# Lecture 11: Government Intervention in Competitive Markets

Monday's classes next Tuesday:
No EC101 DD/EE Lectures or
Discussion Sections



EC101 DD & EE / Manove Government Intervention

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# **Clicker Question**

## Social Surplus and Deadweight Loss (DWL)

Social Surplus (SS) is the sum of Consumer Surplus (CS) and Producer Surplus (PS).

$$SS = CS + PS$$

- In ideal conditions, perfect competition creates the maximum possible social surplus.
- However, market imperfections or government intervention can reduce the social surplus to a level below the maximum.
- In that case, the social surplus that is missing is called the deadweight loss (DWL).

EC101 DD & EE / Manove | Efficiency>Surplus at Equilibrium

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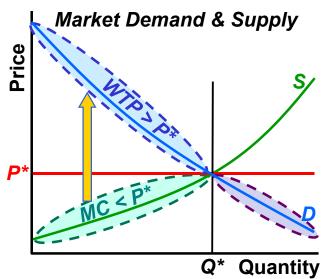
#### Free Markets: Allocation with Prices

- Every economic system has a process for deciding on the allocation of goods and services (who gets what, who does the work).
- In a free-market system, this is normally done with prices.
- If the system is competitive, using prices will maximize social surplus.
- ■Of course the results may not be equitable or the markets may be socially undesirable,...
- ...so governments may decided to intervene into the market even if DWL is created.

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## Review: Social Surplus at Equilibrium Prices

- When goods are allocated with equilibrium prices P\*,
- consumers with
  WTP > P\*
- acquire goods with MC < P\*.</p>
- Consumers with WTP less than prices do not acquire any goods.



- Allocation with prices maximizes surplus, because the competitive-equilibrium quantity Q\* is produced,...
- and goods with the lowest MC go to consumers with the highest WTP.

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## Dissatisfaction with Market Outcomes

- Free markets are very good at creating surplus and reducing deadweight loss,...
- ...even when they deviate from the perfectly competitive model.
- But sometimes free markets fail (e.g. economic crisis of 2008-10),...
- or they may produce unacceptable results.
- Free-market economies may have outcomes that seem unfair (inequitable), because free markets may yield
  - many poor people who lack basic necessities, or
  - individuals receiving more (or less) than they deserve.
     EC101 DD & EE / Manove Market Outcomes>Acceptibility

- Also, in many cultures, some markets are thought to be socially undesirable (repugnant):
  - heroin, cocaine, alcoholic beverages
  - prostitution
  - body parts
  - babies
  - babysitting (??)



Alvin Roth, awarded Nobel Prize in Economics in 2012, figured out how to distribute kidneys without markets.

- For the opinion of a free-market supporter, read Alex Tabarrok on the subject [Course Schedule].
- Most economists think that some interference with markets is necessary,...
- but we believe that policymakers should be cautious about doing so, because of efficiency loss.

EC101 DD & EE / Manove | Market Outcomes>Acceptibility

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#### **Government Intervention**

- Can government intervention into competitive markets create outcomes that are more acceptable to members of society?
- Common forms of government intervention:
  - price controls
  - nonprice rationing
  - taxes and subsidies applied to specific goods and services
  - income and wealth redistribution

#### **Price Controls**

- Large groups of people are often unhappy with the market-equilibrium price.
  - Farmers, when the price of corn is too low.
  - Renters in New York City, when apartment rental prices are too high.

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In the past, consumers have become violent when the prices of bread and other food items Richmond, 1862

was too high.



■In such situations, governments may intervene to place *upper limits* or *lower* limits on prices.

## **Types of Price Control**

- Price Ceiling (effective if **below** the equilibrium price)
  - A government-set maximum price
  - **Example:** rent control
- Price Floor (effective if **above** the equilibrium price)
  - A government-set minimum price
  - **Example:** legal minimum wages
- In the past, these were common market interventions, even in wealthy countries,...
- ...but they are much less common these days.
- Now, in 2019 rent controls are again being considered for Massachusetts cities and towns.

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# **Example:** Controls on Housing Prices

■When apartment rental prices are too high, or rise to quickly, local governments sometimes impose "rent controls."

TENANTS IN THIS AREA
ARE PROTECTED BY
OPA RENT CONTROL

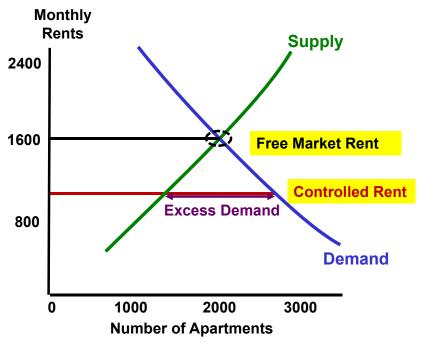
If you have questions about your rent call or write your nearest OPA office

U.S. OFFICE OF PRICE ADMINISTRATION

RENTS FOR MOST HOMES, APARTMENTS, ROOMING HOUSE AND HOTEL ROOMS HAVE NOT GONE UP IN ALMOST 3 YEARS

- Rent controls are legal regulations that control apartment rental prices (a type of price ceiling).
- ■They are often enacted in times of emergencies or crises, (for example, during wars).

