management of alternative payment methodologies. Contracted prices
1661 shall be listed by provider and payer. The division shall provide data under conditions that: (i)
1662 protect patient privacy; (ii) prevent collusion or anti-competitive conduct; and (iii) prevent the
1663 release of data that could reasonably be expected to increase the cost of health care. The division

may limit access to data based on its proposed use, the credentials of the requesting party, the
type of data requested or other criteria required to make a determination regarding the
appropriate release of the data. The division shall also limit the requesting party's use and release
of any data to which that party has been given access by the division. The division shall maintain
a database of health care claims submitted pursuant to this section for the purpose of conducting
data analysis and preparing reports to assist in the formulation of health care policy and the
provisions and purchase of health care services.

Data collected by the division under this section shall not be a public record under clause twentysixth of section 7 of chapter 4 or under chapter 66, except as specifically otherwise provided by the council.

The division shall, through interagency service agreements, allow the use of its data by other state agencies for review and evaluation of mandated health benefit proposals as required by section 38C of chapter 3.

1677 (c) The division shall disseminate to health care providers their individualized de-identified data,
1678 including comparisons with other health care providers on the quality, cost and other data to be
1679 published on the consumer health information website.

1680 (d) The division shall coordinate and compile data on quality improvement programs conducted
1681 by state agencies and public and private health care organizations. The division shall consider
1682 programs designed to: (i) improve patient safety in all settings of care; (ii) reduce preventable
1683 hospital readmissions; (iii) prevent the occurrence of and improve the treatment and coordination
1684 of care for chronic diseases; and (iv) reduce variations in care. The division shall make such
1685 information available on the division's consumer health information website. The division may

1686 recommend legislation or regulatory changes as needed to further implement quality improvement initiatives. 1687

1688 Section 59. (a) The division shall establish and maintain a consumer health information website. The website shall contain information comparing the quality and cost of health care services and 1689 may also contain general health care information as the division deems appropriate. The website 1690 shall be designed to assist consumers in making informed decisions regarding their medical care 1691 and informed choices among health care providers. Information shall be presented in a format 1693 that is understandable to the average consumer. The division shall take appropriate action to 1694 publicize the availability of its website.

(b) The website shall provide updated information on a regular basis, at least annually, and 1695 1696 additional comparative quality and price information shall be published as determined by the 1697 division. To the extent possible, the website shall include: (i) comparative price information for the most common referral or prescribed services, as determined by the division, and shall be listed by facility, provider, provider group practice, accountable care organization, or any other provider grouping, as determined by the division, provided that such information is categorized by payor; (ii) comparative quality information, as determined by division, available by facility, 1701 1702 provider, provider group practice, accountable care organization or any other provider grouping, as determined by the division, for each such service for which comparative price information is 1704 provided; (iii) general information related to each service for which comparative information is 1705 provided; (iv) comparative quality information, as determined by the division, available by facility, provider, provider group practice or accountable care organization that is not service-1706 1707 specific, including information related to patient safety and satisfaction; (v) data concerning 1708 healthcare-associated infections and serious reportable events reported under section 51H of

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1709 chapter 111; (vi) definitions of common health insurance and medical terms including, but not limited to those determined under sections 2715(g)(2) and (3) of the Public Service Act, so that 1710 consumers may compare health coverage and understand the terms of their coverage,; (vii) a list 1711 of health care provider types, including but not limited to primary care physicians, nurse 1712 1713 practitioners and physician assistants, and what types of services they are authorized to perform 1714 in the commonwealth under state and federal scope of practice laws; (viii) factors consumers should consider when choosing an insurance product or provider group, including, but not 1715 1716 limited to provider network, premium, cost-sharing, covered services, and tiering; ix) decision 1717 aids for patients to facilitate conversations with their health care providers on key health decisions; and (x) descriptions of standard quality measures, as determined by the division. 1719 (c) The division shall develop and adopt, on an annual basis, a reporting plan specifying the quality and cost measures to be included on the consumer health information website and the 1720 1721 security measures used to maintain confidentiality and preserve the integrity of the data. In developing the reporting plan, the division, to the extent possible, shall collaborate with other 1722 organizations or state or federal agencies that develop, collect and publicly report health care 1723 1724 quality and cost measures and the division shall give priority to those measures that are already available in the public domain. As part of the reporting plan, the division shall determine for 1726 each service the comparative information to be included on the consumer health information 1727 website. Section 60. There shall be a task force consisting of 13 members with expertise in behavioral 1728 health treatment, service delivery, integration of behavioral health with primary care, and 1729 behavioral health reimbursement systems. Members shall include one representative from each

of the following organizations representing mental health professionals and clinical, hospital and

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1732 consumer advocacy groups: Massachusetts Psychiatric Society, Massachusetts Psychological Association, National Association of Social Workers- Massachusetts Chapter, Massachusetts Mental Health Counselors Association, Nurses United for Responsible Services, Massachusetts Association for Registered Nurses, Massachusetts Association of Behavioral Health Systems, 1735 Association for Behavioral Healthcare, Mental Health Legal Advisors Committee, National 1736 1737 Alliance for the Mentally Ill, Children's Mental Health Campaign, Home Care Alliance of 1738 Massachusetts and one member chosen by the governor. The task force shall report to the 1739 division its findings and recommendations relative to (a) the most effective and appropriate 1740 approach to including behavioral health services in the array of services provided by ACOs, including transition planning for providers and maintaining continuity of care; (b) how current prevailing reimbursement methods and covered behavioral health benefits may need to be 1742 modified to achieve more cost effective, integrated and high quality behavioral health outcomes including attention to interoperative electronic health records; (c) the extent to which and how 1744 1745 payment for behavioral health services should be included under alternative payment methodologies established or regulated under this act including how mental health parity and patient choice of providers and services could be achieved and the design and use of medical 1747 1748 necessity criteria and protocols; (d) how best to educate all providers to recognize behavioral 1749 health conditions and make appropriate decisions regarding referral to behavioral health services; 1750 and (e) the unique privacy factors required for the integration of behavioral health information 1751 into interoperative electronic health records. The first meeting shall be convened within 60 days after passage of this act. The task force shall submit its report findings and recommendations to 1752 1753 the division no later than February 1, 2013.

Section 61. (a) There shall be in the division a health care workforce center to improve access to health care services. The center and the commissioner of labor and workforce development, 1755 shall: (i) coordinate the department's health care workforce activities with other state agencies 1756 and public and private entities involved in health care workforce training, recruitment and 1757 retention; (ii) monitor trends in access to primary care providers, nurse practitioners practicing as 1758 1759 primary care providers, and other physician and nursing providers, through activities including: (1) review of existing data and collection of new data as needed to assess the capacity of the 1760 health care workforce to serve patients, including patient access and regional disparities in access 1761 1762 to physicians or nurses and to examine physician and nursing satisfaction; (2) review existing laws, regulations, policies, contracting or reimbursement practices, and other factors that 1764 influence recruitment and retention of physicians and nurses; (3) making projections on the ability of the workforce to meet the needs of patients over time; (4) identifying strategies currently being employed to address workforce needs, shortages, recruitment and retention; (5) 1766 1767 studying the capacity of public and private medical and nursing schools in the commonwealth to expand the supply of primary care physicians and nurse practitioners practicing as primary care 1768 providers; (iii) establish criteria to identify underserved areas in the commonwealth for 1769 1770 administering the loan repayment program established under section 63 and for determining 1771 statewide target areas for health care provider placement based on the level of access; and (iv) 1772 address health care workforce shortages through the following activities, including: (1) 1773 coordinating state and federal loan repayment and incentive programs for health care providers; (2) providing assistance and support to communities, physician groups, community health 1774 centers and community hospitals in developing cost-effective and comprehensive recruitment 1776 initiatives; (3) maximizing all sources of public and private funds for recruitment initiatives; (4)

designing pilot programs and make regulatory and legislative proposals to address workforce
needs, shortages, recruitment and retention; (5) making short-term and long-term programmatic
and policy recommendations to improve workforce performance, address identified workforce
shortages and recruit and retain physicians and nurses; and (6) administering the health care
workforce trust fund as established under section 2CCCC of chapter 29.

- 1782 (b) The center shall maintain ongoing communication and coordination the health disparities 1783 council, established by section 16O of chapter 6A.
- (c) The center shall annually submit a report, not later than March 1, to the governor, the health 1784 disparities council established by section 16O of chapter 6A; and the general court, by filing the 1785 report with the clerk of the house of representatives, the clerk of the senate, the joint committee 1786 1787 on labor and workforce development, the joint committee on health care financing, and the joint 1788 committee on public health. The report shall include: (i) data on patient access and regional 1789 disparities in access to physicians, by specialty and sub-specialty, and nurses; (ii) data on factors 1790 influencing recruitment and retention of physicians and nurses; (iii) short and long-term 1791 projections of physician and nurse supply and demand; (iv) strategies being employed by the council or other entities to address workforce needs, shortages, recruitment and retention; (v) 1792 recommendations for designing, implementing and improving programs or policies to address 1794 workforce needs, shortages, recruitment and retention; and (vi) proposals for statutory or 1795 regulatory changes to address workforce needs, shortages, recruitment and retention.

1796 Section 62. (a) There shall be a health care workforce loan repayment program, administered by
1797 the health care workforce center established by section 61. The program shall provide repayment
1798 assistance for medical school loans to participants who: (i) are graduates of medical or nursing

schools; (ii) specialize in family health or medicine, internal medicine, pediatrics, psychiatry, or obstetrics/gynecology; (iii) demonstrate competency in health information technology at least equivalent to federal meaningful use standards as set forth in 45 C.F.R. Part 170, including use of electronic medical records, computerized physician order entry and e-prescribing; and (iv) meet other eligibility criteria, including service requirements, established by the board. Each recipient shall be required to enter into a contract with the commonwealth which shall obligate the recipient to perform a term of service of no less than 2 years in medically underserved areas as determined by the center.

1807 (b) The center shall promulgate regulations for the administration and enforcement of this
1808 section which shall include penalties and repayment procedures if a participant fails to comply
1809 with the service contract.

The center shall establish criteria to identify medically underserved areas within the
commonwealth. These criteria shall consist of quantifiable measures, which may include the
availability of primary care medical services within reasonable traveling distance, poverty levels,
and disparities in health care access or health outcomes.

1814 Section 63. (a) As used in this section, "primary care provider", shall mean a health care
1815 professional qualified to provide general medical care for common health care problems who (1)
1816 supervises, coordinates, prescribes, or otherwise provides or proposes health care services; (2)
1817 initiates referrals for specialist care; and (3) maintains continuity of care within the scope of
1818 practice.

1819 (b) Pursuant to regulations to be promulgated by the division, there shall be established a
1820 primary care residency grant program for the purpose of financing the training of primary care

providers at teaching community health centers. Eligible applicants shall include teaching community health centers accredited through affiliations with a Commonwealth funded medical 1822 school or licensed as part of a teaching hospital with a residency program in primary care or 1823 family medicine and teaching health centers that are the independently accredited sponsoring 1824 organization for the residency program and whose residents are employed by the health center. 1825 1826 To receive funding, an applicant shall a) include a review of recent graduates of the community health center's residency program, including information regarding what type of practice said graduates are involved in two years following graduation from the residency program; and b) 1828 achieve a threshold of at least 50 percent for the percentage of graduates practicing primary care 1829 1830 within two years after graduation. Graduates practicing a) more than 50 percent inpatient care or 1831 b) more than 50 percent specialty care as listed in the American Medical Association Masterfile shall not qualify as graduates practicing primary care. 1832 Awardees of the primary care residency grant program shall maintain their teaching accreditation as either an independent teaching community health center or as a teaching community health 1834 center accredited through affiliation with a Commonwealth funded medical school or licensed as part of a teaching hospital. 1836 1837 The division shall determine via regulation grant amounts per full-time resident. Funds for such grants shall come from the health care workforce trust fund established under section 2CCCC of 1838 1839 chapter 29.

Section 64. Pursuant to regulations to be promulgated by the division, there shall be established a primary care workforce development and loan forgiveness grant program at community health centers, for the purpose of enhancing recruitment and retention of primary care physicians and other clinicians at community health centers throughout the commonwealth. Such grant program shall be administered by the Massachusetts League of Community Health Centers in consultation with the director of the health care workforce center and relevant member agencies. Funds shall be matched by other public and private funds. The League shall work with said director and said agencies to maximize all sources of public and private funds.

1848 Section 65. (a) There is hereby established within the division an office of patient protection. The 1849 office shall:—

1850 (1) have the authority to administer and enforce the standards and procedures established by
1851 sections 13, 14, 15 and 16 of chapter 176O. The division shall promulgate such regulations to
1852 enforce this section. Such regulations shall protect the confidentiality of any information about a
1853 carrier or utilization review organization, as defined in said chapter 176O, which, in the opinion
1854 of the office, and in consultation with the division of insurance, is proprietary in nature. The
1855 regulations authorized by this section shall be consistent with, and not duplicate or overlap with,
1856 regulations promulgated by the bureau of managed care established in the division of insurance
1857 pursuant to said chapter 176O;

1858 (2) make managed care information collected by the office readily accessible to consumers on
1859 the division of health care cost and quality website. The information shall, at a minimum, include
1860 (i) the health plan report card developed pursuant to section 24 of chapter 118G, (ii) a chart,
1861 prepared by the office, comparing the information obtained on premium revenue expended for
1862 health care services as provided pursuant to subsection (3) of paragraph (b) of section 7 of
1863 chapter 176O, for the most recent year for which information is available, and (iii) data collected
1864 pursuant to paragraph (c);

- 1865 (3) assist consumers with questions or concerns relating to managed care, including but not
 1866 limited to exercising the grievance and appeals rights established by sections 13 and 14 of said
 1867 chapter 176O;
- 1868 (4) monitor quality-related health insurance plan information relating to managed care practices;
- 1869 (5) regulate the establishment and functions of review panels established by section 14 of chapter 1870 176O;
- 1871 (6) periodically advise the division, the commissioner of insurance, the managed care oversight
 1872 board established by section 16D of chapter 6A, the joint committee on health care financing and
 1873 the joint committee on financial services on actions, including legislation, which may improve
 1874 the quality of managed care health insurance plans; and
- (7) administer and grant enrollment waivers under paragraph (4) of subsection (a) of section 4 of chapter 176J; provided, however, that the office of patient protection may grant a waiver to an eligible individual who certifies, under penalty of perjury, that such individual did not intentionally forego enrollment into coverage for which the individual is eligible and that is at least actuarially equivalent to minimum creditable coverage; provided further, that the office shall establish by regulation standards and procedures for enrollment waivers.
- 1881 (8) establish by regulation procedures and rules relating to appeals by consumers aggrieved by
 1882 restrictions on patient choice, denials of services or quality of care resulting from any final action
 1883 of an accountable care organizations, and to conduct hearings and issue rulings on appeals
 1884 brought by ACO consumers that are not otherwise properly heard through the consumer's payer
 1885 or provider.

- (b) The commissioner of insurance shall establish an external review system for the review of grievances submitted by or on behalf of insureds of carriers pursuant to section 14 of chapter 1760. The division shall establish an external review process for the review of grievances submitted by or on behalf of ACO patients and shall specify the maximum amount of time for the completion of a determination and review after a grievance is submitted. The division shall establish expedited review procedures applicable to emergency situations, as defined by regulation promulgated by the division.
- (c) Each entity that compiles the health plan employer data and information set, so-called, for the National Committee on Quality Assurance, or collects other information deemed by the entity as similar or equivalent thereto, shall, upon submitting said data and information sent to the division of health care cost and quality pursuant to section 24 of chapter 118G, concurrently submit to the office of patient protection a copy thereof excluding, at the entity's option, proprietary financial data.
- Section 66. (a) All expenses incurred in carrying out this chapter shall be payable solely from funds provided under the authority of this chapter and no liability or obligations shall be incurred by the division hereunder beyond the extent to which monies shall have been provided under this chapter.
- 1903 (b) The division shall be liable on all claims made as a result of the activities, whether ministerial or discretionary, of any member, officer, or employee of the division acting as such, except for willful dishonesty or intentional violation of the law, in the same manner and to the same extent as a private person under like circumstances; provided, however, that the division shall not be

- liable to levy or execution on any real or personal property to satisfy judgment, for interest prior to judgment, for punitive damages or for any amount in excess of \$100,000.
- 1909 (c) No person shall be liable to the commonwealth, to the division or to any other person as a
- 1910 result of his activities, whether ministerial or discretionary, as a member, officer or employee of
- 1911 the division except for willful dishonesty or intentional violation of the law; provided, however,
- 1912 that such person shall provide reasonable cooperation to the division in the defense of any claim.
- 1913 Failure of such person to provide reasonable cooperation shall cause him to be jointly liable with
- 1914 the division, to the extent that such failure prejudiced the defense of the action.
- 1915 (d) The division may indemnify or reimburse any person, or his personal representative, for
- 1916 losses or expenses, including legal fees and costs, arising from any claim, action, proceeding,
- 1917 award, compromise, settlement or judgment resulting from such person's activities, whether
- 1918 ministerial or discretionary, as a member, officer or employee of the division; provided that the
- 1919 defense of settlement thereof shall have been made by counsel approved by the division. The
- 1920 division may procure insurance for itself and for its members, officers and employees against
- 1921 liabilities, losses and expenses which may be incurred by virtue of this section or otherwise.
- 1922 (e) No civil action hereunder shall be brought more than 3 years after the date upon which the
- 1923 cause thereof accrued.
- 1924 (f) Upon dissolution, liquidation or other termination of the division, all rights and properties of
- 1925 the division shall pass to and be vested in the commonwealth, subject to the rights of lien holders
- 1926 and other creditors. In addition, any net earnings of the division, beyond that necessary for
- 1927 retirement of any indebtedness or to implement the public purpose or purposes or program of the
- 1928 commonwealth, shall not inure to the benefit of any person other than the commonwealth.