## **Graph of Rent Controls**



EC101 DD & EE / Manove | Supply & Demand>Rent-Control Graph

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#### Positive Effects of Rent Control

- Rent control may...
  - help poor families pay for their housing,
  - soften the effects of economic shocks, allowing people to stay in their apartments when rents would rise.
- In the short run, rent controls may make neighborhoods more stable,
  - preventing them from becoming mostly rich
  - or mostly poor.

## **Negative Effects of Rent Control**

- Rent control creates excess demand.
  - Some people who would have been able to rent apartments without rent control...
  - ...will not be able to find them with rent control.
- Other possible negative effects of excess demand:
  - bribes or illegal payments that exceed rent limits
  - poor maintenance of existing apartments
  - decline in number and quality of new apartments
  - difficulty in changing apartments
  - discrimination by landlords against racial or religious minorities

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# **Clicker Question**

# Nonprice-Rationing Mechanisms

- Distributing goods without using prices (nonprice rationing) occurs when the prevailing price creates excess demand.
- When there is excess demand, the price does not determine who gets what.
- Many possible mechanisms can be used for nonprice rationing. For example,
  - Ration books
  - Queues (lines)

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- Other nonprice-rationing mechanisms:
  - first-come, first-served
  - bribery and "under-the-table" payments
  - personal connections

## Nonprice Rationing: Advantages

- In situations of uncertainty and danger, nonprice rationing may be safer than giving people money to buy what they need.
  - Distribution of food during wars or famines.
  - Vaccinations to prevent disease.
- Nonprice rationing may increase efficiency when people are asked to pay less than cost.
  - General medical services.
- In emergencies, nonprice rationing may work faster than markets.
  - Police and fire department services.

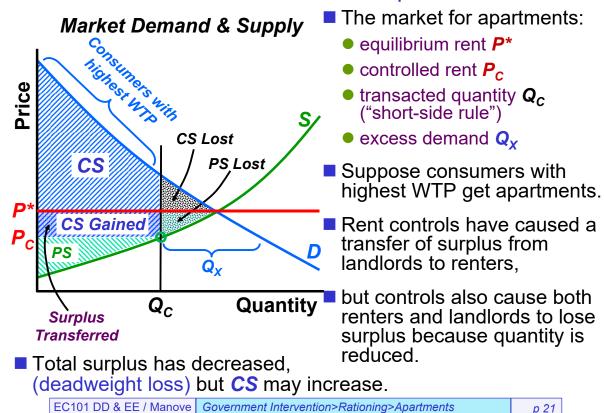
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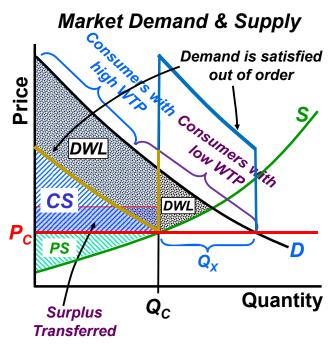
## Nonprice Rationing: Disadvantages

- Nonprice rationing is usually not efficient.
- People with lower WTP may be more successful at obtaining goods than those with higher WTP.
  - This lowers consumer surplus.
- Nonprice rationing mechanisms are costly to use.
  - Example: Under rent control, potential renters may waste a lot of time trying to convince landlords to let them have apartments.
  - These costs are called transaction costs.
  - Transaction costs lower consumer surplus.

#### **Example:** Rent Controls for Apartments



- The previous graph of rent controls showed DWL from quantity reduction,...
- but did not include efficiency losses from nonprice rationing.
- In reality, rent controls reduce surplus even more than was indicated there.
- Example: The guys with low WTP may get the apartments...
- ...instead of the guys with high WTP.
  - Demand would be satisfied out of order.
  - •A lot more surplus will be lost!



- But keep in mind that free rental markets are not a Pareto improvement over rent-controlled markets....
- ...because some renters would be worse off if rent controls are removed.
- This means that there will be strong opposition to removing rent controls once they are in place.

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# Summary of DWL from Price Controls

- When the distribution of income is very unequal, WTP is not a good measure of consumer value.
  - Then CS and SS isn't a great measure of efficiency.
- But suppose the distribution of income is equitable and WTP is a good measure of consumer value.
- SS = WTP MC
- Raising or lowering the price with price controls, causes a fall in the quantity sold from Q\* to Q<sub>C</sub>.
  - This reduces social surplus by the DWL (the area of the triangle between  $Q^*$  and  $Q_c$ ).
- If price controls reduce the price, then there is excess demand and nonprice rationing.
  - If the goods are obtained by those with the highest WTP, the only DWL is the area of the triangle and transaction costs.
  - But if the goods are obtained by those with a lower WTP, there will be more DWL, and social surplus is reduced even more.

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## Taxes on Goods and Services

- Like other kinds of government intervention in markets for goods and services, taxes tend to reduce social surplus.
- But in general, economists prefer taxes to other kinds of intervention...
- ...because taxes lead to market-clearing\* prices (\*no excess demand or supply),...
- ...and do not result in nonprice rationing.

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# **Clicker Question**



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