Section 67. The division shall keep an accurate account of all its activities and of all its receipts 1930 and expenditures and shall annually make a report thereof as of the end of its fiscal year to its 1931 board, to the governor, to the general court, and to the state auditor, such reports to be in a form prescribed by the board, with the written approval of the auditor. The auditor may investigate the 1932 1933 affairs of the division, may severally examine the properties and records of the division, and may 1934 prescribe methods of accounting and the rendering of periodic reports in relation to projects undertaken by the division. The division shall be subject to biennial audit by the state auditor. 1935 Section 68. The division shall develop the uniform reporting of a standard set of health care quality measures for each health care provider facility, medical group, or provider group in the 1937 commonwealth hereinafter referred to as the "Standard Quality Measure Set." 1938 1939 The division shall convene a statewide advisory committee which shall recommend to the division a Standard Quality Measure Set. The statewide advisory committee shall consist of the executive director of the division or designee, who shall serve as the chair; the executive director of the group insurance commission or designee, the Medicaid director designee; and 6 1943 representatives of organizations to be appointed by the governor including at least 1 1944 representative from an acute care hospital or hospital association, 1 representative from a provider group or medical association or provider association, 1 representative from a medical 1945 1946 group, 1 representative from a private health plan or health plan association, 1 representative from an employer association and 1 representative from a health care consumer group. 1947 In developing its recommendation of the Standard Quality Measure Set, the advisory committee shall, after consulting with state and national organizations that monitor and develop quality and 1949 safety measures, select from existing quality measures and shall not select quality measures that 1950

are still in development or develop its own quality measures. The committee shall annually recommend to the division any updates to the Standard Quality Measure Set by November 1. For 1952 its recommendation beginning in 2012, the committee may solicit for consideration and 1954 recommend other nationally recognized quality measures not yet developed or in use as of 1955 November 1, 2010, including recommendations from medical or provider specialty groups as to 1956 appropriate quality measures for that group's specialty. At a minimum, the Standard Quality Measure Set shall consist of the following quality measures: (i) the Centers for Medicare and 1957 Medicaid Services hospital process measures for acute myocardial infarction, congestive heart 1958 1959 failure, pneumonia and surgical infection prevention; (ii) the Hospital Consumer Assessment of 1960 Healthcare Providers and Systems survey; (iii) the Healthcare Effectiveness Data and 1961 Information Set reported as individual measures and as a weighted aggregate of the individual measures by medical or provider group; and (iv) the Ambulatory Care Experiences Survey. The division shall require all payers to limit their collection and utilization of health care quality measures from providers to the standard quality measure set, as developed by the division under 1964 this section. 1965 1966 Section 69. (a) Acute hospitals, as defined in section 34, ambulatory surgical centers, as defined in 34, accountable care organizations, as defined in section 1, and physician organizations, as 1968 defined in section 53H of chapter 111, shall pay for the estimated expenses of the division and 1969 health safety net office. The amount to be paid for such expenses shall be equal to the net 1970 amount, as defined in subsection (g). Acute hospitals, ambulatory surgical centers, accountable 1971 care organizations and physician organizations shall assess an administrative surcharge on all 1972 payments subject to administrative surcharge as defined in subsection (g). The administrative 1973 surcharge shall be distinct from any other amount paid by an administrative surcharge payer, as

1974 defined in subsection (g), for the services of an acute hospital, ambulatory surgical center, accountable care organization or physician organization and shall be in addition to the surcharge imposed under section 38. The administrative surcharge amount shall equal the product of (i) the administrative surcharge percentage and (ii) amounts paid for these services by an administrative 1977 surcharge payer. The division shall calculate the administrative surcharge percentage by dividing 1978 1979 the net amount, as defined in this section, by the projected annual aggregate payments subject to the administrative surcharge, excluding projected annual aggregate payments based on payments 1980 1981 made by managed care organizations. The division shall subsequently adjust the administrative 1982 surcharge percentage for any variation in the net amount. The division shall determine the administrative surcharge percentage before the start of each fiscal year and may recalculate the 1984 surcharge percentage before April 1 of each fiscal year if the office projects that the initial 1985 administrative surcharge percentage established the previous October will produce less or more than the net amount in administrative surcharge payments, excluding payments made by 1986 1987 managed care organizations, as defined in section 34. Before each succeeding October 1, the division shall recalculate the administrative surcharge percentage incorporating any adjustments 1988 1989 from earlier years. In each calculation or recalculation of the administrative surcharge 1990 percentage, the division shall use the best data available as determined by the division and may 1991 consider the effect on projected administrative surcharge payments of any modified or waived enforcement pursuant to subsection (e). The division shall incorporate all adjustments, including, but not limited to, updates or corrections or final settlement amounts, by prospective adjustment rather than by retrospective payments or assessments. In the event of late payment by an 1995 administrative surcharge payer, the treasurer shall advance the amount of due and unpaid funds 1996 to the division prior to the receipt of such monies in anticipation of such revenues up to the

amount authorized in the then current budget attributable to the administrative surcharge, and the division shall reimburse the treasurer for such advances upon receipt of such revenues. The provisions of this paragraph shall not apply to any state institution or to any acute hospital which is operated by a city or town.

2001 (b) Each acute hospital, ambulatory surgical center, accountable care organization and physician organization shall bill an administrative surcharge payer an amount equal to the administrative 2002 2003 surcharge described in this section as a separate and identifiable amount distinct from any 2004 amount paid by an administrative surcharge payer for acute hospital, ambulatory surgical center, ACO or physician organization services, and as a separate and identifiable amount distinct from 2005 2006 any surcharge paid under section 38. Each administrative surcharge payer shall pay the 2007 administrative surcharge amount to the division. Each administrative surcharge payer shall make a preliminary payment to the division on October first of each year in an amount equal to one-2008 2009 half of the previous year's administrative surcharge amount. Thereafter, each administrative surcharge payer shall pay, within 30 days of the date of notice from the division, the balance of 2010 the total administrative surcharge amount for the current year Upon the written request of an 2011 2012 administrative surcharge payer, the division may implement another billing or collection method for the surcharge payer; provided, however, that the division has received all information that it 2014 requests which is necessary to implement such billing or collection method; and provided 2015 further, that the division shall specify by regulation the criteria for reviewing and approving such 2016 requests and the elements of such alternative method or methods.

2017 (c) The division shall specify by regulation appropriate mechanisms that provide for 2018 determination and payment of an administrative surcharge payer's liability, including requirements for data to be submitted by administrative surcharge payers, ambulatory surgical center, acute hospitals, ACOs and physician organizations.

2021 (d) An administrative surcharge payer's liability to the commonwealth shall in the case of a 2022 transfer of ownership be assumed by the successor in interest to the administrative surcharge 2023 payer.

2024 (e) The division shall establish by regulation an appropriate mechanism for enforcing an administrative surcharge payer's liability to the division if an administrative surcharge payer 2025 2026 does not make a scheduled payment to the fund; provided, however, that the division may, for 2027 the purpose of administrative simplicity, establish threshold liability amounts below which enforcement may be modified or waived. Such enforcement mechanism may include assessment 2028 2029 of interest on the unpaid liability at a rate not to exceed an annual percentage rate of 18 per cent and late fees or penalties at a rate not to exceed 5 per cent per month. Such enforcement 2030 mechanism may also include notification to the office of Medicaid requiring an offset of 2032 payments on the claims of the administrative surcharge payer, any entity under common 2033 ownership or any successor in interest to the administrative surcharge payer, from the office of Medicaid in the amount of payment owed to the commonwealth including any interest and 2034 penalties, and to transfer the withheld funds to the commonwealth. If the office of Medicaid 2035 offsets claims payments as ordered by the division, the office of Medicaid shall be considered 2036 2037 not to be in breach of contract or any other obligation for payment of non-contracted services, 2038 and an administrative surcharge payer whose payment is offset under an order of the division shall serve all Title XIX recipients under the contract then in effect with the executive office of 2039 health and human services. In no event shall the division direct the office of Medicaid to offset 2041 claims unless the administrative surcharge payer has maintained an outstanding liability to the

2042 fund for a period longer than 45 days and has received proper notice that the division intends to initiate enforcement actions under regulations promulgated by the division. 2043

2044 (f) If an administrative surcharge payer, ambulatory surgical center, acute hospital, accountable care organization or physician organization fails to file any data, statistics or schedules or other information required under subsection (c) or by any regulation promulgated by the division in 2046 connection with the administrative surcharge, the division shall provide written notice to the 2047 2048 administrative surcharge payer, ambulatory surgical center, acute hospital, accountable care 2049 organization or physician organization, as the case may be. If an administrative surcharge payer, ambulatory surgical center, acute hospital, accountable care organization or physician 2050 2051 organization fails to provide required information within 14 days after the receipt of written 2052 notice, or falsifies the same, he shall be subject to a civil penalty of not more than \$5,000 for 2053 each day on which the violation occurs or continues, which penalty may be assessed in an action 2054 brought on behalf of the commonwealth in any court of competent jurisdiction. The attorney general shall bring any appropriate action, including injunctive relief, necessary for the 2055 enforcement of this chapter. 2056

(g) As used in this section, the following words the following words shall, unless the context 2057 clearly requires otherwise, have the following meanings:-2058

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"Administrative surcharge payer", an individual or entity that pays for or arranges for the purchase of health care services provided by acute hospitals, ambulatory surgical centers, accountable care organizations or physician organizations, as defined in this chapter; provided, 2062 however, that the term "administrative surcharge payer" shall include a managed care organization; and provided further, that "administrative surcharge payer" shall not include Title 2064 XVIII and Title XIX programs and their beneficiaries or recipients, other governmental programs of public assistance and their beneficiaries or recipients and the workers' compensation 2065 2066 program established under chapter 152.

"Net amount" shall mean the amount established for the estimated annual expenses of the 2067 division of health care cost and quality, established by section 2 and the health safety net office, 2068 established by section 35. This amount shall be equal to the amount appropriated by the general 2069 court for the expenses of the division of health care cost and quality and the health safety net 2070 office minus amounts collected from (1) filing fees, (2) fees and charges generated by the 2071 division's publication or dissemination of reports and information, (3) federal matching revenues 2072 2073 received for these expenses or received retroactively for expenses of predecessor agencies. 2074 Estimated and actual expenses of the division and the office shall include an amount equal to the 2075 cost of fringe benefits, as established by the division of administration pursuant to section 6B of 2076 chapter 29

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"Payments subject to administrative surcharge", shall mean all amounts paid, directly or indirectly, by administrative surcharge payers to acute hospitals, ambulatory surgical centers, accountable care organizations and physician organizations for health services; provided, however, that "payments subject to administrative surcharge" shall not include: (i) payments. settlements and judgments arising out of third party liability claims for bodily injury which are paid under the terms of property or casualty insurance policies; (ii) payments made on behalf of Medicaid recipients, Medicare beneficiaries or persons enrolled in policies issued under chapter 176K or similar policies issued on a group basis; provided further, that "payments subject to administrative surcharge" shall include payments made by a managed care organization on behalf of: (i) Medicaid recipients under age 65; and (ii) enrollees in the commonwealth care 2086

- 2087 health insurance program; and provided further, that "payments subject to administrative
- 2088 surcharge" may exclude amounts established under regulations promulgated by the division for
- 2089 which the costs and efficiency of billing an administrative surcharge payer or enforcing
- 2090 collection of the surcharge from an administrative surcharge payer would not be cost effective.
- 2091 Section 70. Every health care provider, as defined in section 1 of chapter 118G, shall track and
- 2092 report quality information at least annually under regulations promulgated by the department.
- 2093 The division shall disclose quality information collected under this section and section 51H of
- 2094 chapter 111 to providers defined by said division.
- 2095 SECTION 48. Chapter 118H of the General Laws is hereby amended by inserting after section 6
- 2096 the following section:-
- 2097 Section 7. The commonwealth care health insurance program shall attribute every member to a
- 2098 primary care provider.
- 2099 SECTION 49. Section 25B of chapter 111, as so appearing, is hereby amended, in line 24, by
- 2100 striking out the figure "\$7,500,000" and inserting in place thereof the following figure:-
- 2101 "\$10,000,000".
- 2102 SECTION 50. Section 25B of chapter 111, as so appearing, is hereby amended, in line 35, by
- 2103 inserting the word "has" the following word:- "been".
- 2104 SECTION 51. Section 25B of chapter 111, as so appearing, is hereby amended, in line 43, by
- striking out the figure "\$25,000,000" and inserting in place thereof the following figure:-
- 2106 "\$10,000,000"

- 2107 SECTION 52. Section 25B of chapter 111, as so appearing, is hereby amended, in line 47 and
- 2108 48, by striking out the phrase ", institution for the care of unwed mothers".
- 2109 SECTION 53. Section 25B of chapter 111, as so appearing, is hereby amended, in line 49, by
- 2110 striking out the phrase ", which is an infirmary maintained in a town".
- 2111 SECTION 54. Section 25B of chapter 111, as so appearing, is hereby amended, in line 54, by
- 2112 striking out the phrase "mentally ill or retarded" and inserting in place thereof the following:-
- 2113 "developmentally disabled or mentally ill".
- 2114 SECTION 55. Section 25B of chapter 111, as so appearing, is hereby amended, in line 85, by
- 2115 inserting after the word "basis" the following phrase:- "whether provided in a free standing
- 2116 ambulatory surgical center licensed as a clinic pursuant to section 51 or by a hospital.
- 2117 SECTION 56. Section 25B of chapter 111 is hereby amended by striking out the definition
- 2118 "Innovative service" and inserting in place thereof the following definition:-
- 2119 "Innovative service", a service or procedure, which for reasons of quality, access, or cost is
- 2120 determined to be innovative by the department.
- 2121 SECTION 57. Section 25B of chapter 111 is hereby amended by striking out the definition
- 2122 "New technology" and inserting in place thereof the following definition:-
- 2123 "New technology", equipment such as magnetic resonance imagers, and linear accelerators or
- 2124 interventional radiology units as defined by the department, or a service, as defined by the
- 2125 department, which for reasons of quality, access or cost is determined to be new technology by
- 2126 the department.

- 2127 SECTION 58. Section 25B of chapter 111, as appearing, is hereby amended, in lines 120-121,
- 2128 the words "A new technology or innovate" and inserting in place thereof the following words:-
- 2129 "a new technology or innovative"
- 2130 SECTION 59. Section 25B of chapter 111, as appearing, is hereby amended, in line 122, after
- 2131 parenthesis (b) the following new words:- "for any acute hospital, any increase in bed capacity of
- 2132 more than 4 beds, (c)"
- 2133 SECTION 60. Section 25B of chapter 111, as so appearing, is amended by striking out, in lines
- 2134 149-154, the last sentence of the definition of "Substantial change in services" and inserting in
- 2135 place thereof the following sentence:- Notwithstanding any other provisions to the contrary, the
- 2136 department may further define what constitutes a substantial change in service in regulations,
- 2137 including, but not limited to, any changes in its provision of ambulatory surgery services by any
- 2138 facility that provides ambulatory surgery.
- 2139 SECTION 61. Section 25C of chapter 111, as so appearing, is amended by striking out, in lines
- 4 and 5, the words "or substantially change the service of such facility" and inserting in place
- 2141 thereof the following words:- ", substantially change the service of such facility, or transfer
- ownership of a facility that requires a determination of need as a condition of initial licensure.
- 2143 SECTION 62. Section 25C of chapter 111, as so appearing, is hereby amended by striking out,
- 2144 in lines 42 44, the words ", in any location other than a health care facility, as such term is
- 2145 defined in section twenty-five B" and inserting in place thereof the following words:- "or as
- 2146 determined by the department".

2147 SECTION 63. Section 25C of chapter 111, as so appearing, is hereby amended by striking out, in line 62, the words "magnetic resonance imaging equipment" and inserting in place thereof the 2148 following words:- "new technology" 2149 SECTION 64. Section 25C of chapter 111, as so appearing, is hereby further amended by 2150 2151 striking out the fourth paragraph and inserting in place thereof the following paragraph:-"No person or agency of the commonwealth or any political subdivision thereof shall acquire for 2152 location in other than a health care facility a unit of medical, diagnostic, or therapeutic 2153 2154 equipment, other than equipment used to provide an innovative service or which is a new technology, as such terms are defined in section 25B, with a fair market value in excess of 2155 2156 \$150,000 unless the person or agency notifies the department of the person's or agency's intent to acquire such equipment and of the use that will be made of the equipment. Such notice shall 2157 be made in writing and shall be received by the department at least 30 days before contractual 2158 2159 arrangements are entered into to acquire the equipment with respect to which notice is given. A determination by the department of need therefor shall be required for any such acquisition (i) if 2160 the notice required by this paragraph is not filed in accordance with the requirements of this 2161 2162 paragraph, and (ii) if the requirements for exemption under subsection (a) of section twenty-five C1/2; provided, however, that in no event shall any person who acquires a unit of new technology for location other than in a health care facility refer or influence any referrals of 2164 2165 patients to said equipment, unless said person is a physician directly providing services with that equipment; provided, however, that for the purposes of this section, no public advertisement 2166 2167 shall be deemed a referral or an influence of referrals; and provided, further, that any person who has an ownership interest in said equipment, whether direct or indirect, shall disclose said 2168 interest to patients utilizing said equipment in a conspicuous manner. ".

2170 SECTION 65. Section 25C of chapter 111, as so appearing, is hereby further amended by striking out paragraphs 5 through 7 inclusive, and inserting in place thereof the following 3 2171 paragraphs:— 2172

A determination of need shall be required for acquisition of a hospital by any person, agency of the commonwealth or political subdivision thereof. In making any such determination, the 2174 department may consider the financial capacity of the prospective licensee to operate the hospital 2175 in accordance with applicable laws, whether the transaction will create a significant effect on the 2176 availability or accessibility of health care services to the affected communities, the ability of the 2177 prospective owner to meet the additional requirements for licensure under section 51G as 2178 2179 determined by the department, and the applicant's plan for the provision of community benefits, including the identification and provision of essential health services. 2180

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The department, in making any determination of need, shall encourage appropriate allocation of private and public health care resources and the development of alternative or substitute methods of delivering health care services so that adequate health care services will be made reasonably available to every person within the commonwealth at the lowest reasonable aggregate cost, may impose terms and conditions as the department reasonably determines are necessary to achieve the purposes and intent of this section, including but not limited to maintenance of existing, or addition of new, services and may consider additional factors. The department may also recognize the special needs and circumstances of projects that (1) are essential to the conduct of research in basic biomedical or health care delivery areas or to the training of health care personnel, (2) are unlikely to result in any increase in the clinical bed capacity or outpatient load capacity of the facility, and (3) are unlikely to cause an increase in the total patient care 2192 charges of the facility to the public for health care services, supplies, and accommodations, as

2193 such charges shall be defined from time to time in accordance with section 5 of chapter 409 of

2194 the acts of 1976. Any determination of need shall be guided by the state health plan.

2195 Applications for such determination shall be filed with the department, together with such other

forms and information as shall be prescribed by, or acceptable to, the department. A duplicate

2197 copy of any application together with supporting documentation therefor, shall be a public record

2198 and kept on file in the department. The department may require a public hearing on any

2199 application. A reasonable fee, established by the department, shall be paid upon the filing of such

application; provided, that in no event shall such fee exceed one-fifth of one per cent of the

capital expenditures, if any, proposed by the applicant or 0.2 per cent of the acquisition costs of a

2202 transfer of ownership.

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2203 SECTION 66. Said chapter 111, as so appearing, is hereby further amended by inserting after

2204 section 25E the following section:—

Section 25E½. (a) There shall be in the department a division of health planning, in this section

called the division. The division shall develop a state health plan, and may amend the plan as

2207 necessary.

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2208 (b) There shall be in the department a health planning council consisting of the commissioner or

2209 designee, the director of the office of Medicaid or designee, the executive director of the division

of health care cost and quality or designee, the secretary of health and human services or

designee, the director of the division, and 3 members appointed by the governor, of whom at

2212 least 1 shall be a health economist; at least 1 shall have experience in health policy and planning,

2213 and at least 1 shall have experience in health care market planning and service line analysis. The

- health planning council shall advise the division and shall oversee and issue the state health plan
- 2215 developed by the division.
- 2216 (c) The state health plan developed by the division shall include at least the following: (1) an
- 2217 inventory of current health care facilities that includes licensed beds, surgical capacity, numbers
- 2218 of technologies or equipment defined as innovative services or new technologies by the
- 2219 department, and all other services or supplies that are subject to determination of need, and (2) an
- 2220 assessment of the need for every such service or supply on a state-wide or regional basis
- 2221 including projections for such need for at least 5 years.
- 2222 (d) The department shall issue guidelines, rules, or regulations consistent with the state health
- 2223 plan for making determinations of need.
- 2224 SECTION 67. Section 25G of said chapter, as so appearing, is hereby amended by inserting at
- 2225 the end thereof the following sentence:—
- 2226 Any violation of such provisions also shall constitute grounds to refuse to accept, review or
- 2227 consider an application for a determination of need by the facility, its affiliates, including a
- 2228 parent, subsidiary umbrella organization or another facility in the same health system or
- 2229 organization; or grounds for additional terms and conditions on any subsequent application for a
- 2230 determination of need by the facility or its affiliates, including a parent, subsidiary, umbrella
- organization or another facility in the same health system or organization for a minimum of 5
- 2232 years.
- 2233 SECTION 68. Section 51G of chapter 111, as so appearing, is hereby amended, in line 38, after
- 2234 the words "or services," the following words:- "conduct a public hearing on the closure of said
- 2235 essential services or of the hospital. The department shall".

- SECTION 69. Section 51G of chapter 111, as so appearing, is hereby amended, in line 40, by striking out the word "area," and inserting in place thereof the following words:- "area and shall".
- 2239 SECTION 70. Section 51G of chapter 111, as so appearing, is hereby amended, in line 41, by 2240 striking out the words ", and" and inserting in place thereof the following words:- ". In order to".
- SECTION 71. Section 51G of chapter 111, as so appearing, is hereby amended, in line 44, by inserting after the word "services" the following words:- ", the department shall require the hospital to continue providing the essential service unless the department finds that such continuation would impose an undue financial burden on the hospital".
- SECTION 72. Section 51G of chapter 111, as so appearing, is hereby amend by inserting after 2245 paragraph (6) the following paragraph:-(7) Any violation of the requirements under this section 2246 2247 also shall constitute grounds for refusing to grant or renew, modifying or revoking the license of a health care facility or of any part thereof; grounds to refuse to accept, review or consider an 2248 application for a determination of need by the facility, its affiliates, including a parent, subsidiary 2249 2250 umbrella organization or another facility in the same health system or organization, or grounds 2251 for additional terms and conditions on any subsequent application for a determination of need by the facility or its affiliates, including a parent, subsidiary, umbrella organization or another 2252 facility in the same health system or organization for a minimum of five years. 2253
- 2254 SECTION 73. The General Laws are hereby amended by inserting after chapter 118H the 2255 following chapter:—
- 2256 CHAPTER 118I. HEALTH INFORMATION TECHNOLOGY

- Section 1. As used in this chapter, the following words shall, unless the context clearly requires
- 2258 otherwise, have the following meanings:—
- 2259 "Division", the division of health care cost and quality established under chapter 118G.
- 2260 "Electronic health record," a longitudinal electronic record of patient health information
- 2261 generated by one or more encounters in any care delivery setting.
- 2262 "Electronic medical home," the location of a patient's electronic health record whether located,
- 2263 maintained or stored on a provider server, at a central storage repository, cloud storage, or any
- 2264 other storage and retrieval method or location.
- 2265 "Health information exchange," an electronic platform enabling the transmission of healthcare-
- 2266 related data among providers, health care facilities, health information organizations and
- 2267 government agencies according to national standards, the reliable and secure transfer of data
- among diverse systems and access to and retrieval of data.
- 2269 Section 2. (a) There shall be established a health information technology council within the
- 2270 division. The council shall advise the division on the dissemination of health information
- 2271 technology across the commonwealth, including the deployment of electronic health records
- 2272 systems in all health care provider settings that are networked through a statewide health
- 2273 information exchange.
- 2274 (b) The council shall consist of 19 members, as follows: 1 shall be the executive director of the
- 2275 division, who shall serve as the chair; 1 shall be the secretary of health and human services; 1
- 2276 shall be the secretary of administration and finance or designee; 1 shall be the secretary of
- 2277 housing and economic development or designee; 1 shall be the director of the office of Medicaid

2278 or designee; 1 shall be the commissioner of public health or designee; and 13 shall be appointed by the governor, of whom at least 1 shall be an expert in health information technology, 1 shall 2279 be an expert in law and health policy, and 1 shall be an expert in health information privacy and 2280 security; 1 shall be from an academic medical center; 1 shall be from a community hospital; 1 2281 shall be from a community health center; I shall be from a long term care facility; I shall be 2282 2283 from large physician group practice; 1 shall be from a small physician group practice; 1 shall represent health insurance carriers; and 3 additional members shall have experience or expertise 2284 in health information technology. The council may consult with parties, public or private, that it 2285 2286 considers desirable in exercising its duties under this section, including persons with expertise and experience in the development and dissemination of electronic health records systems, and 2288 the implementation of electronic health record systems by small physician groups or ambulatory care providers, as well as persons representing organizations within the commonwealth interested in and affected by the development of networks and electronic health records systems, 2290 2291 including, but not limited to, persons representing local public health agencies, licensed hospitals and other licensed facilities and providers, private purchasers, the medical and nursing 2292 professions, physicians and health insurers, the state quality improvement organization, 2293 2294 academic and research institutions, consumer advisory organizations with expertise in health 2295 information technology and other stakeholders as identified by the secretary of health and human 2296 services. Appointive members of the council shall serve for terms of 2 years or until a successor 2297 is appointed. Members shall be eligible to be reappointed and shall serve without compensation. 2298 Chapter 268A shall apply to all council members, except that the council may purchase from, sell to, borrow from, contract with or otherwise deal with any organization in which any council 2299 2300 member is in anyway interested or involved; provided, however, that such interest or

involvement shall be disclosed in advance to the council and recorded in the minutes of the proceedings of the council; and provided further, that no member shall be deemed to have violated section 4 of said chapter 268A because of his receipt of his usual and regular compensation from his employer during the time in which the member participates in the activities of the council.

Section 3. (a) There shall be established within the division a department of health information technology. The executive director of the division shall appoint a qualified individual to serve as the director of the department, who shall be an employee of the division, report to the executive director and manage the affairs of the department. The department shall advance the dissemination of health information technology across the commonwealth, including the deployment of electronic health records systems in all health care provider settings that are networked through a statewide health information exchange.

2313 (b) The department shall have full authority to conduct procurements and enter into contracts for
2314 the purchase and development of any and all hardware or software in connection with carrying
2315 out the purposes of this act. The department shall have the full and exclusive authority over the
2316 technical aspects of the development, dissemination and implementation of health information
2317 technology in the commonwealth including the deployment of electronic health records systems
2318 in all provider settings that are networked through a fully interoperable statewide health
2319 information exchange; provided, however, that the division shall have the sole responsibility for
2320 determining any policy objectives of the health information exchange and other health
2321 information technology.

2322 Section 4. (a) The department, in consultation with the council, shall advance the dissemination of health information technology by: (i) ensuring the implementation and use of electronic health 2323 records systems by health care providers in order to improve health care delivery and 2324 coordination, reduce unwarranted treatment variation, eliminate wasteful paper-based processes, 2325 2326 help facilitate chronic disease management initiatives and establish transparency; (ii) ensuring 2327 the creation and maintenance of a statewide interoperable electronic health information exchange that allows individual health care providers in all health care settings to exchange patient health 2328 information with other providers; and (iii) identifying and promoting an accelerated 2329 2330 dissemination in the commonwealth of emerging health care technologies that have been developed and employed and that are expected to improve health care quality and lower health 2332 care costs, but that have not been widely implemented in the commonwealth. 2333 (b) In carrying out the purposes of this section, the department shall consult with various 2334 organizations of regional payers and providers involved in the development of a health information exchange in developing the statewide electronic records plan and annual updates and 2335 in designing, developing, disseminating and implementing health information technology. Section 5. (a) The director of the department shall prepare and annually update a statewide 2337 electronic health records and health information exchange implementation plan and an annual 2338 2339 update thereto. Each plan shall contain a budget for the application of funds from the Massachusetts Health Information Technology Fund for use in implementing each such plan. 2341 The director shall submit such plans and updates, and associated budgets, to the division for its approval. Each such plan and the associated budget shall be subject to approval of the division. 2342

2343 (b) Components of each such plan, as updated, shall be community-based implementation plans that assess a municipality's or region's readiness to implement and use electronic health record 2344 systems and an interoperable electronic health information exchange within the referral market 2345 for a defined patient population. Each such implementation plan shall address the development, 2346 2347 implementation and dissemination of electronic health records systems among health care 2348 providers in the community or region, particularly providers, such as community health centers that serve underserved populations, including, but not limited to, racial, ethnic and linguistic 2349 minorities, uninsured persons, and areas with a high proportion of public payer care. 2350 (c) Each plan as updated shall: (i) allow seamless, secure electronic exchange of health 2351 2352 information among health care providers, health plans and other authorized users; (ii) provide 2353 consumers with secure, electronic access to their own health information; (iii) meet all applicable 2354 federal and state privacy and security requirements, including requirements imposed by the 2355 Health Insurance Portability and Accountability Act of 1996, P.L.104-191, the American Recovery and Reinvestment Act of 2009, P.L. 111-5, 42 C.F.R. §§2.11 et seq. and 45 C.F.R. 2356 §§160, 162, 164 and 170.; (iv) meet standards for interoperability adopted by the division; (v) 2357 2358 give patients the option of allowing only designated health care providers to disseminate their individually identifiable information; (vi) provide public health reporting capability as required 2360 under state law; and (vii) allow reporting of health information other than identifiable patient health information for purposes of such activities as the executive director of the division may from time to time consider necessary. 2362 2363 (d) Each plan as updated shall be consistent with the mandatory compliance date set forth in section 9 for implementation of the health information exchange and all other requirements of

2365 this act.

2366 Section 6. The department shall: (i) contract with implementing organizations to facilitate a public-private partnership that includes representation from hospitals, physicians and other 2367 health care professionals, health insurers, employers and other health care purchasers, health data 2368 and service organizations, and consumer organizations and provide resources and support to 2369 2370 recipients of grants awarded under section 15 to implement each program within the designated 2371 community pursuant to the implementation plan; (ii) certify and disburse funds to subcontractors, when necessary; (iii) provide technical assistance to facilitate successful practice, redesign, 2372 adoption of electronic health records, and utilization of care management strategies; (iv) ensure 2373 2374 that electronic health records systems are fully interoperable and secure and that sensitive patient information is kept confidential by exclusively utilizing electronic health records products that 2376 are certified by the Certification Commission for Healthcare Information Technology; and (v) certify a group of subcontractors who shall provide the necessary hardware and software for system implementation. Before the department issues requests for proposals for contracts to be 2378 2379 entered into pursuant to this section, the department's director shall consult with the council and the division with respect to the content of all such proposals. All contracts with implementing 2380 organizations entered into by the department must first be approved by the division. 2381 Section 7. Every patient shall have full and unrestricted access to his electronic health record at 2383 all times. The department shall develop and implement a method of providing each patient 2384 secure access to such patient's electronic health record. Such methods may include, but are not limited to, assigning patient personal identification number and protected password access to 2385 2386 their electronic health record, electronic access devices or cards and such other means as the 2387 department may determine.

Section 8. Not later than January 1, 2017, the department shall complete the development and implementation of a method of health information data storage that will allow patients and 2389 providers the ability to access electronic health records and securely and accurately exchange 2390 electronic health record information as provided in this chapter. Such methods may include a 2391 2392 central storage repository, cloud storage, storage on provider servers, a central information index 2393 and request router, or such other methods as the department shall determine; provided that any such means of storage and access developed by the department shall be fully secure and shall 2394 ensure compliance with all state and federal privacy requirements, including those imposed by 2395 2396 the Health Insurance Portability and Accountability Act of 1996, P.L.104-191, the American Recovery and Reinvestment Act of 2009, P.L. 111-5, 42 C.F.R. §§2.11 et seq. and 45 2398 C.F.R.§§160, 162 and 164.

- Section 9. (a) The department shall develop and implement no later than January 1, 2017, a fully interoperable information technology platform to support and enable a fully functional state wide health information exchange that secures the participation of all health care providers in the exchange. To ensure compliance, the division shall have the authority to impose penalties as provided in this section.
- 2404 (b) At a minimum, the health information exchange must enable the following capabilities:
- 2405 (i) The storage and maintenance of all electronic health records of a patient at the patient's 2406 electronic medical home;
- 2407 (ii) Allow providers to contemporaneously and securely transfer information and records 2408 regarding any medical event or encounter to the patient's electronic medical home;

- 2409 (iii) Allow providers to promptly and securely access and retrieve a patient's electronic 2410 medical record; and
- 2411 (iv) Allow patients access to their own medical record at all times.

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- (b) The division is authorized to impose penalties for non-compliance by healthcare providers with the requirements of this section of up to \$1 per day per member up to a maximum of 45 2413 days; provided, however, that the division may waive penalties for good cause shown, including lack of broadband internet access as provided in section 10. Penalties collected under this section 2415 2416 shall be deposited into the wellness and prevention trust fund, as created in section 75 of chapter 2417 10.
- Section 10. If a provider is located in a geographic area of the commonwealth that does not have broadband internet access and, due to lack of such broadband internet access, such provider is unable to fully comply with the requirements of the health information exchange and any other health information technology requirements implemented by the department under this chapter, such provider may apply to the department for a temporary waiver as to any specific requirement with which it is unable to comply for such reason. If the department determines that the provider is unable to comply with a requirement due to the lack of broadband internet access, the division may grant a waiver of such requirement; provided, however, that, upon a determination by the division that broadband internet access has become available to such provider since the date of the grant of the waiver, the division shall notify such provider thereof. Within 180 days of such notice, such provider shall take such actions as are necessary to bring the provider into full compliance with the requirements of the health information exchange and any other health 2430 information technology requirements implemented by the division under this chapter.

2431 Section 11. There shall be established and set up on the books of the division the Massachusetts Health Information Technology Fund, hereinafter referred to as the fund, for the purpose of supporting the advancement of health information technology in the commonwealth, including, 2433 but not limited to, the full deployment of electronic health records. There shall be credited to the 2434 2435 fund any appropriations, proceeds of any bonds or notes of the commonwealth issued for the 2436 purpose, or other monies authorized by the general court and designated thereto; any federal grants or loans; any private gifts, grants or donations made available; and any income derived 2437 from the investment of amounts credited to the fund. There shall be transferred to the fund any 2438 2439 money in the E-Health Institute Fund as of the effective date of this act. The director of the division shall seek, to the greatest extent possible, private gifts, grants and donations to the fund. The division shall hold the fund in an account or accounts separate from other funds. The fund 2441 shall be administered by the executive director of the division without further appropriation; provided, however, that any disbursement or expenditure from the fund for grants or for 2443 2444 contracts with implementing organizations, as provided in section 15, shall be approved by the division's board.. Amounts credited to the fund shall be available for reasonable expenditure by the department, subject to the approval of the division where such approval is required under this 2446 section, for such purposes as the department determines are necessary to support the 2448 dissemination and development of health information technology in the commonwealth, including, but not limited to, for the grant program established in section 15 and for contracts 2450 with implementing organizations provided for in section 6. Section 12. Any plan approved by the department and every grantee and implementing

2452 organization that receives monies for the adoption of health information technology shall:

- 2453 (1) establish a mechanism to allow patients to opt-in to the health information exchange and to
- 2454 opt-out at any time, including a separate opt-in mechanism relative to information pertaining to
- 2455 health conditions associated with the human immunodeficiency virus.
- 2456 (2) maintain identifiable health information in physically and technologically secure
- 2457 environments by means including, but not limited to: prohibiting the storage or transfer of
- 2458 unencrypted and non-password protected identifiable health information on portable data storage
- 2459 devices; requiring data encryption, unique alpha-numerical identifiers and password protection;
- 2460 and other methods to prevent unauthorized access to identifiable health information;
- 2461 (3) provide patients the option of, upon request, obtaining a list of individuals and entities that
- 2462 have accessed their identifiable health information;
- 2463 (4) develop and distribute to authorized users of the health information exchange and to
- 2464 prospective exchange participants, written guidelines addressing privacy, confidentiality and
- 2465 security of health information and inform individuals of what information about them is
- 2466 available, who may access their information, and the purposes for which their information may
- 2467 be accessed; and
- 2468 (5) ensure compliance with all state and federal privacy requirements, including those imposed
- 2469 by the Health Insurance Portability and Accountability Act of 1996, P.L.104-191, the American
- 2470 Recovery and Reinvestment Act of 2009, P.L. 111-5, 42 C.F.R. §§2.11 et seq. and 45
- 2471 C.F.R.§§160, 162 and 164.
- 2472 Section 13. In the event of an unauthorized access to or disclosure of individually identifiable
- 2473 patient health information by or through the statewide health information exchange or by or
- 2474 through any technology grantees or implementing organizations funded in whole or in part from

2475 the Massachusetts Health Information Technology Fund established pursuant to section 11, the operator of such exchange or grantee or contractor shall: (i) report the conditions of such 2476 unauthorized access or disclosure as required by the department; and (ii) provide notice, as 2477 defined in section 1 of chapter 93H, as soon as practicable, but not later than 10 business days 2478 2479 after such unauthorized access or disclosure, to any person whose patient health information may 2480 have been compromised as a result of such unauthorized access or disclosure, and shall report the conditions of such unauthorized access or disclosure. Any unauthorized access or disclosures 2481 shall be punishable by the civil penalties as set forth in subsection 18. 2482 Section 14. The ability of any provider to transfer or access all or any part of a patient's 2483 2484 electronic health record under the provisions of this section shall be subject to the patient's 2485 election to participate in the electronic health information exchange as provided in section 12. 2486 Such ability shall also be subject to a separate required election to participate as to any 2487 information relating to human immunodeficiency virus status. 2488 Section 15. Funding for the department's activities shall be through the Massachusetts Health 2489 Information Technology Fund, established in section 11. The department shall develop 2490 mechanisms for funding health information technology, including grant and no interest loan programs as provided in this section and section 17 to assist health care providers with costs 2491 associated with health information technologies, including electronic health records systems, and coordinating with other electronic health records projects seeking federal reimbursement. 2493 2494 The department shall pursue and maximize all opportunities to qualify for federal financial participation under the matching grant program established under the Health Information 2495 2496 Technology for Economic and Clinical Health Act of the American Recovery and Reinvestment

2497 Act of 2009, P.L. 111-5. The department shall consult with the office of Medicaid to maximize

2498 all opportunities to qualify any expenditure for any other federal financial participation.

2499 Applications for funding shall be in the form and manner determined by the department, and

2500 shall include the information and assurances required by the department. The department may

2501 consider, as a condition for awarding grants, the grantee's financial participation and any other

2502 factors it deems relevant.

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All grants shall be recommended by the department and subsequently approved by the division in consultation with the council. The director of the department shall work with implementing organizations to oversee the grant-making process as it relates to an implementing organization's responsibilities under its contract with the division. Each recipient of monies from this program shall: (i) capture and report certain quality improvement data, as determined by the division; (ii) implement the system fully, including all clinical features, not later than the second year of the

Section 16. The department shall file an annual report, not later than January 30, with the joint committee on health care financing, and the house and senate committees on ways and means concerning the activities of the department in general and, in particular, describing the progress to date in implementing a statewide electronic health records system and recommending such further legislative action as it deems appropriate.

grant; and (iii) make use of the system's full range of features.

2515 Section 17. (a) The state comptroller shall establish and set up on the books of the
2516 commonwealth the Massachusetts health information technology revolving loan fund, hereinafter
2517 referred to as the fund, for the purpose of providing loan assistance to healthcare providers, as
2518 defined in section 1 of chapter 111, to pay the costs associated with compliance with state and

2519 federal requirements relative to the implementation of health care information technology in the commonwealth, including, but not limited to, the costs of purchasing, installing and 2520 implementing of electronic health records systems and other health information technology 2521 required by state or federal law. There shall be credited to the fund any appropriations, proceeds 2522 2523 of any bonds or notes of the commonwealth issued for the purpose, or other monies authorized 2524 by the general court and designated thereto; any federal grants or loans; any private gifts, grants or donations made available; and any income derived from the investment of amounts credited to 2525 the fund. The division shall pursue and maximize all opportunities to qualify for federal financial 2526 participation under the matching grant program established under §3013 of the Health Information Technology for Economic and Clinical Health Act of the American Recovery and 2529 Reinvestment Act of 2009, P.L. 111-5. The department shall seek, to the greatest extent possible, private gifts, grants and donations to the fund. The fund shall be held in an account or accounts separate from other funds. The fund shall be administered by the director of the department 2531 2532 without further appropriation; provided, however, that any disbursement or expenditure from the fund for loans to healthcare providers shall be approved by the division. Amounts credited to the fund shall be available for reasonable expenditure by the department, subject to the approval of 2534 2535 the division, for such purposes as the department determines are necessary to support the 2536 dissemination and development of health information technology in the commonwealth, 2537 including, but not limited to, the loan program established in this section. Any funds remaining 2538 in the fund at the end of a fiscal year shall be carried forward into the following fiscal year and shall remain available for expenditure without further appropriation. 2539 2540 (b) The department shall make available zero interest loan funding from the Massachusetts

2541 health information technology revolving loan fund to healthcare providers, as defined in section

2542 1 of chapter 111, to assist with the development and implementation of an interoperable health information technology system that meets all federal and state requirements. The department 2544 shall make such loans available through banks approved to do business in the commonwealth by the division of banks. The department shall enter into agreements with such lenders to make 2545 2546 loans. The department, in consultation with the state treasurer, shall develop a lender partnership 2547 program and lender agreement that requires, at a minimum, (i) that a bank must be adequately capitalized, consistent with the requirements of 209 CMR 47.00 et seq. and as defined under the 2548 prompt corrective action provisions of the Federal Deposit Insurance Act, 12 U.S.C. § 1831(o), 2549 2550 and the Federal Deposit Insurance Corporation's Capital Adequacy Regulations, 12 CFR § 325.103; (ii) the department shall specify lending standards, including without limitation, those 2552 for determining eligibility, including the eligibility standards set forth in this subsection, size and number of loans, and (iii) that all loans made under the program must be zero interest loans provided, however, .that any such program may provide for reasonable application and 2554 2555 administrative fees to be paid to lending banks under the program. A reasonable amount of administrative costs may be expended annually from the fund for the administration of the 2556 program. Any application or other fees imposed and collected under this program shall be 2557 2558 deposited in the Massachusetts health information technology revolving loan fund for the 2559 duration of the loan program. The department may make such adjustments as are necessary to loan applications to account for reimbursements received under any other state or federal 2560 2561 programs. To be eligible for a loan under this section, a healthcare provider, at a minimum, must provide the participating lending institution with the following information: (1) the amount of the 2562 2563 loan requested and a description of the purpose or project for which the loan proceeds will be 2564 used; (2) a price quote from a vendor; (3) a description of the health care provider/entities and

2565 other groups participating in the project; (4) evidence of financial condition and ability to repay the loan; and (5) a description of how the loan funds will be used to bring the healthcare provider 2566 into compliance with federal and state requirements. Loans shall be repaid over a five-year term 2567 according to a schedule to be established through division regulations. The attorney general shall 2568 2569 enforce collection of any loans in default.

2570 The division shall promulgate regulations necessary for the operation of this program.

Section 18. Unauthorized access to or disclosure of individually identifiable patient health 2571 2572 information by or through the statewide health information exchange or by or through any technology grantees or implementing organizations funded in whole or in part from the Massachusetts Health Information Technology Fund, or any associated businesses managing or 2574 2575 in possession of such information, established pursuant to section 11, the operator of such exchange or grantee or contractor shall be subject to the following fines and penalties. The 2576 division shall promulgate regulations to assess fair and reasonable fines or penalties.

Section 19. The division shall adopt regulations requiring hospitals, clinics, and health care 2578 networks to implement evidence-based best practice clinical decision support tools for the ordering provider of advanced diagnostic imaging services by January 1, 2017. The clinical decision support guidelines and protocols developed by the division shall encourage the use of electronic order entry for advanced imaging services using web-based interfacing between decision support tools and the software used for electronic order entry, whether it be the electronic health record system or other health information technology tool. The use of such decision support tools shall meet the privacy and security standards promulgated pursuant to the 2586 federal Health Insurance Portability and Accountability Act of 1996 (Public Law 104-119).

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- For the purpose of this section, advanced diagnostic imaging services shall include computerized tomography, magnetic resonance imaging, magnetic resonance angiography, positive emission tomography, cardiac imaging, ultrasound diagnostic imaging, and such other imaging services as may be determined by the division.
- 2591 SECTION 74. Section 2 of chapter 118I is hereby repealed.
- 2592 SECTION 75. The General Laws are hereby amended by inserting after chapter 118I the 2593 following chapter:-
- 2594 CHAPTER 118J. ACCOUNTABLE CARE ORGANIZATIONS
- 2595 Section 1. As used in this chapter, the following words shall, unless the context clearly requires 2596 otherwise, have the following meanings:—
- 2597 "Accountable Care Organization" or "ACO", an entity comprised of health care providers
 2598 organized into an integrated organization that accepts shared risk for the cost and quality of a
 2599 patient's well being.
- 2600 "ACO Participant", a health care provider that either integrates or contracts with an ACO to 2601 provide services to ACO patients.
- 2602 "ACO Patient", an individual who chooses or is attributed to an ACO for his course of medical treatment, for whom such services are paid by the payer to the ACO.
- 2604 "Alternative Payment Methodology", methods of payment that are used to reimburse for 2605 services. These types of payments may include, but not limited to global payments, shared 2606 savings arrangements, bundled payments, and episodic payments.

- 2607 "Division", the division of health care cost and quality, as enabled in chapter 118G
- 2608 "Executive Director", the executive director of the division of health care cost and quality, as
- 2609 enabled in chapter 118G
- 2610 "Health Care Provider", a provider of medical of health services and any other person or
- 2611 organization, including ACO, that furnishes, bills, or is paid for health care service delivery in
- 2612 the normal course of business.
- 2613 "Office of patient protection", the office within the division of health care cost and quality
- 2614 established under section 65 of chapter 118G.
- 2615 "Patient Centered Medical Home", a model of health care delivery designed to provide a patient
- 2616 with a single point of coordination for all their health care, including primary, specialty, post-
- 2617 acute and chronic care, which is (a) patient-centered; (b) comprehensive, integrated and
- 2618 continuous; and (c) delivered by a team of health care professionals to manage a patient's care,
- 2619 reduce fragmentation, and improve patient outcomes.
- 2620 "Payer", any entity, other than an individual, that pays providers or ACOs for the provision of
- health care services. It shall include both governmental and private entities, but excludes ERISA
- 2622 plans.
- 2623 "Physician", a medical doctor licensed to practice medicine in the commonwealth.
- 2624 "Primary Care Physician", a physician who has a primary specialty designation of internal
- 2625 medicine, general practice, family practice, pediatric practice or geriatric practice.
- 2626 Section 2. (a) The division shall be responsible for licensing of ACOs. The license shall be
- 2627 issued for a term of 2 years and renewable under like terms. The ACO shall be in compliance

- 2628 with all state and federal laws such as the Americans with Disabilities Act, Health Information
- 2629 Privacy and Accountability Act, and Patient Protection and Affordable Care Act. The division
- 2630 shall develop the process for licensing ACOs.
- 2631 (b) A licensed ACO shall, at a minimum, meet the following:
- 2632 (1) Be a separate legal entity as required in Section 3;
- 2633 (2) Submit a collaborative care plan as defined in Section 4;
- 2634 (3) Meet the functional capabilities under Section 6;
- 2635 (4) Have a governance structure under Section 7;
- 2636 (5) Meet the criteria for size under Section 8;
- 2637 (6) Obtain interoperable health information technology under Section 9;
- 2638 (7) Meet the quality reporting requirements under Section 10;
- 2639 (8) Obtain a risk certificate from the Division of Insurance as defined by Section 12;
- 2640 (9) Create internal consumer protection guidelines as defined in Section 13; and
- 2641 (10) Meet pricing reporting requirements under Section 15.
- 2642 (c) The division may include additional requirements for ACO licensure.
- 2643 (d) No later than 30 days after an application has been filed, the division may require the ACO
- applicant to provide additional information to complete or supplement the filing.

- 2645 (e) Within 45 days of receipt of a complete application, the division shall complete its review of
- 2646 the application and send written notice to the ACO, with a copy to the division of insurance,
- 2647 explaining its decision to: (1) issue the license as applied for, (2) reject the application for failure
- 2648 to comply with the requirements of the application process, with instructions that the application
- 2649 may be resubmitted within 10 days; or (3) deny the application.
- 2650 (f) Any ACO's whose application has been rejected or denied may request an adjudicatory
- hearing pursuant to chapter 30A within 21 days of the division's decision. The division shall
- 2652 notify the attorney general and the division of insurance upon receipt of such hearing request.
- 2653 Said hearing shall be conducted within 30 days of the division's receipt of the hearing request.
- 2654 The attorney general may intervene in a hearing under this subsection and may require the
- 2655 production of additional information or testimony. The commissioner shall issue a written
- 2656 decision within 30 days of the conclusion of the hearing.
- 2657 (g) An ACO aggrieved by said written decision may, within 20 days of said decision, file a
- 2658 petition for review in the Suffolk superior court. Review by the supreme judicial court on the
- 2659 merits shall be limited to the record of the proceedings before the commissioner and shall be
- 2660 based upon the standards set forth in paragraph (7) of section 14 of chapter 30A.
- 2661 Section 3. An ACO shall be incorporated or registered in the commonwealth.
- 2662 Section 4. ACOs shall accept and share among their ACO participants responsibility for the
- 2663 delivery, management, quality, and cost of the provision of at least all integrated health care
- 2664 services, as such terms are defined by the division's authority under section 6, to ACO patients.
- 2665 The ACO shall submit a collaborative care plan for integrating health care and mental health
- 2666 services. The plan shall include and describe the minimal functional capabilities as defined in

- section 6. The division may reject a collaborative care plan if it fails to meet the minimum
- 2668 benefits or significantly fails to meet to goal of reducing health care costs.
- 2669 Section 5. ACOs shall be compensated by an alternative payment methodology for each ACO
- 2670 patient receiving services through the ACO, in accordance with this chapter and any regulations
- 2671 adopted by division as consistent as possible with federal law, regulations and rules.
- 2672 Section 6. The division shall have the authority to determine the minimum services offered by an
- 2673 ACO. The minimum services shall be promulgated in regulation. ACOs shall, at a minimum,
- 2674 provide or obtain through contractual arrangements the following functional capacities:
- 2675 (a) Clinical service coordination, management, and delivery functions, including the ability to
- 2676 provide integrated health care services through its ACO participant network in accordance with
- 2677 the principles of a patient centered medical home. Provided that clinical service coordination
- 2678 may be managed by a physician, a nurse practitioner, a registered nurse, physician assistant, or
- 2679 social worker.
- 2680 (b) Population management functions, including health information technology and data analysis
- 2681 tools to provide at least: (1) patient-specific encounter data and (2) management reports on
- 2682 aggregate data.
- 2683 (c) Financial management capabilities, including but not limited to the management of claims
- 2684 processing and payment functions for ACO participants.
- 2685 (d) Contract management capabilities, including but not limited to ACO participant contracting
- 2686 and management functions.

- 2687 (e) Quality measure competence, including but not limited to the ability to measure and report
- 2688 performance relative to established measures of quality and performance under standard quality
- 2689 measures as determined under section 10.
- 2690 (f) Provider and provider communications functions.
- 2691 (g) The ability to provide chronic disease management either internally within the ACO or by
- 2692 contractual agreement.
- 2693 (h) The ability to provide behavioral health services either internally within the ACO or by
- 2694 contractual agreement.
- 2695 (i) The ability to engage patients in shared decision making processes on long-term-care and
- 2696 supports and palliative care.
- 2697 (j) Contract with providers for any other medically necessary, but unavailable within the ACO,
- 2698 services or provide the patient with the ability to receive these services outside of the ACO.
- 2699 Section 7. (a) An ACO's organizational structure shall include a governance body, executive
- 2700 officer, and a medical director.
- 2701 (b) The governance body shall be identifiable and have the authority to execute functions for the
- 2702 following:
- 2703 (1) The governance body shall be responsible for oversight and strategic direction of the ACO,
- 2704 holding the management accountable for the ACO's activities;
- 2705 (2) The governance body shall have a transparent governing process;

- 2706 (3) The governance body members shall have a fiduciary duty and must act consistently with that 2707 fiduciary duty;
- 2708 (4) The governance body shall be separate and unique to the ACO in cases where the ACO
- 2709 comprises of multiple, otherwise independent ACO participants; and
- 2710 (5) If the ACO is an existing entity, the governing body may be the same as the existing entity
- 2711 provided it satisfies the other requirements of this section.
- 2712 (c) The governance body shall adhere to the following rules:
- 2713 (1) At least 75% of the body's control shall be held by ACO participants;
- 2714 (2) The members of the governance body may serve in a similar or complementary manner for
- 2715 an ACO participant;
- 2716 (3) Members of the governance body shall not have a financial conflict of interest;
- 2717 (4) The governance body shall include at least one patient who does not have a financial conflict
- 2718 of interest with the ACO; and
- 2719 (5) The division shall have the discretion to allow a waiver and shall promulgate regulations for
- 2720 the possibility of waiving any of these requirements.
- 2721 (d) The executive officer shall be responsible for the administrative and operational systems to
- 2722 align the ACO with the goals of improving access, improving quality and reducing costs. The
- 2723 executive officer may be an executive, officer, manager, or general partner. The executive officer
- 2724 shall consult with the medical director to ensure care coordination and quality.

- 2725 (e) The medical director shall be responsible for the clinical management and oversight of the
- 2726 ACO. The medical director shall be a board-certified and licensed physician in the
- 2727 commonwealth. The medical director shall be an active ACO participant who is physically
- 2728 present on a regular basis at any clinic, office, or other location participating in the ACO.
- 2729 Section 8. (a) An ACO shall have a minimum of 15,000 covered lives. A patient shall voluntarily
- 2730 select to join an ACO and shall count as a covered life for that ACO. An ACO may not exclude a
- 2731 patient who receives coverage through a program offered by the division of medical assistance.
- 2732 (b) An ACO shall have a cap of 400,000 covered lives. They may waive this requirement under
- 2733 the following conditions:
- 2734 (1) The attorney general makes an annual determination that the size would not foster anti-
- 2735 competitive behavior;
- 2736 (2) The ACO demonstrates an improvement in quality to the division; and
- 2737 (3) The ACO shows a reduction in total medical expenses to the division.
- 2738 (c) The division, in consultation with the division of insurance, shall create an annual open
- 2739 enrollment period for a patient to join an ACO. This period shall last no less than 1 month and no
- 2740 longer than 2 months. The division shall allow a patient to switch an ACO once within the first 3
- 2741 months of coverage in the initial ACO.
- 2742 Section 9. The ACO shall have an interoperable electronic medical record system available for
- 2743 ACO participants to coordinate care, share information and electronic prescribing capabilities by
- 2744 January 1, 2017. The division, in consultation with the Health Information Technology Council
- 2745 for technical advice, shall promulgate regulations related to electronic medical records including,

- but not limited to the standards of interoperability, care coordination tools, information processes
- 2747 or electronic prescribing standards.
- 2748 Section 10. (a) The division shall use the standard quality measure set and set minimum
- 2749 standards that ACOs are responsible for maintaining.
- 2750 (b) ACOs shall report the quality measures to the division on a semi-annual basis. Failure to
- 2751 submit a timely report shall result in a fine of \$100 per day up to \$5,000 per missed reporting
- 2752 period.
- 2753 (c) The division may conduct an on-site audit of the ACO's quality reporting no more than twice
- 2754 a year unless the division deems additional audits are required in the interest of public safety.
- 2755 (d) The division may fine ACOs up to \$1 per attributed member for failure to meet quality
- 2756 measures in each reporting period. The ACO shall create and file a quality corrective action plan
- 2757 with the division if it fails to meet the quality measures in any given reporting period. The
- 2758 division may revoke an ACO's license if 1) it fails to timely file its corrective action plan, 2)
- 2759 fails to follow the corrective action plan in a following reporting period, or 3) it fails to meet the
- 2760 quality measures for 3 consecutive reporting periods.
- 2761 Section 11. (a) Notwithstanding any other law or regulation to the contrary, the ACO shall be
- 2762 held liable up to the amount of \$500,000 for any medical malpractice based claim against an
- 2763 ACO participant acting on behalf of the ACO.
- 2764 (b) Interest on a legal judgment against an ACO shall be assessed in accordance to section 60K
- 2765 of chapter 231.

- 2766 Section 12. The commissioner of insurance shall make a determination that an ACO has
- 2767 adequate reserves to meet their risk arrangements. The commissioner of insurance shall
- 2768 promulgate regulations to ensure the viability of an ACO for risks including, but not limited to
- 2769 global payment risk or enterprise liability based risks. Upon the satisfaction of the commissioner
- 2770 of insurance, the division of insurance shall submit a certificate of approval to the division.
- 2771 Section 13. The division shall create guidelines for ACOs to create internal appeals plans for
- 2772 denial of care. These guidelines shall include the clear articulation of the appellate stages, timing
- 2773 requirements for each stage of appeal, the process for second opinions to occur outside of the
- 2774 ACO. The final decision within the ACO shall be completed within 14 days after the filing of a
- 2775 complaint by a patient. The division may require ACOs to create an ombudsman office or similar
- 2776 office for the protection of patients. Once appeals within the ACO have been exhausted
- internally, the claims shall be appealable to the office of patient protection.
- 2778 Section 14. Every ACO shall develop and file an internal appeals plan according to section 13.
- 2779 The division shall approve each plan. The plan shall be a part of a membership packet for newly
- 2780 enrolled individuals.
- 2781 Section 15. The division shall require ACOs to report pricing of services by its ACO
- 2782 participants. The division shall require the reporting of these prices to inform the consumer under
- 2783 section 50 of chapter 118G. ACO participants shall have the ability to provide patients with
- 2784 relevant price information when contemplating their care and potential referrals.
- 2785 SECTION 76. Chapter 149 of the General Laws, as so appearing, is hereby amended by striking
- 2786 out section 188 and inserting in place thereof the following section:—

- 2787 Section 188. (a) As used in this section, the following words, unless the context clearly requires otherwise, shall have the following meanings:--
- 2789 "Authority", the commonwealth health insurance connector authority.
- 2790 "Contributing employer", an employer that offers a group health plan, as defined in 26 U.S.C.
- 2791 5000(b)(1), to which the employer makes a fair and reasonable premium contribution, as defined
- 2792 in regulation by the division of health care finance and policy.
- 2793 "Department", the department of unemployment assistance.
- 2794 "Employer", an employing unit as defined in section 1 of chapter 151A or in section 1 of chapter
- 2795 152.
- 2796 "Employee", any individual employed by an employer subject to this chapter for at least 1
- 2797 month, provided that for the purpose of this section self-employed individuals shall not be
- 2798 considered employees.
- 2799 (b) For the purpose of more equitably distributing the costs of health care provided to uninsured
- 2800 residents of the commonwealth, each employer that (i) employs 11 or more full-time equivalent
- 2801 employees in the commonwealth and (ii) is not a contributing employer shall pay a per-employee
- 2802 contribution at a time and in a manner prescribed by the director of unemployment assistance, in
- 2803 this section called the fair share employer contribution. This contribution shall be pro-rated by a
- 2804 fraction which shall not exceed 1, the numerator of which is the number of hours worked in the
- 2805 quarter by all of the employer's employees and the denominator of which is the product of the
- 2806 number of employees employed by an employer during that quarter multiplied by 500 hours.

- (c) The executive director of the authority, shall, in consultation with the director ofunemployment assistance, annually determine the fair share employer contribution rate based on
- 2809 the best available data and under the following provisions:--
- 2810 (1) The per-user share of private sector liability shall be calculated annually by dividing the sum
- 2811 of hospital liability and third-party payor liability for uncompensated care, as defined by law, by
- 2812 the total number of individuals in the most recently completed fiscal year whose care was
- reimbursed in whole or in part by the uncompensated care pool, or any successor thereto.
- 2814 (2) The total number of employees in the most recent fiscal year on whose behalf health care
- 2815 services were reimbursed in whole or in part by the uncompensated care pool, or any successor
- 2816 thereto, shall be calculated. In calculating this number, the authority shall use all resources
- 2817 available to enable it to determine the employment status of individuals for whom
- 2818 reimbursements were made, including quarterly wage reports maintained by the department of
- 2819 revenue.
- 2820 (3) The total number of employees as calculated in paragraph (2) shall be adjusted by
- 2821 multiplying that number by the percentage of employers in the commonwealth that are not
- 2822 contributing employers, as determined by the authority.
- 2823 (4) The total cost of liability associated with employees of non-contributing employers shall be
- 2824 determined by multiplying the number of employees, as calculated in paragraph (3) by the per-
- 2825 user share of private sector liability as calculated in paragraph (1).
- 2826 (5) The fair share employer contribution shall be calculated by dividing the total cost of liability
- as calculated in paragraph (4) by the total number of employees of employers that are not
- 2828 contributing employers, as determined by the authority.

- 2829 (6) The fair share employer contribution, as determined in paragraph (5) shall be adjusted
- annually to reflect medical inflation, using an appropriate index as determined by the authority.
- 2831 (7) The total dollar amount of health care services provided by physicians to non-elderly,
- 2832 uninsured residents of the commonwealth for which no reimbursement is made from the Health
- 2833 Safety Net Trust Fund shall be calculated using a survey of physicians or other data source that
- 2834 the authority determines is most accurate.
- 2835 (8) The per-employee cost of uncompensated physician care shall be calculated by dividing the
- 2836 dollar amount of such services, as calculated in paragraph (7) by the total number of employees
- 2837 of contributing employers in the commonwealth, as estimated by the division using the most
- 2838 accurate data source available, as determined by the authority.
- 2839 (9) The annual fair share employer contribution shall be calculated by adding the fair share
- 2840 employer contribution as calculated in paragraph (6) and the per-employee cost of unreimbursed
- 2841 physician care, as calculated in paragraph (8).
- 2842 (10) Notwithstanding this section, the total annual fair share employer contribution shall not
- 2843 exceed \$295 per employee which may be made in a single payment, or in equal amounts semi-
- annually or quarterly, at the employer's discretion.
- 2845 (d) The director of unemployment assistance shall determine quarterly each employer's liability
- 2846 for its fair share employer contribution. The director shall assess each employer liable for a fair
- 2847 share employer contribution in a quarter an amount based on 25 per cent of the annual fair share
- 2848 employer contribution rate applicable to that quarterly period and shall implement penalties for
- 2849 employers who fail to make contributions as required by this section. In order to reduce the
- 2850 administrative costs of collection of contributions, the director shall, to the extent possible, use

- any existing procedures that have been implemented by the department of unemployment
- 2852 assistance to make similar collections. Amounts collected pursuant to this section shall be
- deposited in the Commonwealth Care Trust Fund, established by section 2000 of chapter 29.
- 2854 Before depositing the amounts, the director may deduct all administrative costs incurred by the
- department of unemployment assistance as a result of this section, including an amount as
- 2856 determined by the United States Secretary of Labor in accordance with federal cost rules. Except
- 2857 where inconsistent with this section, the terms and conditions of chapter 151A which are
- 2858 applicable to the payment and collection of contributions shall apply to the same extent to the
- 2859 payment and collection of any obligation under this section. The department of unemployment
- assistance shall promulgate regulations necessary to implement this section.
- 2861 (e) In promulgating regulations defining the term "contribution" under this section, no proposed
- 2862 regulation by the authority, except an emergency regulation, shall take effect until 60 days after
- 2863 the proposed regulations have been transmitted to the joint committees on health care financing
- 2864 and financial services.
- 2865 SECTION 77. Section 1 of chapter 175 of the General Laws is hereby amended by inserting
- 2866 after the definition of "unearned premiums" the following definition:—
- 2867 "Wellness Program", a wellness program receiving a seal of approval under section 206A of
- 2868 chapter 111.
- 2869 SECTION 78. Section 108 of chapter 175 is hereby amended by inserting after clause 12, the
- 2870 following clause:—
- 2871 13. Any policy of accident and sickness shall include a premium rate adjustment based on
- 2872 employee participation in a wellness program.

- 2873 SECTION 79. Chapter 175 of the General Laws is hereby amended by inserting after section
- 2874 108J the following 2 sections:-
- 2875 Section 108K. Pursuant to section 50 of chapter 118G, carriers shall provide a toll-free number
- and website that enables consumers to request and obtain from the carrier in real time the
- 2877 maximum estimated amount the insured will be responsible to pay for a proposed admission,
- 2878 procedure or service that is a medically necessary covered benefit, based on the information
- 2879 available to the carrier at the time the request is made, including any copayment, deductible,
- 2880 coinsurance or other out of pocket amount for any health care benefits.
- 2881 Section 108L. Pursuant to section 50 of chapter 118G, carriers shall disclose patient-level data
- 2882 including, but not limited to, health care service utilization, medical expenses, demographics,
- and where services are being provided, to all providers in their network, provided that data shall
- 2884 be limited to patients treated by that provider, so as to aid providers in managing the care of their
- 2885 own patient panel.
- 2886 SECTION 80. Chapter 175 of the General Laws is hereby amended by inserting after section
- 2887 226 the following 2 sections:-
- 2888 Section 227. As used in this section, the following words shall have the following meanings:
- 2889 "Self-insured group," a self-insured or self-funded employer group health plan.
- 2890 "Third-party administrator," an entity that administers payments for health care services on
- 2891 behalf of a client plan in exchange for an administrative fee.
- 2892 Pursuant to section 50 of chapter 118G, every third-party administrator shall disclose to their
- 2893 self-insured group clients contracted prices and quality of services of in-network providers.

- 2894 Section 228. Carriers shall attribute every member to a primary care provider.
- 2895 SECTION 81. Chapter 176A of the General Laws is hereby amended by inserting after section
- 2896 34 the following 3 sections:—
- 2897 Section 35. Pursuant to section 50 of chapter 118G, every non-profit hospital service corporation
- 2898 shall provide a toll-free number and website that enables consumers to request and obtain from
- 2899 the non-profit hospital service corporation in real time the maximum estimated amount the
- 2900 insured will be responsible to pay for a proposed admission, procedure or service that is a
- 2901 medically necessary covered benefit, based on the information available to the carrier at the time
- 2902 the request is made, including any copayment, deductible, coinsurance or other out of pocket
- amount for any health care benefits.
- 2904 Section 36. Every non-profit hospital service corporation shall attribute every member to a
- 2905 primary care provider.
- 2906 Section 37. Pursuant to section 50 of chapter 118G, every non-profit hospital service corporation
- 2907 shall disclose patient-level data including, but not limited to, health care service utilization,
- 2908 medical expenses, demographics, and where services are being provided, to all providers in their
- 2909 network, provided that data shall be limited to patients treated by that provider, so as to aid
- 2910 providers in managing the care of their own patient panel.
- 2911 SECTION 82. Chapter 176B of the General Laws is hereby amended by inserting after section
- 2912 22 the following 3 sections:-
- 2913 Section 23. Pursuant to section 50 of chapter 118G, every medical service corporation shall
- 2914 provide a toll-free number and website that enables consumers to request and obtain from the

medical service corporation in real time the maximum estimated amount the insured will be responsible to pay for a proposed admission, procedure or service that is a medically necessary covered benefit, based on the information available to the carrier at the time the request is made, including any copayment, deductible, coinsurance or other out of pocket amount for any health care benefits.

2920 Section 24. Every medical service corporation shall attribute every member to a primary care 2921 provider.

Section 25. Pursuant to section 50 of chapter 118G, every medical service corporation shall disclose patient-level data including, but not limited to, health care service utilization, medical expenses, demographics, and where services are being provided, to all providers in their network, provided that data shall be limited to patients treated by that provider, so as to aid providers in managing the care of their own patient panel.

SECTION 83. Chapter 176G of the General Laws is hereby amended by inserting after section 30 the following 3 sections:—

Section 31. Pursuant to section 50 of chapter 118G, every health maintenance organization shall provide a toll-free number and website that enables consumers to request and obtain from the health maintenance organization in real time the maximum estimated amount the insured will be responsible to pay for a proposed admission, procedure or service that is a medically necessary covered benefit, based on the information available to the carrier at the time the request is made, including any copayment, deductible, coinsurance or other out of pocket amount for any health care benefits.

- 2936 Section 32. Every health maintenance organization shall attribute every member to a primary
- 2937 care provider.
- 2938 Section 33. Pursuant to section 50 of chapter 118G, every health maintenance organization shall
- 2939 disclose patient-level data including, but not limited to, health care service utilization, medical
- 2940 expenses, demographics, and where services are being provided, to all providers in their
- 2941 network, provided that data shall be limited to patients treated by that provider, so as to aid
- 2942 providers in managing the care of their own patient panel.
- 2943 SECTION 84. Paragraph (5) of subsection (a) of section 3 of chapter 176J, as appearing in the
- 2944 official 2010 edition, is hereby amended by striking out, in line 59, the word "may" and inserting
- 2945 in place thereof the following word:—"shall".
- 2946 SECTION 85. Subsection (a) of section 11 of chapter 176J, as appearing in the 2010 edition, is
- 2947 hereby amended by inserting, in line 60, after the word "providers" the following clause:—,
- 2948 smart tiering plan in which health services are tiered and member cost sharing is based on the tier
- 2949 placement of the services,
- 2950 SECTION 86. Subsection (b) of section 11 of chapter 176J is hereby amended at the end of the
- 2951 first paragraph by adding the following 2 sentences:—
- 2952 Smart tiering plans may take into account the number of services performed each year by the
- 2953 provider. For smart tiering plans, if a medically necessary and covered service is available at
- 2954 only one facility in the state, as determined by the division of health care cost and quality, that
- 2955 service shall not be placed into the most expensive cost-sharing tier.

- 2956 SECTION 87. Section 11 of Chapter 176J is hereby amended by inserting after subsection (g)
- 2957 the following new 3 subsections:—
- 2958 (h) A smart tiering plan shall be a tiering product, which offers a cost-sharing differential based
- on services rather than facilities providing services. A service covered in a smart tiering plan
- 2960 may be reimbursed through bundled payments for acute and chronic diseases.
- 2961 (i) The division shall review smart tiering plans in a manner consistent with other products
- 2962 offered in the commonwealth. The division may disapprove a smart tiering plan if it determines
- 2963 that the carrier differentiated cost-sharing obligations solely based on the provider. There shall be
- a rebuttable presumption that a plan has violated this subsection if the cost-sharing obligation for
- 2965 all services provided by a provider, including health care facility, accountable care organization,
- 2966 patient centered medical home, or provider organization is the same.
- 2967 (j) The commissioner when developing smart tiering plans shall promote the following goals: 1)
- 2968 smart tiering plans should avoid creating consumer confusion, 2) it should minimize the
- 2969 administrative burdens on payers and providers in implementing smart tiering plans, 3) it should
- 2970 allow patients to get their services in the proper locations.
- 2971 SECTION 88. Section 11 of chapter 176J, as so appearing, is hereby amended by striking out, in
- 2972 line 13, the figure "12" and inserting in place thereof the following figure:—16
- 2973 SECTION 89. Section 11 of chapter 176J, as so appearing, is hereby amended by striking out, in
- 2974 line, the figure "12" and inserting in place thereof the following figure:—16

- 2975 SECTION 90. Section 11 of chapter 176J, as appearing, is hereby amended by inserting the following sentence at the end of subsection (a):—The board of the division shall determine the
- 2977 base rate discount on an annual basis.
- 2978 SECTION 91. Chapter 176J of the General Laws is hereby amended by inserting after section
- 2979 13 the following 3 sections:-
- 2980 Section 14. Pursuant to section 50 of chapter 118G, carriers shall provide a toll-free number and
- 2981 website that enables consumers to request and obtain from the carrier in real time the maximum
- 2982 estimated amount the insured will be responsible to pay for a proposed admission, procedure or
- 2983 service that is a medically necessary covered benefit, based on the information available to the
- 2984 carrier at the time the request is made, including any copayment, deductible, coinsurance or other
- 2985 out of pocket amount for any health care benefits.
- 2986 Section 15. Carriers shall attribute every member to a primary care provider.
- 2987 Section 16. Pursuant to section 50 of chapter 118G, every carrier shall disclose patient-level data
- 2988 including, but not limited to, health care service utilization, medical expenses, demographics,
- and where services are being provided, to all providers in their network, provided that data shall
- 2990 be limited to patients treated by that provider, so as to aid providers in managing the care of their
- 2991 own patient panel.
- 2992 SECTION 92. Section 1 of chapter 1760 of the General Laws, as so appearing, is hereby
- amended by inserting after the definition of "Adverse determination" the following definition:—
- 2994 "Allowed amount", the contractually agreed upon amount paid by a carrier to a health care
- 2995 provider for health care services.

2996 SECTION 93. Section 1 of chapter 1760 of the General Laws, as so appearing, is hereby amended by inserting after the definition of "Person" the following definition:-2997

2998 "Primary care provider", a health care professional qualified to provide general medical care for common health care problems who; (1) supervises, coordinates, prescribes, or otherwise 2999 provides or proposes health care services; (2) initiates referrals for specialist care; and (3) 3000 maintains continuity of care within the scope of practice. 3001

SECTION 94. Section 1 of chapter 1760 of the General Laws, as so appearing, is hereby further 3002 amended by inserting after the definition of "Health care services" the following new 3003 3004 definition:—

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"Hospital-based physician", a pathologist, anesthesiologist, radiologist or emergency room physician who practices exclusively within the inpatient or outpatient hospital setting and who provides health care services to a carrier's insured only as a result of the insured being directed to the hospital inpatient or outpatient setting. This definition may be expanded, after consultation with a statewide advisory committee composed of an equal number of organizations representing 3009 providers and those representing health plans including but not limited to a representative from the Massachusetts Medical Society, the Massachusetts Hospital Association, the Massachusetts 3012 Association of Health Plans, the Massachusetts Association of Medical Staff Services, and Blue Cross Blue Shield of Massachusetts, by regulation to include additional categories of physicians 3014 who practice exclusively within the inpatient or outpatient hospital setting and who provide 3015 health care services to a carrier's insured only as a result of the insured being directed to the 3016 hospital inpatient or outpatient setting.

3017 SECTION 95. Section 1 of chapter 176O of the General Laws, as so appearing, is hereby further

3018 amended in lines 126 to 128 by striking out the definition of "Office of patient protection" and

- 3019 inserting in place thereof the following:—
- 3020 "Office of patient protection", the office in the division of health care cost and quality
- 3021 established by section 65 of chapter 118G, responsible for the administration and enforcement of
- 3022 sections 13, 14, 15 and 16.
- 3023 SECTION 96. Section 2 of chapter 1760 of the General Laws, as so appearing, is hereby
- amended by striking out subsection (c) and inserting in place thereof the following subsection:—
- 3025 (c) Regulations promulgated by the bureau shall be consistent with and not duplicate or overlap
- 3026 with the regulations promulgated by the office of patient protection in the division of health care
- 3027 cost and quality established by section 65 of chapter 118G.
- 3028 SECTION 97. Chapter 1760 of the General Laws is hereby amended by inserting after section 2
- 3029 the following 2 new sections:—
- 3030 Section 2A. (a) The bureau shall adopt a common application for initial credentialing or
- appointment and a common application for re-credentialing or reappointment. The bureau, after
- 3032 consultation with a statewide advisory committee composed of an equal number of organizations
- 3033 representing providers and those representing health plans including but not limited to a
- 3034 representative from the Massachusetts Medical Society, the Massachusetts Hospital Association,
- 3035 the Massachusetts Association of Health Plans, the Massachusetts Association of Medical Staff
- 3036 Services, and Blue Cross Blue Shield of Massachusetts, a representative of the board of
- 3037 registration in medicine, a representative of the board of registration in nursing and a
- 3038 representative of the department of public health, shall adopt and make any revisions to the

3039 common credentialing application forms that includes but is not limited to applicable
3040 accreditation as well as federal and state regulatory changes that will impact such forms. Such
3041 forms shall not be applicable in those instances where the carrier has both delegated
3042 credentialing to a provider organization and does not require submission of a credentialing
3043 application.

3044 (b) A carrier and a participating provider shall not use any initial physician credentialing
3045 application form other than the uniform initial physician application form or a uniform electronic
3046 version of said form. A carrier and a participating provider shall not use any physician re3047 credentialing application form other than the uniform physician re-credentialing application form
3048 or a uniform electronic version of said form. A carrier may require that a physician profile be
3049 submitted in addition to the uniform physician re-credentialing application form.

(c) A carrier shall act upon and complete the credentialing process for 95 percent of complete initial physician credentialing applications submitted by or on behalf of a physician applicant within 30 calendar days of receipt of a complete application. An application shall be considered complete if it contains all of the following elements submitted by the physician applicant or designee or obtained by the carrier from a credentials verification organization certified by the National Committee for Quality Assurance: —

(i) the application form is signed and appropriately dated by the physician applicant;

3057 (ii) all information on the application is submitted in a legible and complete manner and any affirmative answers are accompanied by explanations satisfactory to the carrier;

3059 (iii) a current curriculum vitae with appropriate required dates;

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- 3060 (iv) a signed, currently dated Applicant's Authorization to Release Information form;
- 3061 (v) copies of the applicant's current licenses in all states in which the physician practices;
- 3062 (vi) a copy of the applicant's current Massachusetts controlled substances registration and a
- 3063 copy of the applicant's current federal DEA controlled substance certificate or, if not available, a
- 3064 letter describing prescribing arrangements;
- 3065 (vii) a copy of the applicant's current malpractice face sheet coverage statement including
- 3066 amounts and dates of coverage;
- 3067 (viii) hospital letter or verification of hospital privileges or alternate pathways;
- 3068 (ix) documentation of board certification or alternate pathways;
- 3069 (x) documentation of training, if not board certified;
- 3070 (xi) there are no affirmative responses on questions related to quality or clinical competence;
- 3071 (xii) there are no modifications to the Applicant's Authorization to Release Information Form;
- 3072 (xiii) there are no discrepancies between the information submitted by or on behalf of the
- 3073 physician and information received from other sources; and
- 3074 (xiv) the appropriate health plan participation agreement, if applicable.
- 3075 (d) A carrier shall report to a physician applicant or designee the status of a submitted initial
- 3076 credentialing application within a reasonable timeframe. Said report shall include, but not be
- 3077 limited to, the application receipt date and, if incomplete, an itemization of all missing or

- 3078 incomplete items. A carrier may return an incomplete application to the submitter. A physician applicant or designee shall be responsible for any and all missing or incomplete items.
- 3080 (e) A carrier shall notify a physician applicant of the carrier's credentialing committee's decision 3081 on an initial credentialing application within four business days of the decision. Said notice shall 3082 include the committee's decision and the decision date.
- 3083 (f) A physician, other than a primary care provider compensated on a capitated basis, who has
 3084 been credentialed pursuant to the terms of this section shall be allowed to treat a carrier's
 3085 insureds and shall be reimbursed by the carrier for covered services provided to a carrier's
 3086 insureds effective as of the carrier's credentialing committee's decision date. A primary care
 3087 physician compensated on a capitated basis who has been credentialed pursuant to the terms
 3088 established in this section shall be allowed to treat a carrier's insureds and shall be reimbursed by
 3089 the carrier for covered services provided to the carrier's insureds effective no later than the first
 3090 day of the month following the carrier's credentialing committee's decision date.
- 3091 (g) This section shall not apply to the credentialing and re-credentialing by carriers of 3092 psychiatrists or hospital-based physicians.
- 3093 Section 2B. (a) The bureau's accreditation requirements related to credentialing and re-3094 credentialing shall not require a carrier to complete the credentialing or re-credentialing process 3095 for hospital-based physicians.
- 3096 (b) Except as provided in paragraph (d), a carrier shall not require a hospital-based physician to 3097 complete the credentialing and re-credentialing process established pursuant to the bureau's 3098 accreditation requirements.

- 3099 (c) A carrier may establish an abbreviated data submission process for hospital-based
 3100 physicians. Except as provided in paragraph (d) of this section, said process shall be limited to a
 3101 review of the data elements required to be collected and reviewed pursuant to applicable federal
 3102 and state regulations as well as national accreditation organization standards.
- 3103 (d) In the event that the carrier determines that there is a need to further review a hospital-based 3104 physician's credentials due to quality of care concerns, complaints from insureds, applicable law 3105 or other good faith concerns, the carrier may conduct such review as is necessary to make a 3106 credentialing or re-credentialing decision.
- 3107 (e) Nothing in this section shall be construed to prohibit a carrier from requiring a physician to
 3108 submit information or taking other actions necessary for the carrier to comply with the applicable
 3109 regulations of the board of registration in medicine.
- 3110 (f) The bureau, after consultation with a statewide advisory committee composed of an equal number of organizations representing providers and those representing health plans including but 3111 not limited to a representative from the Massachusetts Hospital Association, the Massachusetts 3112 3113 Medical Society, the Massachusetts Association of Health Plans, the Massachusetts Association 3114 of Medical Staff Services, and Blue Cross and Blue Shield of Massachusetts, a representative of 3115 the board of registration in medicine, a representative of the board of registration in nursing and a representative of the department of public health, shall develop standard criteria and oversight 3116 guidelines that may be used by carriers to delegate the credentialing function to providers. Such 3117 criteria and oversight guidelines shall meet applicable accreditation standards.
- 3119 SECTION 98. Section 6 of chapter 176O, as so appearing, is hereby amended by striking clause 3120 (3) of subsection (a) and inserting in place thereof the following subsection:—

- 3121 (3) the limitations on the scope of health care services and any other benefits to be provided,
- 3122 including (i) all restrictions relating to preexisting condition exclusions, and (ii) an explanation
- of any facility fee, allowed amount, co-insurance, copayment, deductible, or other amount, that
- 3124 the insured may be responsible to pay to obtain covered benefits from network or out-of-network
- 3125 providers.
- 3126 SECTION 99. Section 6 of chapter 1760 of the General Laws, as so appearing, is hereby further
- amended by striking out, in lines 52 to 54 paragraph (13) and inserting in place thereof the
- 3128 following paragraph:—
- 3129 (13) a statement on how to obtain the report regarding grievances from the office of patient
- 3130 protection pursuant to paragraph (2) of subsection (a) of section 65 of chapter 118G;
- 3131 SECTION 100. Section 9A of chapter 1760 of the General Laws, as so appearing, is hereby
- amended by inserting after subsection (c), the following 2 subsections:—
- 3133 (d) limits the ability of either the carrier or the health care provider from disclosing the allowed
- amount and fees of services to an insured or insured's treating health care provider.
- 3135 (e) limits the ability of either the carrier or the health care provider from disclosing out-of-pocket
- 3136 costs to an insured.
- 3137 SECTION 101. Section 14 of chapter 1760 of the General Laws, as so appearing, is hereby
- 3138 amended by striking out, in line 6 the words "section 217 of chapter 111" and inserting in place
- 3139 thereof the following:—section 65 of chapter 118G
- 3140 SECTION 102. Chapter 1760 of the General Laws is hereby amended by striking out section 15,
- 3141 as so appearing, and inserting in place thereof the following section:—

Section 15. (a) A carrier that allows or requires the designation of a primary care provider shall notify an insured at least 30 days before the disenrollment of such insured's primary care provider and shall permit such insured to continue to be covered for health services, consistent with the terms of the evidence of coverage, by such primary care provider for at least 30 days after said provider is disenrolled, other than disenrollment for quality-related reasons or for fraud. Such notice shall also include a description of the procedure for choosing an alternative primary care provider.

3149 (b) A carrier shall allow any female insured who is in her second or third trimester of pregnancy
3150 and whose provider in connection with her pregnancy is involuntarily disenrolled, other than
3151 disenrollment for quality-related reasons or for fraud, to continue treatment with said provider,
3152 consistent with the terms of the evidence of coverage, for the period up to and including the
3153 insured's first postpartum visit.

3154 (c) A carrier shall allow any insured who is terminally ill and whose provider in connection with said illness is involuntarily disenrolled, other than disenrollment for quality-related reasons or for fraud, to continue treatment with said provider, consistent with the terms of the evidence of coverage, until the insured's death.

3158 (d) A carrier shall provide coverage for health services for up to 30 days from the effective date
3159 of coverage to a new insured by a physician who is not a participating provider in the carrier's
3160 network if: (1) the insured's employer only offers the insured a choice of carriers in which said
3161 physician is not a participating provider, and (2) said physician is providing the insured with an
3162 ongoing course of treatment or is the insured's primary care provider. With respect to an insured
3163 in her second or third trimester of pregnancy, this provision shall apply to services rendered

3164 through the first postpartum visit. With respect to an insured with a terminal illness, this provision shall apply to services rendered until death. 3165

3166 (e) A carrier may condition coverage of continued treatment by a provider under subsections (a) 3167 to (d), inclusive, upon the provider's agreeing (1) to accept reimbursement from the carrier at the rates applicable prior to notice of disenrollment as payment in full and not to impose cost sharing 3168 with respect to the insured in an amount that would exceed the cost sharing that could have been 3169 3170 imposed if the provider had not been disenrolled; (2) to adhere to the quality assurance standards of the carrier and to provide the carrier with necessary medical information related to the care provided; and (3) to adhere to such carrier's policies and procedures, including procedures 3172 3173 regarding referrals, obtaining prior authorization and providing services pursuant to a treatment 3174 plan, if any, approved by the carrier. Nothing in this subsection shall be construed to require the coverage of benefits that would not have been covered if the provider involved remained a 3175 3176 participating provider.

3177 (f) A carrier that requires an insured to designate a primary care provider shall allow such a primary care provider to authorize a standing referral for specialty health care provided by a health care provider participating in such carrier's network when (1) the primary care provider determines that such referrals are appropriate, (2) the provider of specialty health care agrees to a treatment plan for the insured and provides the primary care provider with all necessary clinical and administrative information on a regular basis, and (3) the health care services to be provided are consistent with the terms of the evidence of coverage. Nothing in this section shall be construed to permit a provider of specialty health care who is the subject of a referral to authorize any further referral of an insured to any other provider without the approval of the 3186 insured's carrier.

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3187 (g) No carrier shall require an insured to obtain a referral or prior authorization from a primary care provider for the following specialty care provided by an obstetrician, gynecologist, certified 3188 nurse-midwife or family practitioner participating in such carrier's health care provider network: 3189 (1) annual preventive gynecologic health examinations, including any subsequent obstetric or 3190 3191 gynecological services determined by such obstetrician, gynecologist, certified nurse-midwife or 3192 family practitioner to be medically necessary as a result of such examination; (2) maternity care; and (3) medically necessary evaluations and resultant health care services for acute or emergency 3193 gynecological conditions. No carrier shall require higher copayments, coinsurance, deductibles 3194 3195 or additional cost sharing arrangements for such services provided to such insureds in the absence of a referral from a primary care provider. Carriers may establish reasonable 3197 requirements for participating obstetricians, gynecologists, certified nurse-midwives or family 3198 practitioners to communicate with an insured's primary care provider regarding the insured's condition, treatment, and need for follow-up care. Nothing in this section shall be construed to 3199 permit an obstetrician, gynecologist, certified nurse-midwife or family practitioner to authorize 3200 any further referral of an insured to any other provider without the approval of the insured's 3201 3202 carrier.

3203 (h) A carrier shall provide coverage of pediatric specialty care, including mental health care, by 3204 persons with recognized expertise in specialty pediatrics to insureds requiring such services.

3205 (i) A carrier, including a dental or vision carrier, shall provide health, dental or vision care
3206 providers applying to be participating providers who are denied such status with a written reason
3207 or reasons for denial of such application.

- 3208 (j) No carrier shall make a contract with a health care provider which includes a provision
- 3209 permitting termination without cause. A carrier shall provide a written statement to a provider of
- 3210 the reason or reasons for such provider's involuntary disenrollment.
- 3211 (k) A carrier, including a dental or vision carrier, shall provide insureds, upon request, interpreter
- 3212 and translation services related to administrative procedures.
- 3213 SECTION 103. Section 20 of chapter 176O of the General Laws, as so appearing, is hereby
- 3214 amended in lines 26 to 30 by striking out paragraph (iv)(3) and inserting in place thereof the
- 3215 following paragraph:—
- 3216 (3) a statement that the office of patient protection, established by section 65 of chapter 118G, is
- 3217 available to assist consumers, a description of the grievance and review processes available to
- 3218 consumers under chapter 1760, and relevant contact information to access the office and these
- 3219 processes.
- 3220 SECTION 104. Chapter 176Q of the General Laws, as so appearing, is hereby amended by
- 3221 adding the following section:—
- 3222 Section 17. (a) The authority shall, upon verification of the provision of services and costs to a
- 3223 state-funded employee, assess a free rider surcharge on the non-providing employer under
- 3224 regulations promulgated by the authority.
- 3225 (b) The amount of the free rider surcharge on non-providing employers shall be determined by
- 3226 the authority under regulations promulgated by the authority, and assessed by the authority not
- 3227 later than 3 months after the end of each hospital fiscal year, with payment by non-providing
- 3228 employers not later than 180 days after the assessment. The amount charged by the authority

shall be greater than 10 per cent but no greater than 100 per cent of the cost to the state of the services provided to the state-funded employee, considering all payments received by the state from other financing sources for free care; provided that the "cost to the state" for services provided to any state-funded employee may be determined by the authority as a percentage of the state's share of aggregate costs for health services. The free rider surcharge shall only be triggered upon incurring \$50,000 or more, in any hospital fiscal year, in free care services for any employer's employees, or dependents of such persons, in aggregate, regardless of how many state-funded employees are employed by that employer.

- 3237 (c) The formula for assessing free rider surcharges on non-providing employers shall be set forth
 3238 in regulations promulgated by the authority that shall be based on factors including, but not
 3239 limited to: (i) the number of incidents during the past year in which employees of the non3240 providing employer received services reimbursed by the health safety net office under section
 3241 39; (ii) the number of persons employed by the non-providing employer; (iii) the proportion of
 3242 employees for whom the non-providing employer provides health insurance.
- 3243 (d) If a state-funded employee is employed by more than one non-providing employer at the time 3244 he or she receives services, the authority shall assess a free rider surcharge on each said 3245 employer consistent with the formula established by the authority under this section.
- 3246 (e) The authority shall specify by regulation appropriate mechanisms for implementing free rider 3247 surcharges on non-providing employers. Said regulations shall include, but not be limited to, the 3248 following provisions:—

- 3249 (i) Appropriate mechanisms that provide for determination and payment of surcharge by a non-
- 3250 providing employer including requirements for data to be submitted by employers, employees,
- acute hospitals and ambulatory surgical centers, and other persons; and
- 3252 (ii) Penalties for nonpayment or late payment by the non-providing employer, including
- 3253 assessment of interest on the unpaid liability at a rate not to exceed an annual percentage rate of
- 3254 18 per cent and late fees or penalties at a rate not to exceed 5 per cent per month.
- 3255 (f) All surcharge payments made under this section shall be deposited into the Commonwealth
- 3256 Care Trust Fund, established by section 2000 of chapter 29.
- 3257 (g) A non-providing employer's liability to that fund shall in the case of a transfer of ownership
- 3258 be assumed by the successor in interest to the non-providing employer's.
- 3259 (h) If a non-providing employer fails to file any data, statistics or schedules or other information
- 3260 required under this chapter or by any regulation promulgated by the authority, the authority shall
- 3261 provide written notice of the required information. If the employer fails to provide information
- 3262 within 2 weeks of receipt of said notice, or if it falsifies the same, it shall be subject to a civil
- 3263 penalty of not more than \$5,000 for each week on which such violation occurs or continues,
- which penalty may be assessed in an action brought on behalf of the commonwealth in any court
- 3265 of competent jurisdiction.
- 3266 (i) The attorney general shall bring any appropriate action, including injunctive relief, as may be
- 3267 necessary for the enforcement of this chapter.
- 3268 (j) No employer shall discriminate against any employee on the basis of the employee's receipt
- 3269 of free care, the employee's reporting or disclosure of his employer's identity and other

information about the employer, the employee's completion of a Health Insurance Responsibility
Disclosure form, or any facts or circumstances relating to "free rider" surcharges assessed
against the employer in relation to the employee. Violation of this subsection shall constitute a
per se violation of chapter 93A.

3274 (k) A hospital, surgical center, health center or other entity that provides uncompensated care
3275 pool services shall provide an uninsured patient with written notice of the criminal penalties for
3276 committing fraud in connection with the receipt of uncompensated care pool services. The
3277 authority shall promulgate a standard written notice form to be made available to health care
3278 providers in English and foreign languages. The form shall further include written notice of
3279 every employee's protection from employment discrimination under this section.

3280 SECTION 105. The General Laws are hereby amended by inserting after chapter 176R the 3281 following chapter:-

3282 CHAPTER 176S

3283 CONSUMER CHOICE OF PHYSICIAN ASSISTANT SERVICES

3284 Section 1. As used in this chapter, the following words shall have the following meanings unless 3285 the context clearly requires otherwise:

"Carrier", an insurer licensed or otherwise authorized to transact accident or health insurance under chapter 175; a nonprofit hospital service corporation organized under chapter 176A; a nonprofit medical service corporation organized under chapter 176B; a health maintenance organization organized under chapter 176G; an organization entering into a preferred provider arrangement under chapter 176I; a contributory group general or blanket insurance for persons in

the service of the commonwealth under chapter 32A; a contributory group general or blanket insurance for persons in the service of counties, cities, towns and districts, and their dependents under chapter 32B; the medical assistance program administered by the division of medical assistance pursuant to chapter 118E and in accordance with Title XIX of the Social Security Act or any successor statute; and any other medical assistance program operated by a governmental unit for persons categorically eligible for such program.

3297 "Commissioner", the commissioner of insurance.

3298 "Insured", an enrollee, covered person, insured, member, policyholder or subscriber of a carrier.

"Nondiscriminatory basis", a carrier shall be deemed to be providing coverage on a non-3300 discriminatory basis if its plan does not contain any annual or lifetime dollar or unit of service 3301 limitation imposed on coverage for the care provided by a physician assistant which is less than 3302 any annual or lifetime dollar or unit of service limitation imposed on coverage for the same 3303 services by other participating providers.

"Participating provider', a provider who, under terms and conditions of a contract with the carrier or with its contractor or subcontractor, has agreed to provide health care services to an insured with an expectation of receiving payment, other than coinsurance, co-payments or deductibles, directly or indirectly from the carrier.

3308 "Physician assistant", a person who is a graduate of an approved program for the training of 3309 physician assistants who is supervised by a registered physician in accordance with sections 9C 3310 to 9H, inclusive, of chapter 112, and who has passed the Physician Assistant National Certifying 3311 Exam or its equivalent.

3312 "Primary care provider", a health care professional qualified to provide general medical care for common health care problems who (1) supervises, coordinates, prescribes, or otherwise provides 3313 or proposes health care services; (2) initiates referrals for specialist care; and (3) maintains 3314 3315 continuity of care within the scope of practice.

3316 Section 2. The commissioner and the group insurance commission shall require that all carriers recognize physician assistants as participating providers subject to section 3 and shall include 3317 coverage on a nondiscriminatory basis to their insureds for care provided by physician assistants 3319 for the purposes of health maintenance, diagnosis and treatment. Such coverage shall include benefits for primary care, intermediate care and inpatient care, including care provided in a 3320 hospital, clinic, professional office, home care setting, long-term care setting, mental health or 3322 substance abuse program, or any other setting when rendered by a physician assistant who is a 3323 participating provider and is practicing within the scope of his professional authority as defined 3324 by statute, rule and physician delegation to the extent that such policy or contract currently provides benefits for identical services rendered by a provider of health care licensed by the 3325 commonwealth. 3326

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3327 Section 3. A participating provider physician assistant practicing within the scope of his license including all regulations requiring collaboration with or supervision by a physician under section 3329 9E of chapter 112, shall be considered qualified within the carrier's definition of primary care provider to an insured. 3330

Section 4. Notwithstanding any general or special law to the contrary, a carrier that requires the designation of a primary care provider shall provide its insured with an opportunity to select a 3332 participating provider physician assistant as a primary care provider. 3333

3334 Section 5. Notwithstanding any general or special law to the contrary, a carrier shall ensure that

3335 all participating provider physician assistants are included on any publicly accessible list of

- 3336 participating providers for the carrier.
- 3337 Section 6. A complaint for noncompliance against a carrier shall be filed with and investigated
- 3338 by the commissioner or the group insurance commission, whichever shall have regulatory
- authority over the carrier. The commissioner and the group insurance commission shall
- 3340 promulgate regulations to enforce this chapter.
- 3341 SECTION 106. Section 60K of chapter 231 of the general laws as so appearing is hereby
- amended in line 14 by striking the number "4" and inserting in place thereof the following
- 3343 number:—2
- 3344 SECTION 107. Section 85K of chapter 231 of the General Laws, as so appearing, is hereby
- 3345 amended by inserting after the word "costs" in line 8 with the following:—
- 3346; provided, however, in the context of medical malpractice claims against a non-profit charity
- providing health care, such cause of action shall not exceed the sum of \$100,000, exclusive of
- 3348 interest and costs.
- 3349 SECTION 108. Chapter 231 of the General Laws is hereby amended by inserting after section
- 3350 60K the following 3 sections:—
- 3351 Section 60L. (a) Except as provided in this section a person shall not commence an action
- against a provider of health care as defined in the seventh paragraph of section 60B unless the
- person has given the health care provider written notice under this section of not less than 182
- 3354 days before the action is commenced.

- 3355 (b) The notice of intent to file a claim required under subsection (a) shall be mailed to the last
- 3356 known professional business address or residential address of the health care provider who is the
- 3357 subject of the claim.
- 3358 (c) The 182 day notice period in subsection (a) is shortened to 91 days if either of the following
- 3359 conditions exists:
- 3360 (1) the claimant has previously filed the 182 day notice required against another health care
- 3361 provider involved in the claim; and
- 3362 (2) the claimant has filed a complaint and commenced an action alleging medical malpractice
- against one or more of the health care providers involved in the claim.
- 3364 (d) The 182 day notice of intent described in subsection (a) is not required if the claimant did
- 3365 not identify and could not reasonably have identified a health care provider to which notice must
- be sent as a potential party to the action before filing the complaint.
- 3367 (e) The notice given to a health care provider under this section shall contain a statement of at
- 3368 least all of the following:
- 3369 (1) the factual basis for the claim;
- 3370 (2) the applicable standard of care alleged by the claimant;
- 3371 (3) the manner in which it is claimed that the applicable standard of care was breached by the
- 3372 health care provider;
- 3373 (4) the alleged action that should have been taken to achieve compliance with the alleged
- 3374 standard of care;

- 3375 (5) the manner in which it is alleged the breach of the standard of care was a proximate cause of
- 3376 the injury claimed in the notice; and
- 3377 (6) the names of all health care providers the claimant is notifying under this section in relation
- 3378 to the claim.
- 3379 (f) 56 days after giving notice under this section, the claimant shall allow the health care
- 3380 provider receiving the notice access to all of the medical records related to the claim that are in
- 3381 the claimant's control, and shall furnish release for any medical records related to the claim that
- are not in the claimant's control, but of which the claimant has knowledge. This subsection does
- 3383 not restrict a patient's right of access to his or her medical records under any other provision of
- 3384 law.
- 3385 (g) Within 150 days after receipt of notice under this section, the health care provider or
- 3386 authorized representative against whom the claim is made shall furnish to the claimant or his or
- 3387 her authorized representative a written response that contains a statement including the
- 3388 following:
- 3389 (1) the factual basis for the defense, if any, to the claim;
- 3390 (2) the standard of care that the health care provider claims to be applicable to the action;
- 3391 (3) the manner in which it is claimed by the health care provider that there was or was not
- 3392 compliance with the applicable standard of care; and
- 3393 (4) the manner in which the health care provider contends that the alleged negligence of the
- 3394 health care provider was or was not a proximate cause of the claimant's alleged injury or alleged
- 3395 damage.

- 3396 (h) If the claimant does not receive the written response required under subsection (g) within the 3397 required 150 day time period, the claimant may commence an action alleging medical 3398 malpractice upon the expiration of the 150 day period. Further, if a provider fails to respond 3399 within 150 days and that fact is made known to the Court in the plaintiffs' complaint or by any 3400 other means then interest on any judgment against that provider will accrue and be calculated 3401 from the date that the notice was filed rather than the date that suit is filed. At any time before 3402 the expiration of the 150 day period, the claimant and the provider may agree to an extension of 3403 the 150 day period.
- 3404 (i) If at any time during the applicable notice period under this section a health care provider receiving notice under this section informs the claimant in writing that the health care provider does not intend to settle the claim within the applicable notice period, the claimant may commence an action alleging medical malpractice against the health care provider, so long as the claim is not barred by the statute of limitations or repose.
- 3409 (j) As to any lawsuit against any health care provider(s) filed within six months of the statute of 3410 limitations expiring as to any claimant, or within one year of the statute of repose expiring as to 3411 any claimant, compliance with this section (MGL ch. 231, sec 60L) is not required.
- 3412 (k) Nothing in this act shall prohibit the filing of suit at any time in order to seek court orders to 3413 preserve and permit inspection of tangible evidence.
- 3414 Section 60M. In any action for malpractice, negligence, error, omission, mistake or the 3415 unauthorized rendering of professional services against a provider of health licensed pursuant to 3416 section 2 of chapter 112, including actions pursuant to section 60B of this chapter, an expert

- 3417 witness shall have been engaged in the practice of medicine at the time of the alleged
- 3418 wrongdoing.
- 3419 Section 60N. In any action for malpractice, negligence, error, omission, mistake or the
- 3420 unauthorized rendering of professional services against a provider of health licensed pursuant to
- 3421 section 2 of chapter 112, including actions pursuant to section 60B of this chapter, an expert
- 3422 witness shall be board certified in the same specialty as the defendant physician as licensed
- 3423 pursuant to section 2 of chapter 112.
- 3424 SECTION 109. Chapter 233 of the General Laws is hereby amended by inserting after section
- 3425 79K the following section:-
- 3426 Section 79L. (a) As used in this section the following terms shall have the following meaning:
- 3427 "Health Care Provider", means any of the following heath care professionals licensed pursuant to
- 3428 chapter 112: a physician, podiatrist, physical therapist, occupational therapist, dentist,
- 3429 optometrist, nurse, nurse practitioner, chiropractor, psychologist, independent clinical social
- 3430 worker, speech-language pathologist, audiologist, marriage and family therapist and a mental
- 3431 health counselor. The term shall also include any corporation, professional corporation,
- partnership, limited liability company, limited liability partnership, authority, or other entity
- 3433 comprised of such health care providers.
- 3434 "Facility", a hospital, clinic or nursing home licensed pursuant to chapter 111 or a home health
- 3435 agency. The term shall also include any corporation, professional corporation, partnership,
- 3436 limited liability company, limited liability partnership, authority, or other entity comprised of
- 3437 such facilities.

3438 "Unanticipated outcome" means the outcome of a medical treatment or procedure, whether or not resulting from an intentional act, that differs from an intended result of such medical 3439 3440 treatment or procedure.

(b) In any claim, complaint or civil action brought by or on behalf of a patient allegedly 3442 experiencing an unanticipated outcome of medical care, any and all statements, affirmations, gestures, activities or conduct expressing benevolence, regret, apology, sympathy, commiseration, condolence, compassion, mistake, error, or a general sense of concern which are made by a health care provider, facility or an employee or agent of a health care provider or facility, to the patient, a relative of the patient, or a representative of the patient and which relate 3446 to the unanticipated outcome shall be inadmissible as evidence in any judicial or administrative proceeding, unless the maker of the statement or a defense expert witness, when questioned under oath during the litigation about facts and opinions regarding any mistakes or errors that 3450 occurred, makes a contradictory or inconsistent statement as to material facts or opinions, in which case the statements and opinions made about the mistake or error are admissible for all 3451 purposes. In situations where a patient suffers an unanticipated outcome with significant medical 3453 complication(s) resulting from the provider's mistake, the health care provider, facility, or an employee or agent of a health care provider or facility shall fully inform the patient, and when appropriate the patient's family, about said unanticipated outcome.

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3456 SECTION 110. Section 4 of Chapter 260 of the Generals is hereby amended at the end of the 3457 2nd paragraph in line 28 after the word "body." by adding the following:—

- 3458 The statutes of limitation and repose in this paragraph shall be tolled for a period of 180 days
- 3459 when a notice of intent to file a claim, pursuant to section 60L(a) of chapter 231, is sent to a
- provider of health care as defined in the seventh paragraph of section 60B of chapter 231.
- 3461 SECTION 111. Section 1 of chapter 205 of the acts of 2007 is hereby repealed.
- 3462 SECTION 112. Section 3 of chapter 305 of the acts of 2008 is hereby repealed.
- 3463 SECTION 113. Section 4 of chapter 305 of the acts of 2008 is hereby repealed.
- 3464 SECTION 114. Sections 15 and 58 of chapter 305 of the acts of 2008 are hereby repealed.
- 3465 SECTION 115. Sections 2 and 3 of chapter 288 of the acts of 2010 are hereby repealed.
- 3466 SECTION 116. Section 54 of chapter 288 of the Acts of 2010 is hereby repealed.
- 3467 SECTION 117. Nothing in this act shall be construed to preclude an individual from obtaining
- 3468 additional insurance or paying out of pocket for any medical service not covered by the
- 3469 individual's health plan, provided, however, that supplemental insurance may not cover
- 3470 copayments, deductibles, co-insurance or other patient payment responsibility for services that
- 3471 are included in the individual's health plan.
- 3472 SECTION 118. To promote the adoption of alternative payment methodologies and contracting
- 3473 with ACOs by both private and public purchasers of health care, the division shall, by August 15,
- 3474 2012, request from the federal office of the inspector general the following:
- 3475 (i) a waiver of the provisions of, or expansion of the "safe harbors" to, 42 U.S.C. section 1320a-
- 3476 7b and implementing regulations or any other necessary authorization the division determines

may be necessary to permit certain shared risk and other risk sharing arrangements among

3478 providers and ACOs; and

3479 (ii) a waiver of or exemption from the provisions of 42 U.S.C. section 1395nn(a) to (e) and implementing regulations or other necessary authorization the division determines may be 3480 necessary to permit physician referrals to other providers as needed to support the transition to 3481 and implementation of global and alternative payment systems and formation of ACOs. 3482 SECTION 119. Notwithstanding any general or special law, rule or regulation to the contrary, 3483 3484 the commissioner of insurance shall promulgate regulations requiring any carrier, as defined in Chapter 1760 of the general laws, and their contractors to effectively comply with and implement the federal Mental Health Parity and Addiction Equity Act of 2008, Section 511 of 3486 3487 Public Law 110-343. The commissioner of insurance shall promulgate said regulations not later than 90 days after the effective date of this act. Said regulations shall be implemented as part of 3488 3489 any provider contracts and any carrier's health benefit plans which are delivered, issued, entered 3490 into, renewed, or amended on or after this act's effective date. 3491 Starting on July 1, 2013, the commissioner of insurance shall require all carriers, as so defined, and their contractors, to submit an annual report to the Division of Insurance, which shall be a 3493

public record, certifying and outlining how their health benefit plans are in compliance with the federal Mental Health Parity Act and the provisions of this section. The division of insurance shall forward all such reports to the office of the attorney general for verification of compliance with the federal Mental Health Parity Act.

3497 SECTION 120. Notwithstanding any general or special law, rule or regulation to the contrary, 3498 the office of Medicaid shall promulgate regulations requiring any Medicaid health plan and

3499 managed care organization and their health plans and any behavioral health management firm and third party administrator under contract with a Medicaid managed care organization to 3500 effectively comply with and implement the federal Mental Health Parity and Addiction Equity 3501 Act of 2008, Section 511 of Public Law 110-343. The office of Medicaid shall promulgate said 3502 regulations not later than 90 days after the effective date of this act. Said regulations shall be 3503 3504 implemented as part of any provider contracts and any carrier's health benefit plans which are delivered, issued, entered into, renewed, or amended on or after this act's effective date. 3505 Starting on July 1, 2013, the Office of Medicaid shall submit an annual report to the co-chairs of 3506 the Joint Committee on Health Care Financing, the co-chairs of the Joint Committee on Mental 3507 3508 Health and Substance Abuse, the clerk of the Senate, and the clerk of the House of 3509 Representatives certifying and outlining how the health benefit plans under the Office of 3510 Medicaid, and any contractors, are in compliance with the federal Mental Health Parity Act and 3511 the provisions of this section. The office of Medicaid shall forward all such reports to the office of the attorney general for verification of compliance with the federal Mental Health Parity Act. SECTION 121. Notwithstanding any law or regulation to the contrary, the group insurance commission, office of Medicaid, and the commonwealth connector authority may offer smart 3514 tiered plans, as defined in section 11 of chapter 176J, on January 1, 2014. SECTION 122. (a) Notwithstanding any general or special law to the contrary, this section shall facilitate the orderly transfer of the employees, proceedings, rules and regulations, property and 3517 legal obligations of the following functions of state government from the transferor agencies to the transferee agency, defined as follows: the functions of the health information technology 3519 council and the Massachusetts eHealth Institute, established under section 6D of chapter 40J, as

3521 the transferor agencies, to the division of health care cost and quality established under section 2 3522 of chapter 118G, as the transferee agency.

3523 (b) The employees of the transferor agencies, including those who were appointed immediately before the effective date of this act and who hold permanent appointment in positions classified under chapter 31 of the General Laws or have tenure in their positions as provided by section 9A 3525 of chapter 30 of the General Laws or do not hold such tenure, or hold confidential positions, are hereby transferred to the transferee agency, without interruption of service within the meaning of 3528 said section 9A of said chapter 31, without impairment of seniority, retirement or other rights of the employee, and without reduction in compensation or salary grade, notwithstanding any 3529 3530 change in title or duties resulting from such reorganization, and without loss of accrued rights to holidays, sick leave, vacation and benefits, and without change in union representation or 3531 certified collective bargaining unit as certified by the state department of labor relations or in local union representation or affiliation. Any collective bargaining agreement in effect immediately before the transfer date shall continue in effect and the terms and conditions of 3534 employment therein shall continue as if the employees had not been so transferred. The 3535 reorganization shall not impair the civil service status of any such reassigned employee who 3536 immediately before the effective date of this act either holds a permanent appointment in a 3538 position classified under chapter 31 of the General Laws or has tenure in a position by reason of 3539 section 9A of chapter 30 of the General Laws. Notwithstanding any other general or special law to the contrary, all such employees shall continue to retain their right to collectively bargain 3540 3541 pursuant to chapter 150E of the General Laws and shall be considered employees for the purposes of said chapter 150E. Nothing in this section shall be construed to confer upon any 3542 3543 employee any right not held immediately before the date of said transfer, or to prohibit any

- 3544 reduction of salary grade, transfer, reassignment, suspension, discharge, layoff, or abolition of
- 3545 position not prohibited before such date.
- 3546 (c) All petitions, requests, investigations and other proceedings appropriately and duly brought
- before the transferor agencies or duly begun by the transferor agencies and pending before it
- 3548 before the effective date of this act, shall continue unabated and remain in force, but shall be
- 3549 assumed and completed by the transferee agency.
- 3550 (d) All orders, rules and regulations duly made and all approvals duly granted by the transferor
- agency, which are in force immediately before the effective date of this act, shall continue in
- 3552 force and shall thereafter be enforced, until superseded, revised, rescinded or canceled, in
- accordance with law, by the transferee agency.
- 3554 (e) All books, papers, records, documents, equipment, buildings, facilities, funds, accounts, cash
- and other property, both personal and real, including all such property held in trust, which
- 3556 immediately before the effective date of this act are in the custody of the transferor agencies shall
- 3557 be transferred to the transferee agency.
- 3558 (f) All duly existing contracts, leases and obligations of the transferor agencies shall continue in
- 3559 effect but shall be assumed by the transferee agency.
- 3560 (g) The comptroller shall be authorized to take any actions necessary to support the transfers
- outlined in this section. No existing right or remedy of any character shall be lost, impaired or
- 3562 affected by this act.
- 3563 SECTION 123. (a) Notwithstanding any general or special law to the contrary, this section shall
- 3564 facilitate the orderly transfer of the employees, proceedings, rules and regulations, property and

legal obligations of the following functions of state government from the transferor agencies to
the transferee agency, defined as follows: the functions of the division of health care finance and
policy, as the transferor agency, to the division of health care cost and quality, as the transferee
agency.

3569 (b) The employees of the transferor agencies, including those who were appointed immediately before the effective date of this act and who hold permanent appointment in positions classified 3570 under chapter 31 of the General Laws or have tenure in their positions as provided by section 9A of chapter 30 of the General Laws or do not hold such tenure, or hold confidential positions, are hereby transferred to the transferee agency, without interruption of service within the meaning of 3573 3574 said section 9A of said chapter 31, without impairment of seniority, retirement or other rights of the employee, and without reduction in compensation or salary grade, notwithstanding any 3575 change in title or duties resulting from such reorganization, and without loss of accrued rights to 3577 holidays, sick leave, vacation and benefits, and without change in union representation or certified collective bargaining unit as certified by the state department of labor relations or in 3578 local union representation or affiliation. Any collective bargaining agreement in effect 3579 immediately before the transfer date shall continue in effect and the terms and conditions of 3580 employment therein shall continue as if the employees had not been so transferred. The 3582 reorganization shall not impair the civil service status of any such reassigned employee who 3583 immediately before the effective date of this act either holds a permanent appointment in a position classified under chapter 31 of the General Laws or has tenure in a position by reason of 3584 3585 section 9A of chapter 30 of the General Laws. Notwithstanding any other general or special law to the contrary, all such employees shall continue to retain their right to collectively bargain 3586 pursuant to chapter 150E of the General Laws and shall be considered employees for the

- purposes of said chapter 150E. Nothing in this section shall be construed to confer upon any employee any right not held immediately before the date of said transfer, or to prohibit any reduction of salary grade, transfer, reassignment, suspension, discharge, layoff, or abolition of position not prohibited before such date.
- 3592 (c) All petitions, requests, investigations and other proceedings appropriately and duly brought
 3593 before the transferor agencies or duly begun by the transferor agencies and pending before it
 3594 before the effective date of this act, shall continue unabated and remain in force, but shall be
 3595 assumed and completed by the transferee agency.
- 3596 (d) All orders, rules and regulations duly made and all approvals duly granted by the transferor agency, which are in force immediately before the effective date of this act, shall continue in force and shall thereafter be enforced, until superseded, revised, rescinded or canceled, in accordance with law, by the transferee agency.
- 3600 (e) All books, papers, records, documents, equipment, buildings, facilities, funds, accounts, cash
 3601 and other property, both personal and real, including all such property held in trust, which
 3602 immediately before the effective date of this act are in the custody of the transferor agencies shall
 3603 be transferred to the transferee agency.
- 3604 (f) All duly existing contracts, leases and obligations of the transferor agencies shall continue in 3605 effect but shall be assumed by the transferee agency.
- 3606 (g) The comptroller shall be authorized to take any actions necessary to support the transfers outlined in this section. No existing right or remedy of any character shall be lost, impaired or affected by this act.

3609 SECTION 124. Notwithstanding any general or special law to the contrary, the Secretary of 3610 Health and Human Services shall transfer any remaining funds from the Distressed Provider Expendable Trust Fund, established in Chapter 241 of the Acts of 2004, to the Distressed 3611 3612 Hospital Trust Fund established in Section 2DDDD of chapter 29 of the General Laws... 3613 SECTION 125. There shall be on the books of the commonwealth, an Infrastructure Improvement Expendable Trust fund. The division shall have control over said trust fund. The fund shall retain 50% of its total funding for the purposes of improving the commonwealth's health care infrastructure needs. The other 50% of total funding shall be transferred to the 3617 Distressed Hospital Trust Fund, as created by section 2DDDD of chapter 29. 3618 SECTION 126. Notwithstanding any general or special law to the contrary, the division of health care cost and quality, established under chapter 118G, shall continue to collect all 3620 assessments formerly collected by the division of health care finance and policy, including, without limitation, health safety net assessments, nursing home user fees and child immunization 3622 assessments. 3623 SECTION 127. If any provision of this act or its application to any entity, person or 3624 circumstance is held invalid by a court of competent jurisdiction, the invalidity shall not affect 3625 other provisions or applications of this act that can be given effect without the invalid provision or application, and to this end the provisions of the act are severable. 3627 SECTION 128. Notwithstanding any general or special law to the contrary, all employees of the division of health care cost and quality established under chapter 118G shall qualify for 3628 3629 participation in the state employees' retirement system established under the provisions of chapter 32 and state employees' contributory group insurance under chapter 32A.

SECTION 129. Notwithstanding any law or regulation to the contrary, the division of insurance shall conduct a study on the adequacy of reserves for both payers and providers. The study shall 3632 include the following: (1) current reserves held by payers, (2) current reserves held by providers, (3) a formula to calculate the minimum necessary reserves for payors based on their levels of 3634 risk, (4) a formula to calculate the minimum necessary reserves for providers based on their 3635 3636 levels of risk, and (5) a threshold of excess reserves. Minimum necessary reserves shall mean the 3637 amount of reserves required for a payer or provider to be fiscally solvent. The threshold of 3638 excess reserves shall represent an amount beyond what a payer or provider should reasonably 3639 hold above the necessary reserves amount. The level of risk shall mean the possible percentages of risk a provider or payer has in any risk sharing arrangement. Upon completion of this study, 3640 the division shall promulgate all necessary regulations to implement the findings of the study. 3641 The division shall then issue a report on its findings to the senate and house committees on ways 3643 and means and the joint committee on health care financing by July 1, 2013. 3644 SECTION 130. Section 27 of Chapter 141 of the Acts of 2000 is hereby amended by striking out the phrase "Health Insurance Consumer Protections" and inserting in place thereof the following phrase:- "Health Care Consumer Protections". 3646

3647 SECTION 131. Section 1 of Chapter 176O of the General Laws is hereby amended by inserting 3648 before the definition of "Adverse determination" the following definition:-

3649 "Accountable care organization", an accountable care organization as defined in chapter 118J.

3650 SECTION 132. Section 1 of Chapter 176O of the General Laws is hereby amended by inserting after the definition of "Emergency medical condition" the following definition:-

- 3652 "Executive director", the executive director of the division of health care cost and quality.
- 3653 SECTION 133. Section 1 of Chapter 176O of the General Laws is hereby amended by inserting
- 3654 after the definition of "Participating provider" the following definition:-
- 3655 "Patient centered medial home", a patient centered medical home as defined in section 45 of
- 3656 118G.
- 3657 SECTION 134. Section 1 of Chapter 176O of the General Laws is hereby amended by inserting
- 3658 after the definition of "Prospective review" the following definition:-
- 3659 "Physician organization", a physician organization as defined in section 53H of chapter 111.
- 3660 SECTION 135. Chapter 1760 of the General Laws is hereby amended by inserting at the end
- 3661 thereof the following 2 sections:-
- 3662 Section 22. (a) Accountable care organizations, patient centered medical homes, or physician
- 3663 organizations who receive an alternative payment with shared risk shall create internal appeals
- 3664 processes. The processes shall be available to the public in both written and available by request
- 3665 in electronic format.
- 3666 (b) The internal appeals processes in subsection (a) shall be subject to the following
- 3667 requirements: (1) timing periods such as (A) internal appeals shall be completed in a period no
- 3668 longer than 14 days and (B) provided that an expedited internal appeal shall be completed in a
- 3669 period no longer that 3 days for a patient with a terminal illness; and (2) offer an external opinion
- 3670 unless it would be impractical for expedited internal appeals.
- 3671 (c) Accountable care organizations and patient centered medical homes with an approval from
- 3672 the executive director shall designate a third party as an ombudsman. Said ombudsman shall act

- as an advocate for patients. Provided that any patient who elects to have an independent care
- 3674 coordinator; said care coordinator may act as the patient advocate.
- 3675 (d) The executive director shall promulgate regulations necessary to implement this section.
- 3676 Section 23. (a) Accountable care organizations, patient centered medical homes, or physician
- 3677 organizations who receive a global payment shall provide an external second opinion. The
- 3678 external second opinion shall be conducted by a provider who is not a member of the global
- 3679 payment risk sharing arrangement.
- 3680 (b) The accountable care organization, patient centered medical home or physician organization
- 3681 shall be responsible for reimbursing the provider of the second opinion. Said provider shall
- 3682 receive a rate equal to the in-network contractual rate or if such rate does not exist, and then the
- 3683 parties shall contract for a rate.
- 3684 (c) If the provider of the second opinion determines that the denied of service is medically
- 3685 necessary, then the accountable care organization, patient centered medical home or physician
- 3686 organization shall provide such services until the office of patient protection rules otherwise.
- 3687 SECTION 136. Chapter 12 of the General Laws is hereby amended by inserting at the end
- 3688 thereof the following section:
- 3689 Section 33. (a) The Attorney General shall, pursuant to G.L. c. 93A, section 2(c), within 180
- 3690 days of the enactment of this section, investigate and issue regulations proscribing unfair,
- 3691 deceptive, or anticompetitive conduct within the Commonwealth's healthcare marketplace. Such
- 3692 regulations shall include, at a minimum, the prohibition of anticompetitive contracting practices
- 3693 between and/or among acute care hospitals and insurers, in which the acute care hospital

possesses the market power to impose non-transitory increases in rates charged for health care services.

3696 (b) The following shall be unfair methods of competition and unfair or deceptive acts or practices for providers or provider organizations: (i) entering into any agreement to commit or by any concerted action committing any act of boycott, coercion, or intimidation resulting in or 3698 tending to result in unreasonable restraint of or monopoly in the delivery of health care services, 3699 3700 contracting for payment for health care services, or the business of insurance; (ii) seeking to set 3701 the price to be paid by any carrier for network contracts at rates that are excessive, unreasonable, discriminatory, predatory, or would otherwise cause the carrier to violate the requirements of its 3702 3703 licensure or accreditation; (iii) engaging in any unfair discrimination between individuals who 3704 are similarly covered by network contracts; and (iv) making, publishing, disseminating, circulating, or placing before the public, directly or indirectly, any assertion, representation or 3705 statement which is untrue, deceptive or misleading. 3706

SECTION 137. Chapter 118E of the General Laws is hereby amended by inserting after section9E the following section:-

3709 Section 9F. (a) As used in this section, the follow words shall have the following meanings:3710 "Dual eligible", or "dually eligible person", any person age 21 or older and under age 65 who is

enrolled in both Medicare and either MassHealth or CommonHealth; provided that the executive office may include within the definition of dual eligible any person enrolled in MassHealth or CommonHealth who also receives benefits under Title II of the Social Security Act on the basis

3714 of disability and will be eligible for Medicare within 24 months, provided that the executive

3715 office may limit eligibility to those who will be eligible for Medicare within a prescribed number 3716 of months that is less than 24.

"Integrated care organization" or "ICO", a comprehensive network of medical, health care and long term services and supports providers that integrates all components of care, either directly or through subcontracts and has been contracted with by the Executive Office of Health and 3719 3720 Human Services and designated an ICO to provide services to dually eligible individuals 3721 pursuant to this section.

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(b) Members of the MassHealth dual eligible pilot program on ICOs or any successor program integrating care for dual eligible persons shall initially be provided an independent community care coordinator by the ICO or successor organization, who shall be a participant in the member's care team. The member may direct the withdrawal or reinstatement of the independent care coordinator at any time. The community care coordinator shall assist in the development of 3726 a long term support and services care plan. The community care coordinator shall:

- (1) participate in initial and ongoing assessments of the health and functional status of the member, including determining appropriateness for long term care support and services, either in the form of institutional or community-based care plans and related service packages necessary to improve or maintain enrollee health and functional status;
- 3732 (2) arrange and, with the agreement of the care team, coordinate and authorize the provision of appropriate institutional and community long term care and supports and services, 3733 including assistance with the activities of daily living and instrumental activities of daily living, 3734 3735 housing, home-delivered meals, transportation, and under specific conditions or circumstances

established by the ICO or successor organization, authorize a range and amount of community-based services; and

3738 (3) monitor the appropriate provision and functional outcomes of community long term care services, according to the service plan as deemed appropriate by the care team; and 3739 3740 track member satisfaction and the appropriate provision and functional outcomes of community long term care services, according to the service plan as deemed appropriate by the care team. 3741 (c) The ICO or successor organization shall not have a direct or indirect financial ownership interest in an entity that serves as an independent care coordinator. Providers of institutional or community based long term services and supports on a compensated basis shall not function as 3745 an independent care coordinator, provided however that the secretary may grant a waiver of this restriction upon a finding that public necessity and convenience require such a waiver. In the 3747 case of a member in the program age 60 or older, the member shall be offered the option of the services of an independent care coordinator as designated by the executive office of elder affairs 3748 pursuant to the provisions of section 4B of chapter 19 A. For purposes of this section, an 3749 3750 organization compensated to provide only evaluation, assessment, coordination and fiscal 3751 intermediary services shall not be considered a provider of long term services and supports. SECTION 138. Notwithstanding any law or rule the contrary, the health care workforce center 3752 shall investigate the possibility of dedicating funds for joint appointments for clinicians with clinical agencies and universities. As part of the arrangement, clinicians pursuing doctoral 3754 3755 education would receive tuition and fee reimbursement for maintaining a clinical position and 3756 teaching at the entry level of the academic program while pursuing their doctoral degree.

SECTION 139. Section 21 shall take effect on January 1, 2015.

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3758 SECTION 140. Section 74 shall take effect on January 1, 2017.